



**Estimation of the Passive Use Values Associated with Future Expansion of  
Provincial Parks and Protected Areas in Southern Ontario**

**Final Report to Ontario Ministry of Natural Resources**

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of the Ontario Ministry of Natural Resources

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## Abstract

Results from this paper provide estimates of the social benefits associated with an expansion of the protected area network in the Mixedwood Plains of southern Ontario. In addition the social costs and benefits were estimated for a hypothetical expansion of the protected areas system in Ecodistrict 6E-12 (Kemptonville), a region within the Mixedwood Plains. The costs were approximated with a hedonic model of land characteristics used to predict the acquisition costs of future land purchases necessary to expand the protected area network in 6E-12. The benefit side in 6E-12 was represented by passive-use values measured by the public willingness to pay for expanding the protected area network.

The passive-use values were estimated using survey based methods of stated preferences employing an internet panel run by Ipsos Reid representing the public of Ontario. Great care was taken to ensure that the passive use value estimate would give an accurate representation of an actual referendum. To this end, measures were taken to reduce hypothetical bias and provide conservative lower bound estimates of the public willingness to pay. Expert and public focus groups in Ontario were used to enhance questionnaire and experimental design efficiency and to ensure results were providing an accurate estimate of the public willingness to pay. The data was collected in August 2007 using a sample of 1,629 participants giving a good representation of the public of Ontario. Results proved to provide robust, reliable parameter estimates and willingness to pay measures passed the scope test for result credibility.

From a list of nine issues facing Ontarians today, the Ontario respondents placed improvements in environmental protection second in priority after health care. Survey results also demonstrated that respondents exhibiting pro-environmental sentiments, membership in environmental organizations and visitations to protected areas in southern Ontario had a greater probability of supporting proposed protected area expansion. Willingness to pay per Ontario household ranged from \$99.73 for a 1% level of protected area coverage to \$218.7 for a 12% level of coverage. These results indicate that the public is willing to pay more for a larger expansion but at a decreasing rate.

Cost curves were estimated using a robust model estimated by Vyn (2007) employing a rich dataset of property transactions from a large area covering over 50% of the Mixedwood Plains. These cost parameters provided an estimate of the non-linear shape of the cost curves

which were plotted for expanding protected areas in Ecodistrict 6E-12. In a hypothetical exercise, Ontario Parks experts selected 28 potential protected area parcels employing standard procedures of C-Plan and life science gap analysis. Variables from Vyn's model were linked to the selected 28 parcels using Geographic Information System (GIS). When the parcels were sequenced in order of price/acre cost curves representing the minimum acquisition costs at each level of coverage were generated for Ecodistrict 6E-12.

The cost and benefits curves showed that depending on the costs of protected area acquisition and the time frame of the expansion, the net benefits were maximized by increasing protected area coverage in Ecodistrict 6E-12 from 0.6% to 1.37%-5.45% providing maximum net benefits ranging from \$146.3 million -\$285.0 million. The results also showed that depending on the costs of expansion, protected area coverage could be increased from 4.5% to somewhere in excess of 9.3%<sup>1</sup> in 6E-12 before costs become greater than benefits. Results showed that the level of coverage that provided maximum net benefits and the cut-off point were sensitive to the level of costs and the time frame of the protected area expansion. Lengthening the time period and lowering the land acquisition costs increased the efficient level of protected area coverage and the level of public welfare.

Many aspects of the protected area expansion remain to be investigated. Only the land acquisition costs and passive use benefits were the subject of this study. Future research could consider additional benefits and costs to gain a broader picture of all relevant impacts for expanding protected areas in the Mixedwood Plains such as increased revenues from tourism, benefits from biodiversity and ecological services and additional costs for the maintenance and upkeep of new protected areas. Despite these limitations, the results have practical policy implications for the future of protected areas in southern Ontario. They provide policy makers with the tools to realize the welfare effects changes in protected area coverage might have and identify the level of coverage that maximizes public welfare within the Mixedwood Plains.

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<sup>1</sup> The 28 parcels selected by Ontario Parks experts covered 9.31% of Ecodistrict 6E-12. Data was unavailable to estimate costs further than 9.31%.

## Acknowledgements

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# 1 Overview

Biodiversity is threatened all over the world and the latest projections predict that 25% of all animal and plant species could be driven to extinction in the first few decades of the 21<sup>st</sup> century (Millennium Ecosystem Assessment 2005). Increased destruction of natural habitat, urbanization, industrialization, introduction of invasive species, pollution, over-harvesting, disruption of the food chain and natural ecological processes are accelerating the rate of extinction (Millennium Ecosystem Assessment 2005). Southern Ontario contains the Mixedwood Plains, a diverse ecoregion of natural habitat which is home to the highest concentration of plant and animal biodiversity in Canada. The area is also characterized by high economic prosperity, agricultural activity, road and human population density placing increased pressure on the natural environment (Ontario Ministry of Natural Resources 2005).

Due to this high degree of biodiversity, agricultural activity, urbanization and industrialization, approximately 40% of all Canadian species at risk occur in Ontario and the majority of these species are present in the Mixedwood Plains. While 10.7% of northern Ontario is protected, only 0.6% of the Mixedwood Plains are now with regulated protected areas, and most of the reserves are too small or poorly interconnected to support healthy ecosystems (Ontario Ministry of Natural Resources 2005).

The Ontario Ministry of Natural Resources initiated the Ontario Biodiversity Strategy in collaboration with major public and private stakeholders in Ontario. The objective of the strategy is to promote sustainable development in Ontario in order to safeguard environmental resources for future generations. Strategy objectives include: encouraging commitment amongst Ontarians towards sustainable development; promoting responsible land practices amongst land owners that promote sustainable development; and ensuring that important natural habitat is preserved for future generations (Ontario Ministry of Natural Resources 2005).

Ontario Parks (OP) is a branch within the Ontario Ministry of Natural Resources. OP provides policy and program direction for Ontario's system of provincial parks and conservation reserves, and provides planning and management for provincial parks, to ensure they protect significant natural habitat, cultural and recreational environments. To this end, OP in partnership with private non-profit conservation organizations invests public funds for acquiring additional land for conservation purposes (Ontario Parks 2007). The following research project was

commissioned by OP to estimate the economic costs and social benefits associated with expanding the protected area network of southern Ontario in order to inform future acquisitions of land for protected areas within the Mixedwood Plains.

Cost benefit analysis (CBA) has been proposed as the means to evaluate public investment projects such as environmental conservation. CBA monetizes and weighs the stream of costs and benefits of the investment and helps prioritize public projects based on whether they are providing positive or negative returns to society. Normally a full CBA requires the evaluation of all relevant primary and secondary benefits and costs to generate sufficient insights for public decision making. OP had previously commissioned a study eliciting the *use values* associated with some specific protected areas in Ontario (Shantz et al. 2002). The scope of this analysis was limited to passive use values the public of Ontario places on protected areas in the Mixedwood Plains as a whole. In addition the costs and benefits for acquiring additional land for conservation purposes were estimated for Ecodistrict 6E-12 (Kemptonville), a small region in south-eastern Ontario within the Mixedwood Plains.

Environmental resources such as pristine natural habitat and healthy ecosystems are not actively traded in the marketplace and as a result have no clearly defined market value. Hypothetical methods that simulate market transactions, such as contingent valuation and choice experiments, have been proposed as a solution to estimate the public willingness to pay (WTP) for environmental resources. Such elicitation techniques require public participation through the administration of a survey instrument and the use of public focus groups and pre-tests to guide the survey design. Furthermore, the hypothetical nature of the valuation process calls for the application of several techniques to address hypothetical bias in order to produce reliable and conservative passive use value estimates (Carson et al. 2005).

The discrete choice question format when combined with a tax based payment vehicle, has been recognized in the literature as being incentive compatible for respondents to provide their true WTP in hypothetical scenarios (Freeman III 2003). The question format adopts a take-it-or-leave-it approach where the respondent is asked whether he or she is willing to pay a specified amount for a proposed program that expands protected areas in the Mixedwood Plains versus not paying which is equivalent to remaining in the status quo. The data from this pair wise comparison can then be analysed with a logit model using a utility difference model consistent

with the theory of random utility. Once the public WTP has been estimated it is possible to calculate a benefits curve for different levels of protected area coverage in the Mixedwood Plains.

Data for the survey were obtained using an Ontario provincial wide internet panel maintained by the North American wide research firm Ipsos Reid, to be demographically representative of the public of Ontario. Each of the 1,629 respondents answered 8 discrete choice valuation questions resulting in a total of 13,032 observations. In addition to the 8 valuation questions the survey gathered socio-demographic characteristics and questions designed to elicit respondents' attitudes towards the environment in order to gain further insights into voting behaviour. The time frame of the protected area expansion was also included as an attribute in the valuation scenarios to elicit public preferences for an expansion to take place in the short term or the long term.

A hedonic price model developed by Richard Vyn (2007) formed the basis of the cost estimation using data provided by the Municipal Property Assessment Corporation (MPAC). The model used land characteristics and 1,935 actual market transactions 2002-2006 of agricultural land in the Mixedwood Plains to predict the contribution of specific land attributes to final market value. Experts from Ontario Parks used internal procedures to select 28 parcels of representative habitat in need of conservation within Ecodistrict 6E-12, a small region within the Mixedwood Plains. The parameters from Vyn's hedonic model were used to estimate the acquisition price of each parcel after which they were sequenced in order of price/acre. This procedure produced a smooth non-linear cost curve showing the minimum cost required to achieve a certain level of protected area coverage.

Cost and benefit curves in Ecodistrict 6E-12 were able to identify numerous policy relevant results including the level of coverage that optimizes social welfare and the cut-off point where costs are equal to social benefits and any further expansion of the protected area network would only serve to decrease social welfare. The stream of costs and benefits were generated over many years requiring discounting with an appropriate discount factor and accounting for estimated changes in land prices over time. For these reasons a sensitivity analysis was performed to elicit the effects of different cost estimates and discount periods on final results.

This report is organized as follows: Chapter 2 explains the methodology for estimating the costs and benefits and the major steps in the survey design; Chapter 3 describes the data used for the CBA and the representativeness of the survey sample for the public of Ontario; Chapter 4 provides an analysis of major results including an outline of Ontarian willingness to pay for protected areas and an estimation of the costs of expanding the protected area network; and finally Chapter 5 will conclude with a summary of major results, recommendations for the future of the protected area network of southern Ontario, limitations of the study and areas for future research.

The objectives of this research project are to provide socio-economic tools and research results that can help decision makers to identify those levels of protected area coverage that would maximize social welfare within the Mixedwood Plains, and to identify areas of future research that can reinforce public decision making for the allocation of protected areas in southern Ontario.

## 2 Methodology

This chapter provides an overview of general cost-benefit analysis (CBA), the methodology used to measure costs and benefits associated with a protected area expansion in southern Ontario as well as an outline of the major steps in the survey design.

### 2.1 Cost-Benefit Analysis

Cost-benefit analysis (CBA) is frequently used to estimate welfare effects of public investment projects. CBA simplifies decision making by estimating the monetary value of the positive and negative effects associated with a public project. This allows decision makers to better address the implications the project might have and compare welfare effects between different policies (Arrow et al. 1996). When benefits exceed costs the public project is generating positive net benefits and considered to increase the welfare of society (Just et al. 2004).

Values associated with natural resources are frequently divided by resource economists into *use values* which are connected to direct use of the resource (often related to recreational activities such as camping, hunting, hiking, etc.) and *passive use values* which do not require present or future use by individuals to be perceived as valuable to them (Bateman et al. 1999). Ontario Parks had already commissioned a study eliciting the *use values* associated with protected areas in southern Ontario (Shantz et al. 2002) and therefore passive use values associated with the same region of interest became the focus of this study. Protected areas in southern Ontario are not actively traded in the marketplace and therefore have no clearly defined market prices. Non-market estimation techniques must therefore be utilized to measure their potential benefit to the public (Freeman III 2003).

In principle a full scale CBA would include all the positive and negative effects a project would entail but unfortunately the overall scale of the analysis must often be restricted by budget and time constraints. This CBA will therefore be limited to the benefits generated by passive use values associated with the existence of protected areas in southern Ontario while the costs focus on the expenditures required for expanding the protected area network. We strongly expect that these benefits will comprise the major share of benefits associated with protected area expansion

in any case.<sup>2</sup> Furthermore, we believe that the acquisition costs would comprise the major share of the costs of expanding the network, as management costs tend to be low – although forgone benefits from resource extraction (if present) may change this opinion. Chapters 2.2 and 2.3 explain in further detail the methodology involved in estimating these benefits and costs.

## 2.2 Benefits

Passive use values were chosen to represent the benefits associated with a protected area expansion in the Mixedwood Plains of southern Ontario. Stated preference techniques have been extensively used in the literature to estimate passive use values for public goods such as environmental improvements<sup>3</sup>. Stated preference techniques require developing a survey instrument which describes the current state of an environmental resource while introducing proposed programs that result in changes in its quality. In the case of the current situation, the present coverage of protected areas in southern Ontario would represent the status quo while changes in its quality and quantity would be described by the increase in coverage that the proposed program would entail. Respondents are then asked to state their willingness to pay an imposed cost on their household for the implementation of the proposed program (Carson et al. 2005). While most stated preference projects focus on the total value of the environmental improvement, we examine the social value of various sizes of protected area expansions – facilitating the development of the marginal benefits of protected area investments. The analysis of various sizes of protected areas provides a validity test for the stated preference estimates and the marginal benefit function can then be compared to the marginal costs of protected area investment. Careful survey design is crucial to the final outcome of a passive use valuation study (Freeman III 2003). The following chapter provides a detailed overview of the survey design process, experimental design, focus group sessions and pre-tests.

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<sup>2</sup> Most recreation values would not be very large due to the fact that the participation levels are lower than the population of individuals one would consider in passive use value estimates. In addition, the values per trip or per person would be small if one considers the existence of substitute recreation areas (e.g. Peters et al. 1994; Hunt et al. 2007). Other values, such as values of ecological goods and services would also not be large due to the presence and availability of substitute areas in the region that would also provide these services.

<sup>3</sup> Public goods are commodities provided by governments for public consumption. Typical examples of public goods include road networks, law enforcement, education, social services, museums and environmental preservation.



### 2.2.1 Development of the Questionnaire

Passive use valuation requires the development of a questionnaire that provides: (1) an introduction with an overview of the general context in which the public good will be provided, (2) detailed description of the current state of the public good and the proposed changes in its quality, (3) the institutional framework which will credibly ensure the quality change will be provided, (4) a credible and coercive payment mechanism for the public good, (5) valuation scenarios that extract respondents preferences or willingness to pay for changes in the public good, (6) a set of debriefing questions that help explain respondents' choices in the valuation scenarios, (7) further debriefing questions to elicit respondents' characteristics and demographic information (Carson et al. 2001).

An in depth review of the relevant literature on passive use valuation and OMNR<sup>4</sup> publications on protected areas and the natural environment in Ontario, allowed for the construction of an early draft of the questionnaire while following the guidelines proposed by Carson and Flores (2001). The survey was developed between May 2006 and August 2007 and passed through several stages of group discussions with Ontario Parks experts, focus groups and pre-tests before being released in August 2007 for the final data collection process. Actual surveys used for numerous passive use value studies were also consulted to gain an overview of the latest methods in questionnaire design.

Four focus groups were organized in November 2006 with the purpose of testing the survey instrument and gaining important feedback to refine the survey design. The first focus group was held in the second week of November and consisted of 11 students of various academic backgrounds from the University of Alberta. The primary goal of this initial focus group was proofreading the survey instrument. The group helped detect numerous minor errors and issues with question wording, information and graphical representation which helped prepare the working draft used for three focus groups in Ontario during the last week of November 2006. One focus group consisted of Ontario Parks experts based in Peterborough while the other two involved members of the public in Peterborough and Thunder Bay. The public focus groups were randomly recruited by the Ontario based market research firm Opinion Source, and achieved a good representation of voting age citizens in Ontario. This representation was required to gain

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<sup>4</sup> OMNR: Ontario Ministry of Natural Resources

some indication of the general attitudes of the public and to ensure that various viewpoints were present during the meeting to address issues with the survey design. The public focus group members participated in a 90 minute session where they were asked to complete the questionnaire and to contribute to group discussions facilitated by two moderators. For their efforts they were compensated with a \$50 honorarium.

The focus group meetings were successful in generating critical feedback for improving the layout, clarifying ambiguous sentences and removing unnecessary information. It is important to provide respondents with enough information about the public good without pushing their opinion for or against the public good allocation. The public focus groups found the survey provided enough information that portrayed the need for protected areas in southern Ontario without pushing respondents to vote for or against the protected area expansion. Many participants found the survey easy to complete and well explained in most places, giving useful step by step information describing the public good in question. Although respondents generally expressed little trouble understanding graphics, maps and figures some requested additional information in order to get accurate meaning across. Responses to the valuation scenarios were also important in assisting the selection of initial bid levels for the willingness to pay (WTP) questions.

The expert focus group was concerned that biodiversity was the sole driver of the survey while protected areas were not. They expressed that biodiversity was only a part of the benefits that protected areas provide for society and the weight should be evened out within the survey by mentioning for example sustainable use of resources, recreation and educational opportunities. The experts also stated that protected areas were not defined well enough within the survey and general questions should be kept at the front while moving to more specific questions later in order to maintain a logical flow within the questionnaire. Numerous suggestions on wording and content were based on these sentiments, including completely rephrasing the opening paragraph by turning the focus immediately to protected areas in the Mixedwood Plains of southern Ontario. After all important changes had been incorporated into the survey design the questionnaire was ready for an internet pilot-test which consisted of 157 members of the public of Ontario.

The pilot stage of the survey design was meant to detect any remaining ambiguities and more importantly to determine the final range of the bid distribution. The pilot data provided useful information that allowed final adjustments to the cheap talk script<sup>5</sup> and bid vector that were successful in capturing the shape of the WTP distribution for the provincial wide launch of the survey. For further details on the development of the bid vector please consult chapter 2.2.2 that describes the valuation tools.

The ultimate version of questionnaire was divided into three sections. The first section of the questionnaire was devoted to describing the overall context in which the public good would be provided as well as the current situation in southern Ontario relating to the present state of biodiversity, coverage of protected areas and the extent of human activity in the region. The costs and benefits of expanding protected areas were also presented to make respondents aware of the major trade-offs involved in adopting such an initiative. In addition, questions relating to the degree of environmental awareness and recreational activity in protected areas in southern Ontario were included to probe pro-environmental attitudes amongst the respondents and their potential effect on WTP estimates. The institutional framework was designed to be led by Ontario Parks in partnership with non-profit organizations that invest in protected area acquisitions, land donations and conservation easements.

The second section of the questionnaire was dedicated to the valuation process where individual passive use values were estimated. Each respondent was faced with eight votes proposing different proposed programs for protected area expansions in the Mixedwood Plains versus the status quo. Before the respondents were ready to move onto the valuation scenarios the attributes describing the proposed programs were explained and the voting process as well as the method of payment clarified.

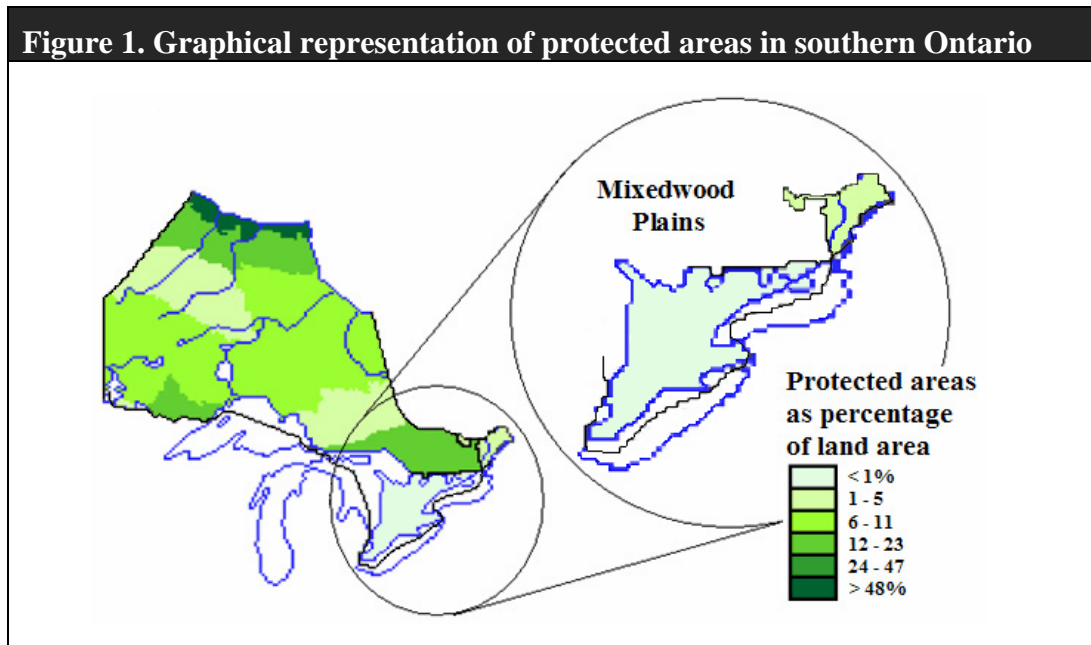
The third and final section of the questionnaire consisted of debriefing questions eliciting the reasons participants voted the way they did in addition to general demographic questions such as age, gender, income and the number of children present in the household as well as membership in environmental organizations. The final page in the survey consisted of 15 questions designed to measure the New Ecological Paradigm (NEP) scale (see Dunlap and Van

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<sup>5</sup> The cheap talk script is designed to address the issue of hypothetical bias and yea-saying. For more information on the cheap talk script please consult the section below on hypothetical bias.

Liere et al. 2000) with the intention of gauging respondent's general attitudes towards the environment. The scale was also included to test the hypothesis that greater pro-environmental attitudes would result in higher WTP for protected areas.

The computer based survey allowed for the use of colourful graphs and figures and hyperlinks to display extra bits of information to interested participants without burdening other respondents with excessive information. Graphical representation, maps and questions were designed to supplement information given to respondents to help explain difficult concepts of biodiversity, human impact, the costs and benefits of a protected area expansion, and the current state of protected areas in the Mixedwood Plains.



Source: Conservation Blueprints and the Nature Conservancy of Canada

The flow of information was also arranged to be as logical as possible with concepts explained in a stepwise manner with graphics, questions and text displayed at selected intervals to give respondents a visual break from reading line after line of plain text. Figure 1 above gives an example of the graphical representation adopted in the survey to explain the current state of protected areas in southern Ontario. For further references to the survey please consult the copy of the questionnaire included in the appendix.

### *Mode of survey administration*

Multiple forms of survey administration were considered, including telephone and paper based mail surveys. After weighing various pros and cons the internet mode of administration was chosen over other forms of survey administration. Internet based surveys have many appealing qualities that streamline the survey experience for respondents, reduce coding and response errors and open new venues for experimental design. An internet based survey allows for the possibility of displaying a large amount of information using colourful maps, tables and figures which can make the flow of information more appealing and easier to grasp. Respondents can choose to read the information provided, and if internet links are made available, can also read further details on any issue set up in the survey. A computer based survey can also monitor that respondents are following instructions when filling out the survey by reminding them of their oversights and errors when they occur and preventing them from moving on to the next page (or back) when response errors are present. Data entry- and data coding errors are therefore effectively eliminated. Furthermore, programming allows for a more complex experimental design that would not be possible using a paper based survey, which includes randomizing the order of profiles, randomizing the order of questions in a table to correct for sequencing effects<sup>6</sup>, and presenting respondents with relevant debriefing questions based on their voting behaviour<sup>7</sup>.

The survey was administered over the internet using an internet panel maintained by the North-American wide marketing research firm Ipsos Reid. Their Ontario internet panel has over 61,538 randomly selected members which is consistently maintained to represent the demographic characteristics of the public of Ontario. Through the use of a rigorous staging questionnaires the panellists are fully screened for inclusion in key demographic and market segments. The panel is also frequently cleaned and refreshed to ensure the reliability of key demographic and market information which maintains the sample to remain reflective of the current population. The final response rate is a ratio of completed surveys and the number of email invitations sent to randomly selected panellists. Although membership in the panel requires access to the internet, over 72% of Ontarian homes had internet access in 2005

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<sup>6</sup> Questions with a common theme were often grouped together into a table. E.g. questions asking respondents to rate the importance of the costs of a protected area expansion were presented in one table. The order of those questions within the table were then randomized to correct for sequencing effects.

<sup>7</sup> e.g. a debriefing question asking why a respondent voted for the current situation/proposed program should not be asked if the respondent never voted for the current situation/proposed program in the voting scenarios.

(Statistics-Canada 2006). Other research suggests that many internet users utilize internet links at their work sites. If upward trends in internet usage continued, the number of households connected to the internet was most likely similar or greater when the survey was implemented in August 2007.

### ***Valuation Scenarios***

Before the valuation scenarios were presented to participants they were required to read background information describing the current situation of biodiversity, range of natural habitat, human economic activity and agriculture in the Mixedwood Plains. In addition, the institutional framework behind protected area acquisition was explained, the general costs and benefits of a protected area expansion were presented and instructions were given to help respondents understand the process of voting in the scenarios. The final appropriate level of information was determined during the public focus group sessions.

After reading the information, each respondent was presented with eight votes or scenarios presenting a pair wise comparison between the status quo of protected areas in the Mixedwood Plains and a proposed program expanding the protected area network. The status quo was described by the current ratio of protected areas in the Mixedwood Plains (0.6%) while the proposed program was described by three attributes: (1) Coverage representing the proposed expansion of protected areas, (2) time needed to achieve the proposed expansion, (3) bid vector representing the cost of the program to each respondent's household. For further details on the valuation scenarios and attributes, please consult chapter 2.2.2 on the valuation tools used in the survey.

### ***Payment Vehicle***

A properly designed payment vehicle effectively describes the method of payment for a public good and provides respondents with incentives to report their true willingness to pay. For the payment vehicle to be incentive compatible it needs to be consequential, and credibly impose costs on the entire sample of interest while avoiding voluntary contributions (Arrow et al. 1993; Carson et al. 2005).

An increase in household taxes fulfills the requirements for such a payment vehicle and will credibly impose equal cost on all agents if the project is implemented. Its take-it-or-leave-it

approach is considered incentive compatible for respondents to reveal their true willingness to pay for public goods. On the other hand, payment vehicles based on voluntary contributions invite strategic behaviour and inflate WTP measures as respondents do not expect to be ever charged for the public good (Freeman III 2003; Carson et al. 2005). On the down side, tax based payment vehicles run the risk of protest votes or “nay-saying” which is a form of rejection of the scenarios which can decrease respondents’ WTP even though they may approve of the proposed program. Nay-saying, however, did not seem to be a problem for the WTP distribution in the focus groups, pre-tests or the final provincial wide launch. On the contrary the WTP distribution was characterized by yea-saying<sup>8</sup> in the focus groups and pre-tests which will be covered in the next section. The final range of “bid values” for the payment vehicle can only be determined by the use of focus groups and pre-tests as passive use values and their corresponding bid distributions are commonly not known beforehand (Champ et al. 2003). A detailed description of how the bid values were determined can be seen in chapter 2.2.2 which describes the valuation tools.

### **Yea-sayers**

Individuals have been known to show sympathy for sensitive issues such as environmental degradation and feel a “warm-glow” from donating money to worthy causes. Such altruistic tendencies have been known to skew WTP measures upwards as these particular respondents tend to ignore their budget constraints and the trade-offs they are making when stating their WTP. These respondents have been characterized in the literature as yea-sayers, in the sense that they blindly vote yes to valuation questions regardless of the price being asked, without considering other purchases they could have made with their available funds or the scope of the public good being offered (Carson et al. 2005). The presence of yea-sayers might also indicate a rejection of the survey scenarios and lack of incentive compatibility to give truthful answers<sup>9</sup> (Freeman III 2003). The researcher needs to be certain the respondent is actually stating their WTP for the public good in question and not simply reflecting the satisfaction or “warm glow” of making the world a better place (Carson et al. 2001).

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<sup>8</sup> Please consult chapter 3.2.1 on the development of the questionnaire for further details on this respondent characteristic.

<sup>9</sup> The opposite of yea-sayers is the nay-sayer that also rejects the hypothetical scenarios proposed in the survey and refuses to pay for any version of the proposed program regardless of any positive effect it might have on their utility.

To address these issues, yea-sayers can be identified using carefully designed debriefing questions and in appropriate cases the sample can be corrected by removing those particular respondents from the analysis of WTP (Blamey et al. 1999). As indicated in the previous chapter, the use of an incentive compatible payment mechanism such as a tax based payment vehicle can also mitigate the yea-sayer problem as it is then in the respondent's best interest to report his or her truthful WTP (Freeman III 2003). To address the possibility of yea-sayers skewing results, pictures of beautiful scenery, "cute" endangered animals or recreational activity within protected areas in the Mixedwood Plains were left out of the survey to reduce the potential "warm glow" effect their inclusion might have on respondents WTP. Part of the cheap talk script was also used to minimize the impact of yea-saying within the survey. A section of the script reminded participants of the potential financial impact "voting yes" for a proposed program might have on their household budget:

***"It is very important that you "vote" as if this were a real vote. You need to imagine that you actually have to dig into your household budget and pay the additional costs."***

Yea-sayers were identified using debriefing questions after the valuation scenarios by asking respondents to state their reasons for voting for a proposed program. Table 2 shows the range of questions used in the debriefing questions. 223 respondents that selected, "I believe that we should protect the natural environment regardless of the cost" as their most important reason for voting for the proposed programs showed markedly inflated WTP for expanding protected areas. Figure 3 below shows the radically different WTP distribution that these respondents generated in the valuation scenarios. As the graph shows the yea-sayer responses are characterized by significantly higher ratio of yes responses compared to the WTP distribution where the yea-sayers were removed. The distribution has a massive fat tail on the higher end of the bid vector and exhibits a lack of sensitivity to price between the \$20 and \$60 bids. These responses would make statistical analysis of the WTP function impossible as there is no conceivable way of pinpointing the 50% center of the distribution with the available data. These 223 respondents were therefore removed from the analysis of the WTP data.

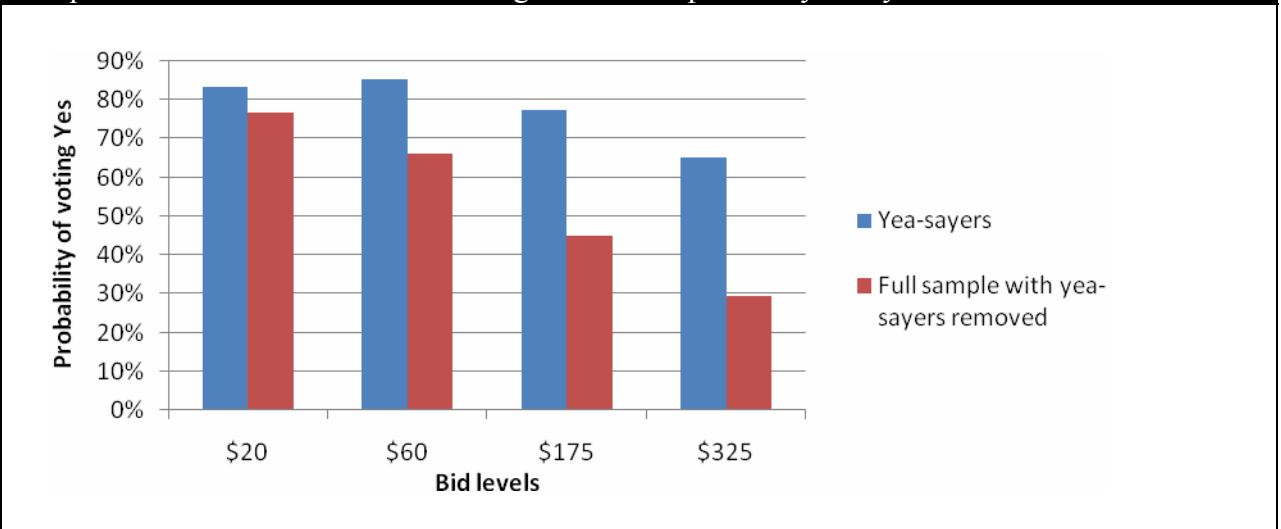


**Table 2.** Debriefing questions probing for reasons respondents had for voting for a proposed program.

*In the first column, please check all reasons that apply. In the second column, of those selected, please check THE MOST IMPORTANT REASON by marking one box only.*

|  | <b>Please check all that apply</b> | <b>Of those selected, please check the most important reason</b> |
|--|------------------------------------|--|
| I think this is a small amount to pay for the benefits received                          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I believe that we should protect the natural environment regardless of the cost          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I feel it is the 'right' thing to do   | <input type="checkbox"/>           | <input type="checkbox"/>   |
| It is important to invest in protecting these ecosystems for future generations          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| The program is important but I don't really think that the program will cost me directly | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I might visit these protected areas in the future  | <input type="checkbox"/>           | <input type="checkbox"/>   |

**Figure 3.** Final survey responses: Ratio of yea-sayers voting yes to a proposed program compared to the WTP distribution using the full sample with yea-sayers removed



## *Hypothetical Bias*

Critics of non-market valuation techniques doubt that the creation of hypothetical scenarios can convincingly replace the absence of real market transactions and draw into question the effectiveness of calibration techniques in correcting this bias. Cheap talk has been proposed as the means to mitigate hypothetical bias by convincing respondents that the survey has policy implications and reminding them of the consequential trade-offs they are making in the valuation scenarios. The cheap talk script also makes respondents aware of hypothetical bias and how it can skew willingness to pay results upward. Studies by (Cummings et al. 1999), (List 2001a) and (Lusk 2005) have confirmed the effectiveness of cheap talk in mitigating hypothetical bias. Figure 4 below shows the cheap-talk script used in the survey to address the issue of hypothetical bias and remind respondents of the consequential trade-offs they are making by voting yes or no to the proposed programs.

**Figure 4.** Script used to address the issue of hypothetical bias before the valuation scenarios

**When considering the votes please keep in mind:**

**Some people might choose to vote to keep the current situation because they think:**

- It is too much money to be spent for the size and timing of the protected area expansion
- There is currently sufficient coverage of habitats in the existing protected areas network in southern Ontario
- There are other places, including other environmental protection options, where my money would be better spent

**Other people might choose one of the proposed program options because they think:**

- The improvement in the protected areas network is worth the money
- Biodiversity and wildlife habitats need more protection
- This is a good use of money compared to other things government money could be spent on

PLEASE NOTE: Research has shown that how people vote on a survey is often not a reliable indication of how people would actually vote at the polls. In surveys, some people ignore the monetary and other sacrifices they would really have to make if their vote won a majority and became law. We call this hypothetical bias. In surveys that ask people if they would pay more for certain services, research has found that people may say that they would pay 50% more than they actually will in real transactions.

***It is very important that you “vote” as if this were a real vote. You need to imagine that you actually have to dig into your household budget and pay the additional costs.***

Participants were also probed for their level of certainty following each of their choices in the valuation scenarios. If a respondent indicated any degree of uncertainty their response to that particular vote was effectively considered a vote of “no” to the proposed program. Studies have shown that hypothetical values are not statistically significant from real values when respondents are certain of their responses (Champ et al. 1997; Blumenschein et al. 1998). Furthermore, uncertain responses are not as appealing for policy guiding purposes as certain responses (Champ et al. 2003). In order to reduce hypothetical bias, all uncertain responses were calibrated in this fashion achieving more conservative estimates of the WTP function.

## **2.2.2 Valuation Tools**

Resource and environmental economists divide the benefits derived from natural resources into *use values* which describe direct benefits from using the resources (e.g. nature recreation, logging, mining, clean breathable air and water, etc.) and indirect benefits measured as *passive use values*. Passive use values (also known as existence-, intrinsic- and non-use values) represent an individual’s willingness to pay (WTP) for the continued existence of natural resources regardless of their current or future use. Natural resources such as protected areas also bear the characteristics of public goods in the sense that one person’s passive use does not exclude the passive use of another individual or reduce the amount that can be “passively” consumed by others (Freeman III 2003). Ontario Parks has commissioned studies on the use-values of selected protected areas in Ontario (Shantz et al. 2002) and was interested in estimating the overall passive use values of the protected area network in southern Ontario. Stated preference methods are currently considered the valuation tool of choice by environmental economists for passive use valuation and have been frequently used for policy guiding purposes by governmental agencies around the world over the last 20 years (Carson et al. 2005; EVRI 2007).

### ***Measuring Passive Use Values***

Passive use values of natural resources cannot be observed in the marketplace and stated preference methods must therefore create scenarios that simulate market transactions of environmental commodities. Numerous approaches have been developed over the years which

can be roughly divided into open-ended contingent valuation, binary choice contingent valuation, attribute-based methods and paired comparison (Champ et al. 2003). The binary choice referendum format, paired with a coercive payment vehicle, is recommended for passive use evaluation by the blue ribbon NOAA<sup>10</sup> panel. Its take-it-or-leave-it approach is considered incentive compatible for respondents to reveal their true willingness to pay for public goods (Arrow et al. 1993; Carson et al. 2005). The binary choice referendum format has also been used extensively in the literature for passive use valuation and therefore provides numerous opportunities to compare model results and test statistics with those of previous studies (EVRI 2007). The binary choice experimental design required the development of attributes, attribute levels, choice sets and blocks which will now be examined in further detail.

### **Attributes and Levels**

Each proposed program was described by a set of characteristics commonly referred to as attributes. The attributes in turn vary according to pre-determined levels or intensity to capture a minor, medium or major quality change in the environmental resource from the current situation. These attributes form descriptive variables that allow the estimation of respondent’s preferences for particular program characteristics. Three different attributes were chosen to describe the various proposed protected area expansion programs: Coverage, Time and Cost. Table 5 provides an overview of the attributes and their corresponding levels, while the text that follows gives a more detailed description of each attribute and how their levels were determined.

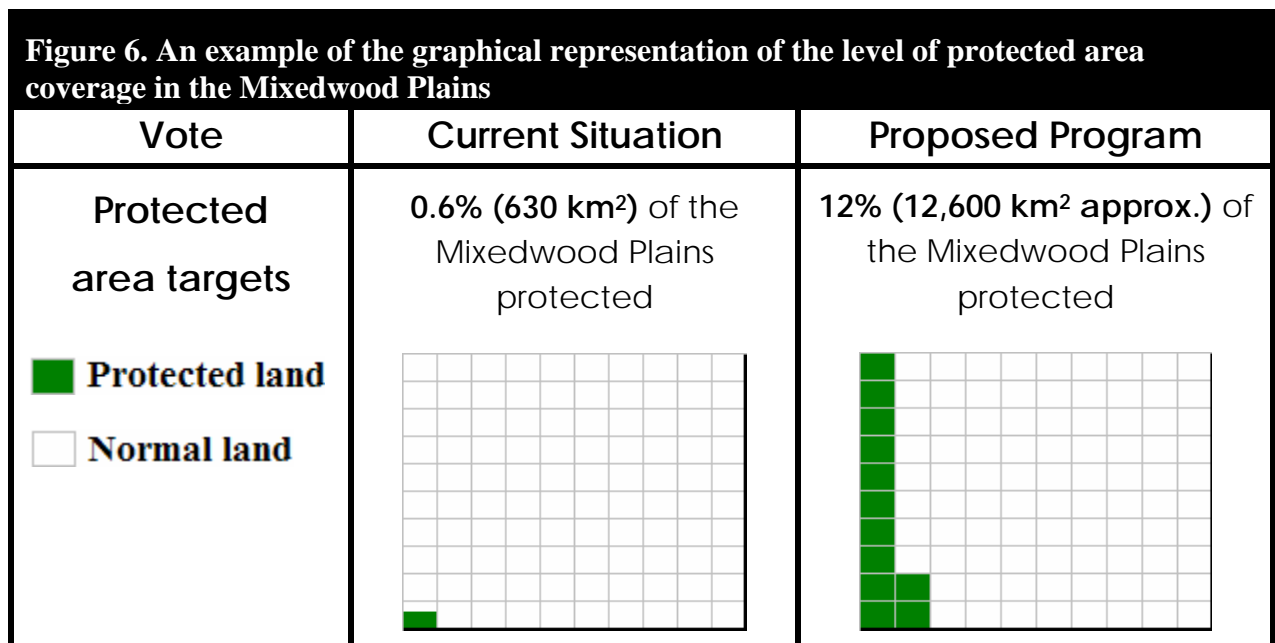
**Table 5. Attributes and levels of proposed program characteristics**

| <b>Attributes</b> | <b>Attribute Levels</b>     | <b>Intensity</b>                  |
|-------------------|-----------------------------|-----------------------------------|
| Coverage          | 1% - 5% - 12%               | Minor – Medium - Major            |
| Time              | 10 Years – 20 Years         | Short term – Long term            |
| Price             | \$20 - \$60 - \$175 - \$325 | Very low – Low – High – Very High |

<sup>10</sup> In the early 90’s contingent valuation methods were surrounded by controversy and in response the National Oceanic and Atmospheric Administration commissioned a panel of independent and highly regarded economists to address the validity of non-market valuation techniques for passive use value assessment. The panel approved of passive use valuation using non-market techniques as long as they followed the panel’s stringent guidelines.

**Coverage:**

Three different levels of protection showing a minor, medium and major expansion (1%, 5% and 12%) were used as attributes representing the quality change a protected area expansion would have on the current situation in southern Ontario. These levels are commonly used as the basic coverage criteria by Ontario Parks when employing the C-Plan Conservation Planning System, a software package used to select natural habitat for protection based on predetermined conservation goals (Department of Environment and Conservation 2007). The highest level of 12% also represents the minimum protection of natural habitat recommended by the Brundtland Report to achieve sustainable economic development of natural resources (World Commission on Environment and Development 1987).



To help respondents grasp the meaning of increasing the ratio of protected areas in the Mixedwood Plains a graphical representation was used to supplement information on coverage. A grid of 100 hundred white squares corresponding to normal unprotected land was filled with green squares that represented protected areas which can be seen in figure 6.

**Time:**

In order to detect public preferences for the time frame needed to achieve the protected area targets a time attribute representing the short term (10 years) and the long term (20 years) was included in the analysis.

**Price:**

The bid vector is designed to capture the shape of the WTP function by asking respondents whether they are WTP the specified cost for the proposed program. The WTP distribution represents the ratio of respondents voting yes for purchasing the public good at each bid level (Grafton et al. 2004). The cost estimates in table 7 were used as a guideline for the initial bid vector used in the pre-tests and focus groups. They are linear cost estimates per Ontario household using the average acquisition costs for new protected areas in the Mixedwood Plains over the last 10 years (1996-2006) in 2006 dollars and assuming no increases in land prices over time. Further details on the cost calculations can be found in the appendix.

**Table 7. Cost estimates for achieving protected area targets in the Mixedwood Plains**

| <b>Protected area target</b> | <b>Costs per Ontario household</b> |
|------------------------------|------------------------------------|
| 1%                           | \$26/household                     |
| 5%                           | \$131/household                    |
| 12%                          | \$315/household                    |

As can be seen in table 7 the cost estimates for a 1%, 5% and 12% expansion might be considered unreasonably high for low income households. Therefore the calculations were repeated for a 5 year payment vehicle using a 5% discount factor which can be seen in table 8.

**Table 8. Cost estimates for achieving protected area targets in the Mixedwood Plains: Using a 5 year tax payment vehicle discounted at a 5% interest rate**

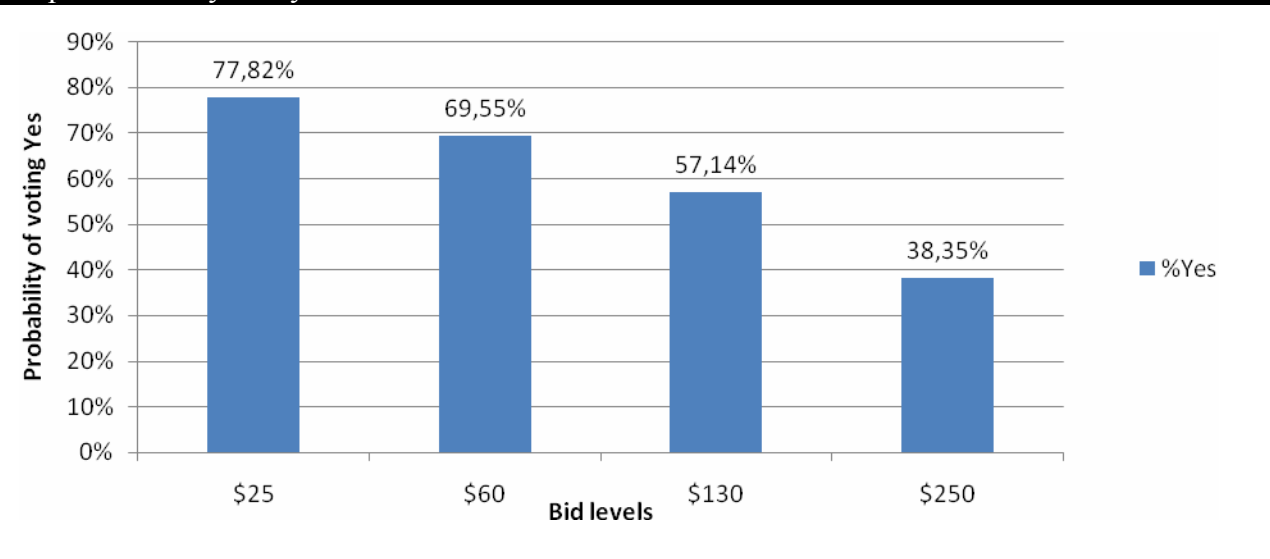
| <b>Protected area target</b> | <b>Costs per Ontario household</b> |
|------------------------------|------------------------------------|
| 1%                           | \$5/household for 5 years          |
| 5%                           | \$27/household for 5 years         |
| 12%                          | \$65/household for 5 years         |

Expanding protected areas in the Mixedwood Plains requires the acquisition of millions of hectares of land and in order to credibly collect sufficient funds to expand protected areas in southern Ontario at “reasonable”<sup>11</sup> prices a hypothetical five year tax payment vehicle was adopted. The two highest bid levels in tables 7 and 8 were used for the initial bid vector employed in the pre-tests: [\$25, \$60, \$130, \$250].

<sup>11</sup> Reasonable prices were arbitrarily determined (*ad hoc*) to be less than \$100/household per year for 5 years. This assumption was later confirmed in the public focus groups where most people found the lower two bids more reasonable [\$25,\$60] than the highest two bids [\$130,\$250].

Bid values around or near the center of the WTP distributions are most important for obtaining accurate estimates of the median WTP. Bids placed in the outer 12% tails of the logistic distributions are less efficient in providing information on the shape of the WTP function and would require extremely large sample sizes in order to generate enough positive responses to be of use for analysis. It is therefore important that bids are spread widely enough in order to capture the 50% median point as well as the upper and lower end of the distribution while providing enough variation for statistical analysis (Bateman et al. 1999). Figure 9 below shows the WTP distribution for all responses regardless of the proposed program. Each column represents the probability that a respondent would vote yes to a proposed program at the specified bid level. Based on final model results, the WTP distribution should shift downwards when the 1% expansion is considered but upwards for the 12% expansion.

**Figure 9.** Ratio of respondents voting yes to a proposed program in the pilot-test using all responses with yea-sayers removed from the dataset



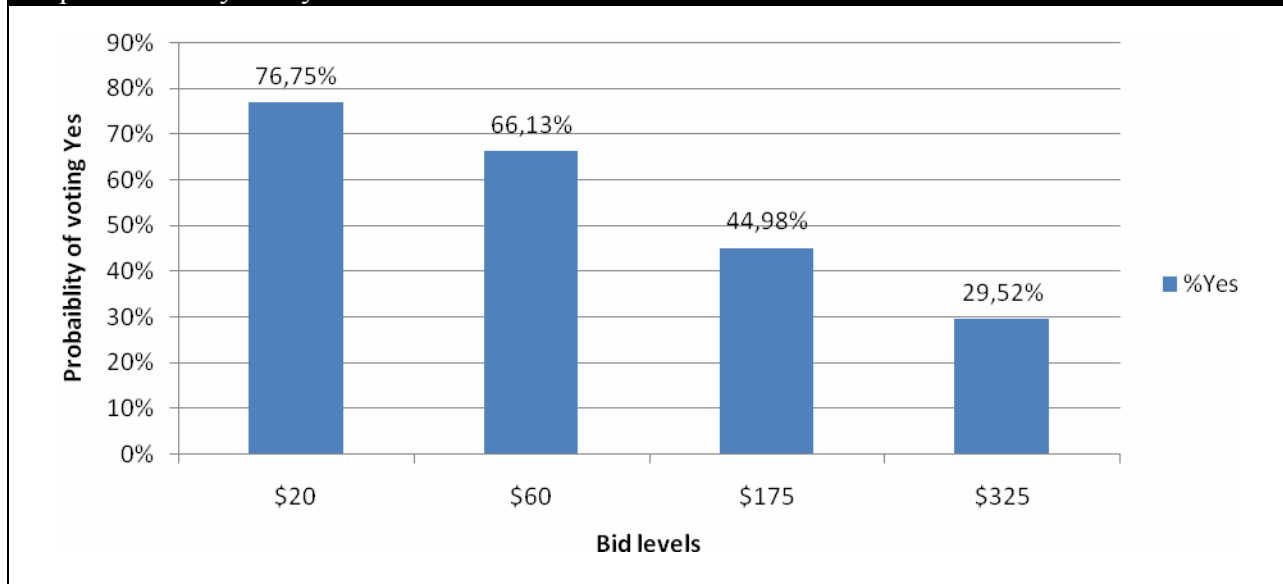
As can be seen in figure 9 it turned out that the initial bid distribution used in the pilot-test of 157 respondents was not sufficient in capturing the mean of the distribution and left fat tails on either end of the distribution. This was despite the fact that yea-sayers<sup>12</sup> were removed from the analysis. In order to account for this, the upper two bids were adjusted upwards and the lowest bid downwards forming the final bid vector used in the provincial wide launch of the

<sup>12</sup> Please consult chapter 2.2.1 on yea-sayers for further details on this respondent characteristic.

survey: [\$20, \$60, \$175, \$325]. The cheap talk script<sup>13</sup> was also adjusted to remind respondents more clearly of the trade-offs they were making when voting in the valuation scenarios and that they had to imagine that they had to actually dig into their household budget to pay for the proposed programs.

Figure 10 shows that the final bid design along with the cheap talk script was effective in capturing the shape of the WTP distribution for the provincial wide launch of the survey. The 50% point of the distribution was captured by the center bids (\$60 and \$175) and the whole range of the bid vector covered a larger range of the WTP function than in the pilot-test.

**Figure 10.** Ratio of respondents voting yes to a proposed program in the final survey using all responses with yea-sayers removed from the dataset



### Choice Sets

Each pair wise comparison or vote between the current situation and a proposed program represents a choice set or profile which is described by attributes and their corresponding levels. Figure 11 provides an example of one choice set used in the questionnaire.

A full factorial would encompass all possible combinations of these attributes and levels. Using the full factorial is more desirable than employing a smaller subset of available choice sets which have poorer statistical efficiency and supply a lower level of information on respondent

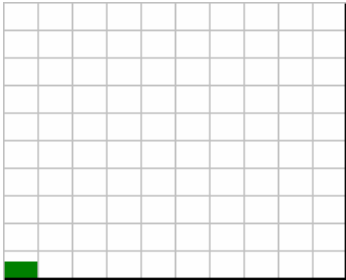
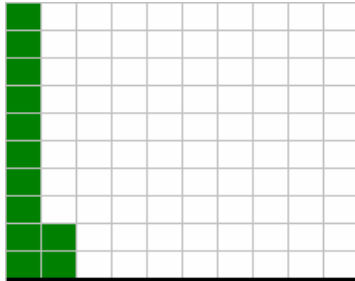
<sup>13</sup> Please consult chapter 2.2.1 on hypothetical bias for further information on the cheap talk script.



preferences (Louviere et al. 2000). Using all possible combinations of Coverage (1%, 5%, 12%), Year (2016, 2026) and Cost (\$25, \$60, \$130, \$250) a full factorial of 24 choice sets ( $3 \times 2 \times 4 = 24$ ) was generated. It would be a tedious task for each respondent to complete 24 profiles of votes and therefore the sample of respondents was split into three equal blocks where each respondent would be faced with only 8 votes. This would allow the project to employ the full factorial as long as sample consistency was kept and statistical design efficiency was maintained within each block (Louviere et al. 2000; Kuhfeld 2005).

**Figure 11:** Example of a choice set showing the current situation of protected areas in the Mixedwood Plains and a proposed program for expanding the protected area network.

**PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote 1   | Current Situation   | Proposed Program  |
|--|---|---|
| <p style="text-align: center;"><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> <b>Protected land</b></p> <p><input type="checkbox"/> <b>Normal land</b></p> | <p style="text-align: center;">0.6% (630 km<sup>2</sup>) of the Mixedwood Plains protected</p>  | <p style="text-align: center;">12% (12,600 km<sup>2</sup> approx.) of the Mixedwood Plains protected</p>  |
| <p>Year when protected area target is reached</p>  | <p style="text-align: center;">Not applicable</p>   | <p style="text-align: center;">2016</p>   |
| <p>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</p>   | <p style="text-align: center;"><b>\$0/Year for 5 years</b></p>  | <p style="text-align: center;"><b>\$20/Year for 5 years</b></p>   |

**Q25. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**      **Proposed expansion**  
                     

**Q26. How certain are you that this is the choice you would make if this was an actual referendum?**

*Circle one only.*

1. Very Certain      2. Somewhat Certain      3. Somewhat Uncertain      4. Very Uncertain

**Table 12.** Full factorial of choice sets divided into three blocks

| Choice set | Block | Vote | Coverage | Time | Cost  |
|------------|-------|------|----------|------|-------|
| 1          | 1     | 1    | 12%      | 2026 | \$25  |
| 2          | 1     | 2    | 5%       | 2026 | \$25  |
| 3          | 1     | 3    | 1%       | 2016 | \$60  |
| 4          | 1     | 4    | 1%       | 2016 | \$130 |
| 5          | 1     | 5    | 12%      | 2016 | \$60  |
| 6          | 1     | 6    | 1%       | 2026 | \$250 |
| 7          | 1     | 7    | 5%       | 2016 | \$130 |
| 8          | 1     | 8    | 12%      | 2026 | \$250 |
| 9          | 2     | 1    | 5%       | 2026 | \$130 |
| 10         | 2     | 2    | 12%      | 2016 | \$25  |
| 11         | 2     | 3    | 1%       | 2026 | \$60  |
| 12         | 2     | 4    | 12%      | 2016 | \$250 |
| 13         | 2     | 5    | 1%       | 2026 | \$130 |
| 14         | 2     | 6    | 5%       | 2016 | \$25  |
| 15         | 2     | 7    | 5%       | 2026 | \$60  |
| 16         | 2     | 8    | 1%       | 2016 | \$250 |
| 17         | 3     | 1    | 12%      | 2026 | \$130 |
| 18         | 3     | 2    | 5%       | 2016 | \$60  |
| 19         | 3     | 3    | 1%       | 2016 | \$25  |
| 20         | 3     | 4    | 5%       | 2016 | \$250 |
| 21         | 3     | 5    | 5%       | 2026 | \$250 |
| 22         | 3     | 6    | 12%      | 2016 | \$130 |
| 23         | 3     | 7    | 1%       | 2026 | \$25  |
| 24         | 3     | 8    | 12%      | 2026 | \$60  |

Macros in the statistical software package SAS were used to generate three different blocks of 8 choice sets while ensuring that statistical design efficiency and orthogonality<sup>14</sup> was maintained<sup>15</sup> (Kuhfeld 2005). In order to maintain sample consistency, respondents were randomly assigned to each block with an equal one-in-three chance of responding to one of the three blocks (Salant et al. 1994; Kuhfeld 2005). Furthermore, in order to allow for the detection of anchoring<sup>16</sup> or starting point bias, the order of choice sets or votes within each block was

<sup>14</sup> Non-orthogonality is a form of statistical imbalance that causes greater variance and lower efficiency of parameter estimates.

<sup>15</sup> The computer output and commands used for the blocking procedure can be found in the appendix.

<sup>16</sup> Anchoring occurs when a vote made in the first choice set affects votes made in later profiles which can skew final willingness to pay results.

randomized for each respondent (Herriges et al. 1996). Table 12 on the previous page shows the final layout of the choice sets within each block used in the provincial wide launch of the survey. Responses from each block were then pooled into one final dataset which was used for statistical analysis.

### 2.2.3 Econometric Model

The following chapter reviews the theory and statistical techniques used for the analysis of the respondent data. Discussion will be provided on the theory of random utility, economic valuation of the environment using willingness to pay and the econometric logit model used to estimate model parameters.

#### *Random Utility Theory*

Random utility models calculate the utility or satisfaction associated with choosing the current situation or a proposed program. Consumers are assumed to maximize their own welfare and always choose the alternative that gives them greater utility. The higher the utility associated with an alternative the more likely it is for that particular alternative of being selected. Utility is assumed to be a linear combination of proposed program and respondent characteristics (Verbeek 2004):

$$U_{ij} = \alpha_i + \beta z_i + \gamma_i v_j + \delta_i w_j + \theta(y_j - C_i) + \varepsilon_{ij}$$

where  $U_{ij}$  represents the utility of individual  $j$  for enjoying proposed program  $i$ ,  $\alpha_i$  is the constant,  $\beta$  is the parameter vector for the vector of program characteristics ( $z_i$ ),  $\gamma_i$  is the parameter vector of household demographics ( $v_j$ ) of individual  $j$ ,  $\delta_i$  is the parameter vector of environmental characteristics<sup>17</sup> ( $w_j$ ) of individual  $j$ ,  $\theta$  represents the marginal utility of income which is obtainable from the bid or price variable,  $y_j$  the income of individual  $j$ ,  $C_i$  the price of proposed program  $i$  and  $\varepsilon_{ij}$  is the standard random error term. Each of the right hand side variables (all variables above except for  $U_{ij}$  which is a left hand side variable) will now be explained in further detail.

No econometric model can fully predict or account for all the factors that influence consumer preferences (Verbeek 2004). The theory of random utility assumes that certain

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<sup>17</sup> Individuals were probed in the questionnaire for environmental sentiments, visitations to protected areas in southern Ontario and membership in an environmental organization.

elements of respondent's preferences are random and therefore cannot be predicted by the model. The error term,  $\varepsilon$ , is meant to account for this random element of consumer behaviour that cannot be explained by other means (Adamowicz et al. 1997).

The constant,  $\alpha_i$ , represents the baseline utility level experienced by all respondents independent of proposed program- or respondent characteristics. The  $\beta$ ,  $\gamma_i$  and  $\delta_i$ , parameters represent the marginal utilities associated with a unit increase in relevant proposed program attributes or respondent characteristics. The  $\theta$  represents the marginal utility of income which is the increased utility experienced by a respondent from having one extra dollar to spare. Its value is assumed constant over different proposed program characteristics as it is not probable that respondent's perceptions of money would be affected by available choices. These parameter estimates combined with respondent and program characteristics are then used to estimate a willingness to pay function for the environmental improvements (Haab et al. 2002).

### ***Economic Valuation of the Environment***

The value that individuals place on the protected area network is measured as a quality change in the state of protected areas. This monetary measure assists policy makers in assessing and comparing the various impacts different programs would have on public welfare. The welfare measure that equalizes respondent's utility in both states of the world<sup>18</sup> is known as the compensating variation (CV) or more commonly an individual's willingness to pay (WTP) to see the quality change take place. After the proposed program has been implemented, the CV would be equal to the decrease in income necessary to move the individual  $j$ 's utility back to the level it was under the current situation (Freeman III 2003).

The equation below shows how CV or WTP is calculated. Let  $U_0$  represent respondent  $j$ 's utility associated with the current situation and  $U_1$  the same individual's utility if a proposed program is implemented. To simplify let  $X$  represent the vector of all right hand side variables (as seen in the previous section) apart from income and its relevant parameter vector  $\mu$ . Following the previous section, let  $y_j$  represent income of individual  $j$  and  $\theta$  the marginal utility of income. Note that the utilities  $U_1$  and  $U_0$  are equal because  $WTP_j$  has been deducted from individual  $j$  after the proposed program is implemented.

$$U_1(y_j - WTP_j, X_1) = U_0(y_j, X_0)$$

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<sup>18</sup> The two states of the world would be the current situation and the one experienced if the proposed program is implemented.

$$\Rightarrow \mu X_1 + \theta(y_j - WTP_j) + \varepsilon_{1j} = \mu X_0 + \theta y_j + \varepsilon_{0j}$$

$$\Rightarrow WTP_j = \frac{X_1 - X_0}{\theta} + \frac{\varepsilon_{1j} - \varepsilon_{0j}}{\theta}$$

By denoting  $X_1 - X_0 = \mathbf{X}$  and  $\varepsilon_{1j} - \varepsilon_{0j} = \boldsymbol{\varepsilon}$  and assuming that the error term is distributed with a zero mean, the expected value of the willingness to pay simplifies to:

$$\Rightarrow E[WTP_j] = E\left[\frac{X}{\theta}\right] + E\left[\frac{\boldsymbol{\varepsilon}}{\theta}\right] = E\left[\frac{X}{\theta}\right] + 0$$

$$\Rightarrow E[WTP_j] = \frac{X}{\theta}$$

After all parameters have been estimated using a logit or probit model, this equation allows for the possibility of calculating participant WTP for proposed program implementation. The equation also shows the importance of the price variable parameter ( $\theta$ ) for without it welfare changes cannot be estimated (Haab et al. 2002). We will now briefly examine the logit model used for the data analysis.

### **Logit Model**

The logistic model is designed to handle binary choices between two options. The model assumes that the error term follows a logistic distribution with mean zero and a standard deviation of  $\frac{\pi^2}{3}$ . In the case of the voting scenarios the dependent variable has only two outcomes, a vote of “yes” or a vote of “no” to a proposed program. The vote of “yes” would be equivalent to choosing the proposed program while the vote of “no” would show preference for the current situation. The dependent variable, vote, is then coded equal to 1 when the proposed program is selected but coded equal to 0 for the current situation (Haab et al. 2002). Let  $U_1$  denote the utility when the proposed program is selected and  $U_0$  the utility experienced under the current situation. The logistic model is consistent with random utility theory in assuming that when a respondent chooses between the two options, the option that provides a higher level of utility or satisfaction will be selected (that is when  $U_1 - U_0 \geq 0$ ). The following equations summarize the application of the logistic model for the economic valuation of protected areas in

the Mixedwood Plains using the parameters discussed in the previous two sections (please note that Price is used to denote WTP):

$$Vote = \begin{cases} 1 & \text{if } U_1 - U_0 \geq 0 \\ 0 & \text{if } U_1 - U_0 < 0 \end{cases}$$

$\Leftrightarrow$

$$Vote = \begin{cases} 1 & \text{if } \mu(X_1 - X_0) - \delta Price_i + \varepsilon_1 - \varepsilon_0 \geq 0 \\ 0 & \text{if } \mu(X_1 - X_0) - \delta Price_i + \varepsilon_1 - \varepsilon_0 < 0 \end{cases}, \quad \text{where } \frac{\varepsilon}{\sigma} \square Logistic\left(0, \frac{\pi^2}{3}\right)$$

The logistic model will estimate the parameter values for each variable that will maximize the probability of predicting a vote of yes or a vote of no, using statistical methods of maximum likelihood. A positive parameter will indicate that increases in the relevant variable will increase the probability of voting yes while a negative parameter decreases the same probability (Verbeek 2004).

## 2.3 Costs

The costs of expanding the protected area network are estimated using a hedonic model of land values in southern Ontario. The hedonic method has been frequently used in the literature to analyse land characteristics and their individual impact on land values. The following sections will briefly discuss the application of the hedonic model and how the method is used for the current cost analysis.

### 2.3.1 Hedonic Property Model

Hedonic property value models assume that land can be divided into different attributes and characteristics that influence the final market price of the property. These characteristics can be divided into income or non-income related variables which can be seen in figure 13 (Plantinga et al. 2002).

**Figure 13.** Common variables used for hedonic land valuation

| <b>Income or income proxy variables</b> | <b>Non-income variables</b>         |
|---|-------------------------------------|
| Land Productivity                       | Distance to transportation networks |
| Land Improvements                       | Distance to population centers      |
| Agriculture Income                      | Population Density                  |
| Acreage                                 | Land and weather characteristics    |
| Market value of farm production         | Date or Time                        |

Income related variables explain land prices as a function of income generating opportunities inherent in the property, while non-income variables use other factors such as location, environmental amenities and time of purchase to explain variations in property values. The more desirable a land characteristic is in the eyes of buyers and sellers, the greater its contribution to final market value. The marginal contribution of each characteristic is estimated by an econometric model using the following equation:

$$P_i = P(X_i)$$

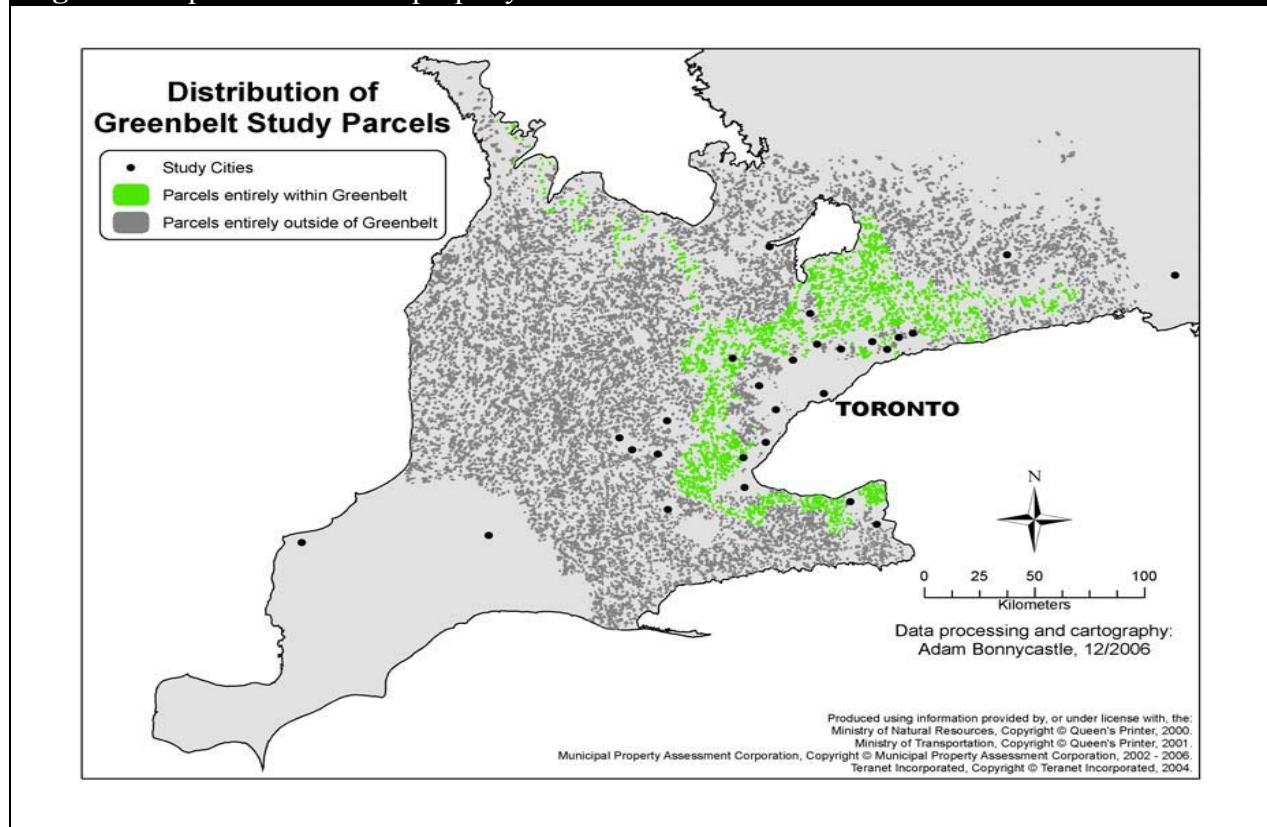
where  $P$  stands for market price,  $P(X_i)$  is the functional form used for the analysis,  $i$  is land parcel  $i$  and  $X_i$  is a vector of characteristics for parcel  $i$ . The following section reviews the model and parameters used for the cost estimates of expanding protected areas in the Mixedwood Plains.

### **2.3.2 Land Value Parameters**

Richard Vyn (2007) conducted a hedonic land valuation study on the Greenbelt using a large dataset of agricultural land from southern Ontario in 20 counties representing over 50% of the Mixedwood Plains. Just under 8,000 observations on land market transactions from 2002-2006 were provided by the Municipal Property Assessment Corporation (MPAC). Figure 14 below shows the location of each parcel used in the dataset in southern Ontario.



**Figure 14.** Spread of the land property transaction data in southern Ontario



Source: Vyn (2007)

The data shows detailed descriptions of income and non-income related characteristics of each land parcel which allowed for the estimation of multiple parameters explaining land property values. The dataset was divided into land with and without structures and estimated separately for both data partitions. For the cost analysis, additions to the protected area network in the Mixedwood Plains were assumed to be pristine patches of land without structures. Therefore, characteristics for the vacant land data were used to estimate the cost of acquiring protected areas in southern Ontario. Table 15 below provides an overview of these variables.

**Table 15.** Explanatory variables in the Greenbelt hedonic property model with summary statistics

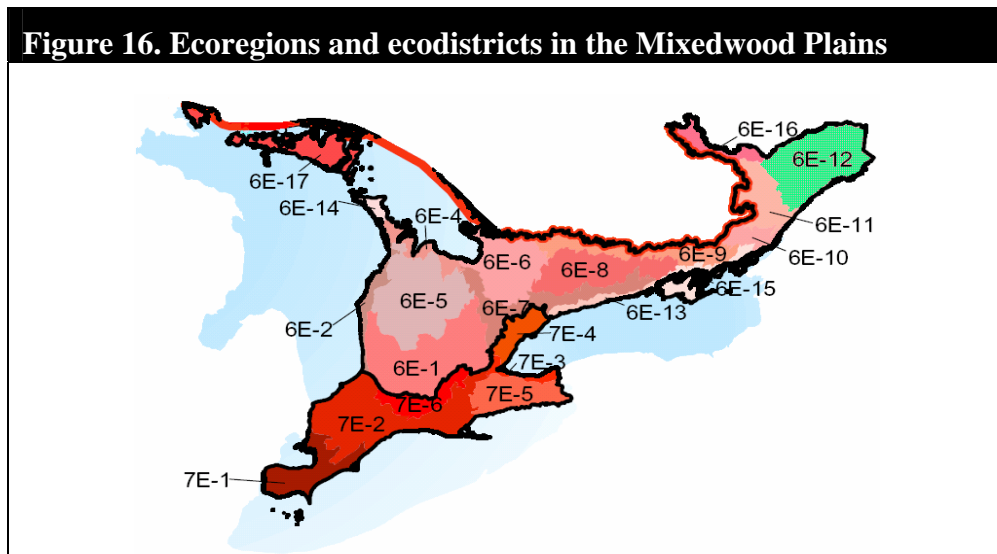
| Variable                                   | Definition   | Vacant Land<br>(1,935 Sales) |                |
|--|--|------------------------------|----------------|
|  |  | Mean                         | Std. Deviation |
| <u>Greenbelt Variables</u>                 |  |                              |                |
| PC   | =1 if parcel is located in the Protected Countryside                                     | 0.1044                       | 0.3058         |
| ORM  | =1 if parcel is located in the Oak Ridges Moraine  | 0.0439                       | 0.2050         |
| NE   | =1 if parcel is located in the Niagara Escarpment  | 0.0253                       | 0.1571         |
| PC intermediate                            | =1 if parcel is located in the PC and sold between November 2003 and June 2004           | 0.0171                       | 0.1295         |
| ORM intermediate                           | =1 if parcel is located in the ORM and sold between November 2003 and June 2004          | 0.0103                       | 0.1012         |
| NE intermediate                            | =1 if parcel is located in the NE and sold between November 2003 and June 2004           | 0.0057                       | 0.0752         |
| PC post-GB                                 | =1 if parcel is located in the PC and sold after June 2004                               | 0.0455                       | 0.2084         |
| ORM post-GB                                | =1 if parcel is located in the ORM and sold after June 2004                              | 0.0196                       | 0.1388         |
| NE post-GB                                 | =1 if parcel is located in the NE and sold after June 2004                               | 0.0098                       | 0.0986         |
| PC post-GB X GTA                           | Interaction term between distance to the GTA and parcels in the PC sold after June 2004  | 0.9773                       | 5.6904         |
| ORM post-GB X GTA                          | Interaction term between distance to the GTA and parcels in the ORM sold after June 2004 | 0.1909                       | 2.6143         |
| NE post-GB X GTA                           | Interaction term between distance to the GTA and parcels in the NE sold after June 2004  | 0.5095                       | 6.7340         |
| <u>Land Quality Variables</u>              |  |                              |                |
| Lot size                                   | Size of parcel, in acres   | 63.4833                      | 43.9866        |
| Class 1 land                               | Percentage of parcel in Class 1 land   | 0.2871                       | 0.4049         |
| Class 2 land                               | Percentage of parcel in Class 2 land   | 0.3233                       | 0.3766         |
| Wooded area                                | Percentage of parcel in wooded area  | 0.0983                       | 0.1840         |
| Organic soil                               | Percentage of parcel with organic soil   | 0.0027                       | 0.0489         |
| Heat units                                 | Number of crop heat units  | 2,736.8124                   | 198.0269       |
| Orchard/vineyard                           | =1 if parcel has orchards or vineyards   | 0.0114                       | 0.1060         |
| <u>Neighbourhood and Amenity Variables</u> |  |                              |                |
| Pop density                                | Township population density, number of people per km <sup>2</sup>                        | 143.8736                     | 339.0359       |
| Growth rate                                | Township population annual growth rate from 2001 to 2006                                 | 1.3132                       | 2.0593         |
| Water/sewer                                | Accessibility to water and sewer services  | 0.3390                       | 0.4735         |
| <u>Location Variables</u>                  |  |                              |                |
| GTA  | Distance to the Greater Toronto Area, in kilometres                                      | 61.8195                      | 45.2796        |
| Town                                       | Distance to the nearest town (population>2,000), in km                                   | 17.5493                      | 9.6862         |
| Brant                                      | =1 if parcel is located in Brant County  | 0.0196                       | 0.1388         |
| Bruce                                      | =1 if parcel is located in Bruce County  | 0.0677                       | 0.2513         |
| Dufferin                                   | =1 if parcel is located in Dufferin County   | 0.0393                       | 0.1943         |
| Durham                                     | =1 if parcel is located in Durham County   | 0.0693                       | 0.2539         |
| Grey                                       | =1 if parcel is located in Grey County   | 0.0853                       | 0.2794         |
| Hald-Norfolk                               | =1 if parcel is located in Hald-Norfolk County   | 0.0620                       | 0.2412         |
| Halton                                     | =1 if parcel is located in Halton County   | 0.0331                       | 0.1789         |
| Hamilton                                   | =1 if parcel is located in Hamilton County   | 0.0171                       | 0.1295         |
| Huron                                      | =1 if parcel is located in Huron County  | 0.0786                       | 0.2691         |
| Kawartha                                   | =1 if parcel is located in Kawartha County   | 0.0424                       | 0.2015         |
| Niagara                                    | =1 if parcel is located in Niagara County  | 0.0568                       | 0.2316         |
| Northumberland                             | =1 if parcel is located in Northumberland County   | 0.0279                       | 0.1647         |
| Oxford                                     | =1 if parcel is located in Oxford County   | 0.0537                       | 0.2256         |
| Peel                                       | =1 if parcel is located in Peel County   | 0.0553                       | 0.2286         |
| Perth                                      | =1 if parcel is located in Perth County  | 0.0362                       | 0.1868         |
| Peterborough                               | =1 if parcel is located in Peterborough County   | 0.0336                       | 0.1802         |
| Simcoe                                     | =1 if parcel is located in Simcoe County   | 0.1204                       | 0.3255         |
| Waterloo                                   | =1 if parcel is located in Waterloo County   | 0.0129                       | 0.1130         |
| York                                       | =1 if parcel is located in York County   | 0.0403                       | 0.1967         |
| Gravel road                                | =1 if parcel is located on a gravel road   | 0.0377                       | 0.1906         |
| <u>Other Variables</u>                     |  |                              |                |
| Month                                      | Month time trend   | 25.7819                      | 14.4237        |
| Speculative                                | =1 if parcel was deemed a speculative sale   | 0.0093                       | 0.0960         |

Source: Vyn (2007)

The variables were separated into “greenbelt variables” which represented different regions within the greenbelt; “land quality variables” which stood for parcel size, land capability for agriculture and other harvesting activity; “neighbourhood amenity variables” which used population density, population growth rate and access to water or sewer as explanatory factors; “location variables” providing a dummy for the county in which the property was sold; and finally “other variables” representing time of sale, the constant and whether the sale was speculative in nature. The second step in estimating the costs of increasing protected areas in the Mixedwood Plains was to get experts at Ontario Parks to select areas that were considered priority additions to the protected area network. Due to budget, logistics and time limitations only one Ecodistrict (6E-12) was selected on the south-eastern border of Ontario and Quebec. This ecodistrict will now be examined in further detail.

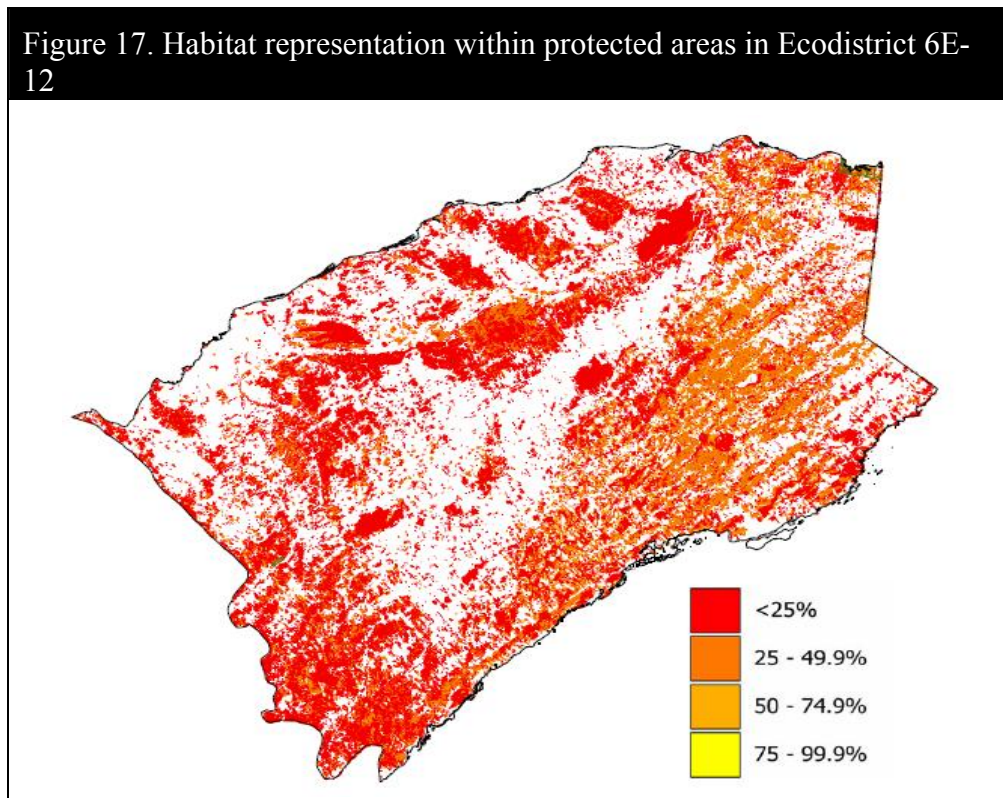
### 2.3.3 Ecodistrict 6E-12 (Kemptville)

Ontario is divided into three separate ecozones: the Hudson Bay Lowlands, the Ontario Shield and the Mixedwood Plains. These ecozones are further split into ecoregions which are in turn subdivided into even smaller ecodistricts. Each of these partitions harbour distinct ranges of natural habitats which differentiate them from the other regions. Ecodistrict 6E-12 was chosen for the cost analysis due to the low level of protected areas within its borders and high degree of important habitat in need of representation. Ecodistrict 6E-12 contains the counties of Prescott & Russell; Stormont, Dundas & Glengarry; and Ottawa.



Source: OMNR

Figure 16 above shows the ecoregions and ecodistricts in the Mixedwood Plains of southern Ontario as well as Ecodistrict 6E-12 highlighted in green. Ontario Parks uses a set of selection criteria, including ecological representation, when selecting suitable areas to expand the protected area network. Ecological representation is considered achieved to minimum thresholds when 1% or 50 hectares of each available landform/vegetation association have been protected within each ecodistrict (Crins and Davis 2006).



Source: OMNR

MNR uses Conservation Planning Software, also known as C-Plan, to help identify priority areas for protection based on the irreplaceability of natural features. Another computer based method, gap analysis, is also performed to identify under-represented natural features and determine how well potential candidate protected areas fill gaps in ecological representation. Results from these two software tools help experts to determine an order of priority for protected area acquisition. Figure 17 above shows the current level of representation achieved within Ecodistrict 6E-12. The colour coding ranges from red which shows habitat with less than 25% representation achieved, to white where either minimum ecological representation has been achieved, or areas are too heavily developed to contribute to ecological representation (Davis 2005). Experts at Ontario Parks performed such an analysis on Ecodistrict 6E-12 in March 2007

and selected 28 parcels of land that met their conservation targets criteria. These parcels were then organized in order of priority based on their importance for conservation and contribution to ecological representation.

These parcels formed the basis of the cost estimation. Using the Geometric Information System (GIS) software, variables conveying information on location, size and agricultural land capability were linked to each parcel. Combining these variables with the parameter estimates from the Green Belt study by Vyn (2007) it was possible to plot a cost curve for acquiring these areas to expand the protected area network in Ecodistrict 6E-12. These cost curves are covered in further detail in chapter 4.4.

### 3 Survey Data

The marketing research firm Ipsos Reid collected the survey response data in August 2007 over the internet using their established panel of 61,538 respondents. Their panel is maintained to be demographically representative of the public of Ontario and therefore employing their panel will simulate sampling conditions in a provincial wide poll. Table 18 shows the response rate to the survey.

**Table 18.** Response rates within each of the three blocks

|                                   | <b>Block 1</b>  | <b>Block 2</b>  | <b>Block 3</b>  | <b>Total</b>      |
|-----------------------------------|-----------------|-----------------|-----------------|-------------------|
| Email Invitations                 | 1,464           | 1,464           | 1,464           | 4,392             |
| Completed Surveys                 | 522<br>(35.66%) | 539<br>(36.82%) | 568<br>(38.80%) | 1,629<br>(37.09%) |
| Accessed only                     | 48<br>(3.27%)   | 35<br>(2.39%)   | 42<br>(2.87%)   | 125<br>(2.85%)    |
| Incompletes answering at least Q1 | 124<br>(8.47%)  | 120<br>(8.20%)  | 122<br>(8.33%)  | 366<br>(8.33%)    |

Percentages in the parenthesis represent the response ratio of email invitations within each block.

Out of 4,392 email invitations, 1,629 respondents completed the survey which translates to a 37.09% overall response rate. 1,464 email invitations were sent to each of the three blocks and response rates ranged from 35.66%-38.80%. A small number or 2.85% of respondents accessed the survey without answering any questions while 8.33% started answering the survey without completing the questionnaire. The experimental design required the respondents to be randomized equally between the three blocks. Table 19 below shows that the randomization between the three blocks was successful with 32.04%-34.87% of the total sample responding to each of the three blocks.

**Table 19. Ratio of respondents within each of the three blocks**

|                          | <b>Block 1</b>  | <b>Block 2</b>  | <b>Block 3</b>  | <b>Total</b>   |
|--------------------------|-----------------|-----------------|-----------------|----------------|
| Ratio of total responses | 522<br>(32.04%) | 539<br>(33.09%) | 568<br>(34.87%) | 1629<br>(100%) |

Percentages in the parenthesis represent the number of respondents as a ratio of total respondents

Respondents were genuinely pleased with their survey experience and table 20 below shows that it scored higher than 85%-99% of other Ipsos Reid surveys in three categories. The percentiles show how the survey ranked relative to all other surveys administered by Ipsos Reid. Despite ranking low on length it scored better than 98% of other surveys for teaching the respondents something new, 99% for being meaningful and 85% for being fun to answer.

**Table 20. Respondents' feedback on their survey experience**

| 100% = Panelists loved the survey<br>0 % = Panelists hated the survey | <b>Learned something new</b> | <b>Survey was meaningful</b> | <b>Fun to answer</b> | <b>Length</b> |
|---|------------------------------|------------------------------|----------------------|---------------|
| Rank Percentile   | 98%                          | 99%                          | 85%                  | 50%           |

Table 21 below shows the age structure within the sample. For respondents aged 25-59 the age structure is very similar to the one reported for the public of Ontario by Statistics Canada census data from 2006. There is an over-representation in some age groups between 65-74 years of age and under-representation in the youngest and oldest age groups. The oldest age groups are most likely less familiar with computers and might not have access to the internet which could explain the low response rate. The low ratio of 18-24 year olds is harder to explain without additional information on the demographic structure of the original email invitations. Removing the yea-sayers did not have any significant effects on the age structure. The median age for the original data was 42 while the median age of the data without the yea-sayers was identical to the provincial median age of 39.

**Table 21.** Age structure of the sample versus the population of Ontario

| <b>Age Characteristics</b> | <b>Ontario Population</b> | <b>Ratio</b> | <b>Original Data</b> | <b>Ratio</b> | <b>Survey without yea-sayers</b> | <b>Ratio</b> |
|----------------------------|---------------------------|--------------|----------------------|--------------|----------------------------------|--------------|
| 18-19                      | 333.246                   | 2.74%        | 24                   | 1.14%        | 23                               | 1.27%        |
| 20-24                      | 797.255                   | 6.56%        | 58                   | 2.77%        | 47                               | 2.60%        |
| 25-29                      | 743.695                   | 6.12%        | 140                  | 6.68%        | 126                              | 6.96%        |
| 30-34                      | 791.955                   | 6.51%        | 157                  | 7.49%        | 135                              | 7.46%        |
| 35-39                      | 883.990                   | 7.27%        | 128                  | 6.11%        | 108                              | 5.97%        |
| 40-44                      | 1.032.415                 | 8.49%        | 196                  | 9.35%        | 168                              | 9.29%        |
| 45-49                      | 991.970                   | 8.16%        | 203                  | 9.68%        | 173                              | 9.56%        |
| 50-54                      | 869.400                   | 7.15%        | 141                  | 6.73%        | 124                              | 6.85%        |
| 55-59                      | 774.530                   | 6.37%        | 143                  | 6.82%        | 125                              | 6.91%        |
| 60-64                      | 581.985                   | 4.79%        | 73                   | 3.48%        | 62                               | 3.43%        |
| 65-69                      | 466.240                   | 3.83%        | 203                  | 9.68%        | 174                              | 9.62%        |
| 70-74                      | 401.950                   | 3.31%        | 98                   | 4.67%        | 87                               | 4.81%        |
| 75-79                      | 338.910                   | 2.79%        | 45                   | 2.15%        | 38                               | 2.10%        |
| 80-84                      | 250.270                   | 2.06%        | 14                   | 0.67%        | 11                               | 0.61%        |
| 85-99                      | 191.810                   | 1.58%        | 6                    | 0.29%        | 5                                | 0.28%        |
| <b>Median Age</b>          | <b>39</b>                 |              | <b>42</b>            |              | <b>39</b>                        |              |

Table 22 below compares socio-demographic characteristics of the sample versus the population of Ontario. The comparison shows that, except for the overrepresentation of married couples and people living in northern Ontario, the sample simulates the population characteristics fairly well with income, gender ratio, household size and median age close to the public of Ontario. Additional information is provided on membership in an environmental organization and whether the respondent had visited a protected area in southern Ontario. Unfortunately there was no data available for the actual level of these characteristics within the population of Ontario.



**Table 22. Socio-demographic characteristics of the sample versus the population of Ontario**

| <b>Characteristic</b>                        | <b>Full Sample</b> | <b>Sample without<br/>yea-sayers</b> | <b>Population of<br/>Ontario<sup>a</sup></b> |
|--|--------------------|--------------------------------------|--|
| Number of respondents                        | 1,629              | 1,404                                | 12,160,285                                   |
| % Male                                       | 49.5%              | 49.5%                                | 48.77%                                       |
| Median household Income <sup>b</sup>         | \$60,000-\$69,999  | \$60,000-\$69,999                    | \$60,000-\$69,999 <sup>c</sup>               |
| % Married                                    | 57.90%             | 58.97%                               | 51.94%                                       |
| Average household size                       | 2.84               | 2.86                                 | 2.60   |
| Median Age                                   | 42                 | 39                                   | 39   |
| Resident of northern Ontario                 | 8.36%              | 8.54%                                | 6.94%  |
| Member of an environmental organization      | 6.14%              | 5.70%                                | -  |
| Visited a protected area in southern Ontario | 52.85%             | 52.35%                               | -  |

<sup>a</sup> Source: (Statistics Canada 2007)

<sup>b</sup> Based on a forecast from the reported median income in 2005 using average increase in income 2001-2005.

<sup>c</sup> Ipsos Reid provides income brackets rather than specific income values

## 4 Results

The results are divided into four sections; beginning with a discussion of the general responses to survey questions, followed by a discussion of the benefits of expanding protected areas, after which the estimated costs for expanding protected areas in Ecodistrict 6E-12 will be addressed. Finally the cost and benefit curves will be jointly analysed to determine the level of protected areas that provide maximum net benefits within 6E-12.

### 4.1 General responses to survey questions

Respondents ranked environmental protection as second in priority after health care. Over two thirds of respondents wished to see more provided of all the available public goods with the exception of the arts while at the same time wanting to see lower taxes.

**Table 23. Question 1: General Attitudes Towards Public Goods**

| Total respondents = 1629                          | Do a lot more | Do more    | Do about the same | Do less    | Do a lot less |
|---|---------------|------------|-------------------|------------|---------------|
| Improving health care                             | 802<br>49%    | 635<br>39% | 165<br>10%        | 22<br>1%   | 5<br>0%       |
| Protecting the natural environment                | 672<br>41%    | 617<br>38% | 298<br>18%        | 35<br>2%   | 7<br>0%       |
| Improving education                               | 537<br>33%    | 734<br>45% | 331<br>20%        | 22<br>1%   | 5<br>0%       |
| Reducing crime                                    | 638<br>39%    | 622<br>38% | 335<br>21%        | 28<br>2%   | 6<br>0%       |
| Improving roads and highways                      | 438<br>27%    | 770<br>47% | 385<br>24%        | 30<br>2%   | 6<br>0%       |
| Lowering taxes                                    | 561<br>34%    | 556<br>34% | 415<br>26%        | 70<br>4%   | 27<br>2%      |
| Encouraging economic growth                       | 337<br>21%    | 758<br>47% | 498<br>31%        | 29<br>2%   | 7<br>0%       |
| Increasing job opportunities in rural communities | 392<br>24%    | 683<br>42% | 480<br>30%        | 61<br>4%   | 13<br>1%      |
| Supporting the arts                               | 113<br>7%     | 332<br>20% | 839<br>52%        | 258<br>16% | 87<br>5%      |

Respondents were also probed for their attitudes towards the potential costs and benefits involved in expanding the protected area network in the Mixedwood Plains. Below, two tables with questions 10 and 11 give an overview of their responses ranked in order of importance.

**Table 24. Q10: Below are some POSSIBLE BENEFITS of increasing the provincial protected area network in the Mixedwood Plains. In your opinion, how important do you think each of these benefits are?**

| <b>Base: All Respondents</b>   | <b>Extremely important</b> | <b>Very important</b> | <b>Slightly important</b> | <b>Not important</b> |
|--|----------------------------|-----------------------|---------------------------|----------------------|
| 1. Natural habitat to protect wild animals and plants from human development | 932<br>57%                 | 552<br>34%            | 134<br>8%                 | 11<br>1%             |
| 2. Availability of places to help maintain ecological processes              | 879<br>54%                 | 600<br>37%            | 139<br>9%                 | 11<br>1%             |
| 3. Enhancement of education  | 568<br>35%                 | 747<br>46%            | 289<br>18%                | 25<br>2%             |
| 4. Availability of places for people to pursue outdoor recreation activities | 311<br>19%                 | 767<br>47%            | 480<br>29%                | 71<br>4%             |
| 5. Stimulation of local economies through tourism                            | 222<br>14%                 | 622<br>38%            | 666<br>41%                | 119<br>7%            |

**Table 25. Q11: Below are some POSSIBLE CONCERNS from increasing the provincial protected area network in the Mixedwood Plains. In your opinion, how concerned are you about the following issues?**

| <b>Base: All Respondents</b>  | <b>Extremely concerned</b> | <b>Very concerned</b> | <b>Slightly concerned</b> | <b>Not concerned</b> |
|---|----------------------------|-----------------------|---------------------------|----------------------|
| 1. Government costs of acquiring protected areas reduces public funding that can be spent elsewhere | 151<br>9%                  | 351<br>22%            | 810<br>50%                | 317<br>19%           |
| 2. Slower growth in the Ontario economy   | 139<br>9%                  | 362<br>22%            | 755<br>46%                | 373<br>23%           |
| 3. Restrictions placed on land development within protected areas                                   | 176<br>11%                 | 313<br>19%            | 576<br>35%                | 564<br>35%           |
| 4. Limits on certain outdoor recreation activities  | 139<br>9%                  | 294<br>18%            | 665<br>41%                | 531<br>33%           |
| 5. Limits placed on urban development   | 130<br>8%                  | 276<br>17%            | 479<br>29%                | 744<br>46%           |

Responses to question 10 and 11 are ranked in order of importance by pooling the “extremely important/concerned” and “very important/concerned” categories. Respondents expressed the opinion that natural habitat to protect wild animals and plants from human development was the most important benefit of protected areas. Second in importance was their function as places to help maintain ecological processes and third their potential enhancement of

educational opportunities. People placed least relative importance on recreational activity and economic benefits to local communities.

Respondents were most concerned with potential government expenditures in expanding the protected area network. Potential impacts on the Ontario economy were ranked second and restrictions placed on land development ranked third. One third of respondents seemed not at all concerned with limits placed on recreational activities and almost half the sample expressed no concern at all for limits placed on urban development. It is interesting to note that at least 19% of the full sample<sup>19</sup> always stated that they had no concerns with any negative impacts a protected area expansion might have.

## 4.2 Attitudes towards the environment

Three questions were designed to probe respondents' environmental awareness and sentiments towards the environment. Participants were asked to declare if they were members of an environmental organization; whether they had visited a protected area in southern Ontario; and finally their environmental sentiments were gauged using the well known New Ecological Paradigm scale. Each question will now be examined in further detail:

### **Membership in an environmental organization:**

As can be seen in table 26, using the full sample of 1,629 respondents, 6.14% stated in question 5 that they were members in an environmental organization while the ratio dropped to 5.69% after yea-sayers were removed. This could be an indication that the degree of yea-saying was more predominant amongst members than non-members.

**Table 26. Ratio of respondents that were members of an environmental organization**

|   | <b>All respondents<br/>N=1629</b> | <b>Yea-sayers removed<br/>N=1406</b> |
|---|-----------------------------------|--------------------------------------|
| Member of an environmental organization | 6.14%                             | 5.69%                                |

<sup>19</sup> This result dropped slightly to 17.3% after yea-sayers were removed. Therefore, this result cannot be attributed to yea-sayers alone.

**Table 27. Voting behaviour of members in environmental organizations versus other participants**

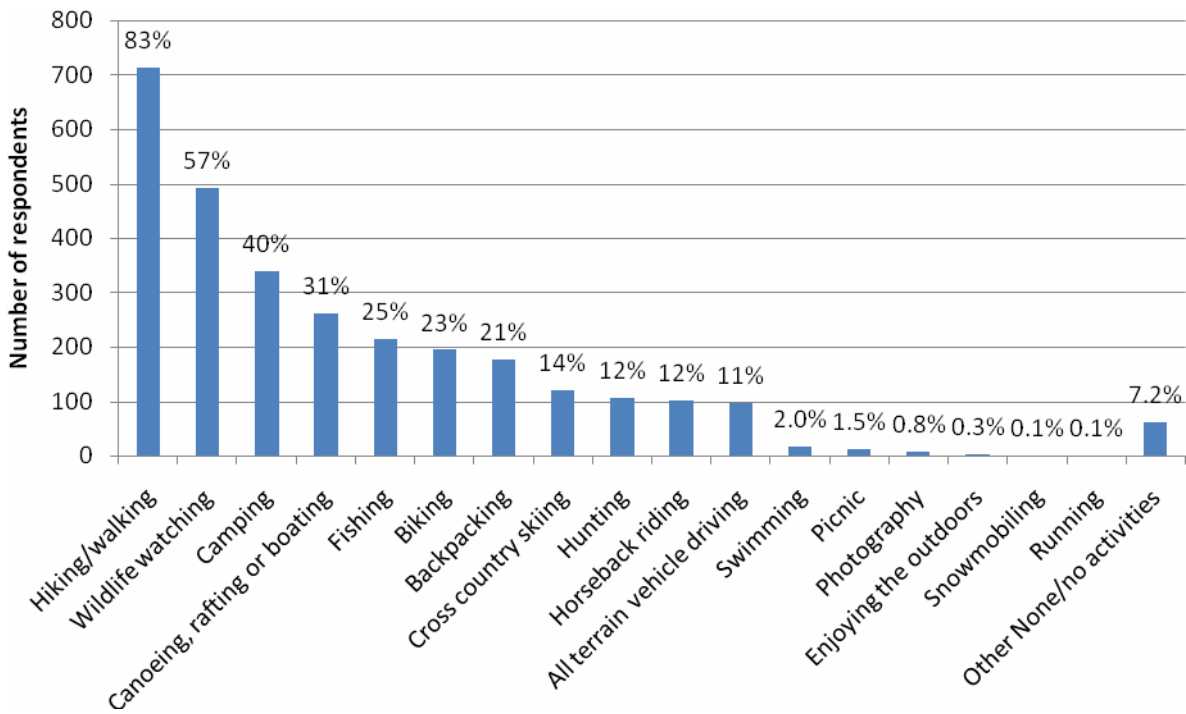
| Individual characteristics             | Full sample     |        | Yea-sayers removed |        |
|--|-----------------|--------|--------------------|--------|
|  | Voting Yes      | Total  | Voting Yes         | Total  |
| Members in environmental organizations | 570<br>(71.3%)  | 800    | 436<br>(68.1%)     | 640    |
| Other participants                     | 6934<br>(56.7%) | 12,232 | 5680<br>(53.2%)    | 10,608 |
| All Participants                       | 7504<br>(57.6%) | 13,032 | 6116<br>(54.4%)    | 11,248 |

Table 27 reveals that these members had a 15% higher probability of voting yes to a proposed program than other participants. The results were calculated with uncertain responses considered as no's for both the full sample of 13,032 observations and the smaller sample of 11,248 observations where yea-sayers had been removed. In the full sample 71.3% of members in environmental organizations voted yes to any proposed program compared to 56.7% of other participants. Removing the yea-sayers did not change this result or reduce the 15% gap between the two types of respondent. A variable describing membership in environmental organizations was therefore included in the econometric analysis to determine the statistical significance of this seemingly higher willingness to pay for protected areas.

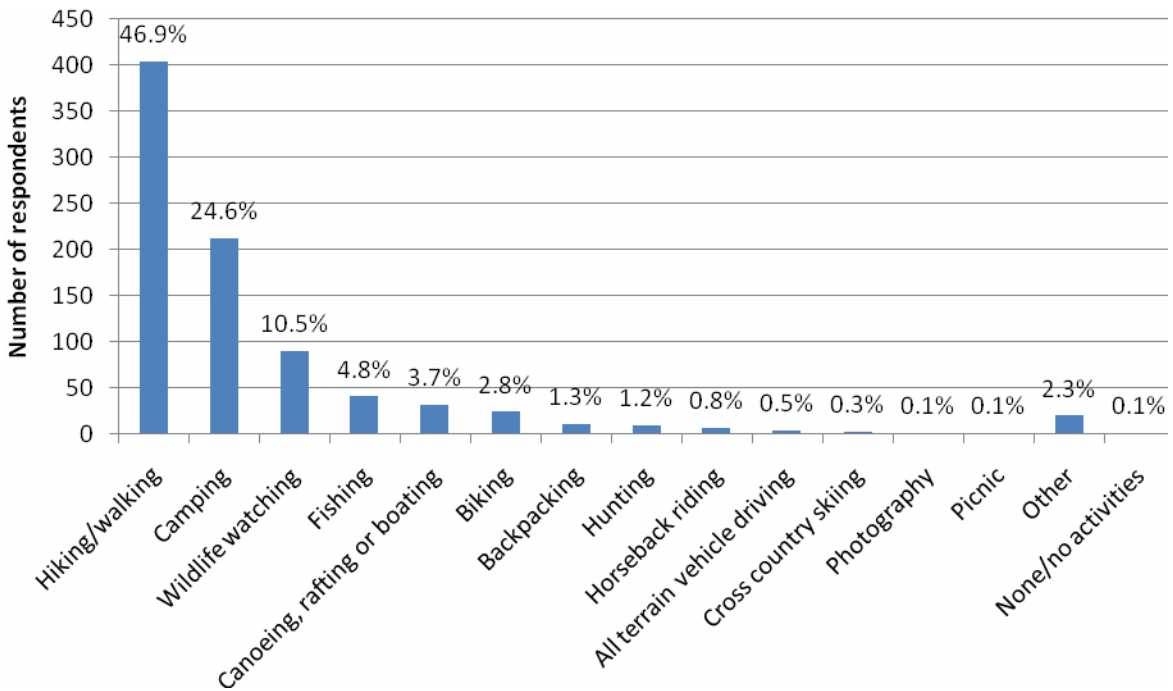
### **Visits to protected areas in southern Ontario:**

861 or approximately 55.5% of respondents stated in question 6 that they had visited a protected area in southern Ontario. Figure 28 below shows the range of all activities these visitors participated in while figure 29 depicts their primary activity within their full range of activities. When examining the range of primary activity, hiking was chosen to be the most popular form of recreation by 46.9% of respondents while 24.6% chose camping as the most important activity. 10.5% of respondents engaged in wildlife watching, 4.8% fishing while the remainder of available primary activities ranged between 0.1%-3.7%. While only 1.2% of respondents indicated their primary activity was hunting, figure 28 shows that 12% of participants engaged in some form of hunting during their visits.

**Figure 28. All activities of visitors to protected areas in southern Ontario**



**Figure 29. Primary activity of visitors to protected areas in southern Ontario**



**Figure 30.** Ratio of respondents showing the elapsed time since their last visit to a protected area in southern Ontario

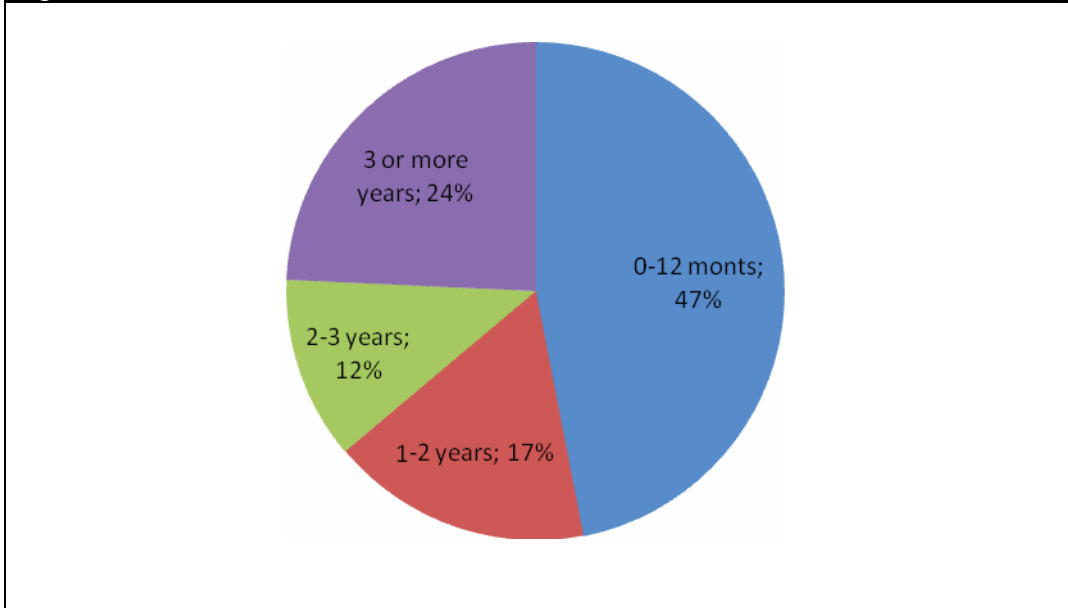


Figure 30 above displays the ratio of respondents reporting how much time had elapsed since their last visit to a protected area in southern Ontario. The chart shows that 47% of these visits occurred within the last 12 months, 17% within 1-2 years, 12% within 2-3 years while over 24% paid such a visit 3 or more years ago.

Figure 31 shows that such visitors had an approximately 6% higher probability of voting yes to a proposed program than other participants. Removing yea-sayers slightly reduced but did not eliminate the gap in the probability of voting yes between the two groups of respondents. This variable was therefore included in the econometric analysis to capture any effects such visits to protected areas might have on respondent's willingness to pay for expanding these areas.

**Figure 31. Voting behaviour of visitors to protected areas in southern Ontario versus other participants**

| Individual characteristics                   | Full sample     |       | Yea-sayers removed |       |
|--|-----------------|-------|--------------------|-------|
|  | Voting Yes      | Total | Voting Yes         | Total |
| Visited a protected area in southern Ontario | 4166<br>(60.5%) | 6888  | 3373<br>(57.2%)    | 5896  |
| Other participants                           | 3338<br>(54.3%) | 6144  | 2743<br>(51.3%)    | 5352  |
| All Participants                             | 7504<br>(57.6%) | 13032 | 6116<br>(54.4%)    | 11248 |

**New Ecological Paradigm:**

The New Ecological Paradigm (NEP) scale has been frequently used to measure people’s general attitudes towards the environment (see Dunlap, Van Liere et al. 2000). This scale is a revised version of the previous New Environmental Paradigm scale which consisted of 12 questions. The revised scale is based on 15 questions with a score of 1-5 points given for each question<sup>20</sup> and is considered an improvement over the previous scale (Dunlap et al. 2000). This set of questions generates a scale from 15-75 where a lower score than the 45 indicates a low concern for the environment while a higher score exhibits pro-environmental sentiments. Using this scale, the average participant in the survey exhibited pro-environmental sentiments with an average score of 56.12 and standard deviation of 9.1 points as depicted in table 32. It is interesting to note that the two sided t-test showed that males had a statistically significant lower average NEP score than females which might suggest that females have a higher degree of environmental sentiments than males.

<sup>20</sup> All 15 questions are presented in the appendix. The odd numbered questions were designed to gauge pro-environmental sentiments while the even numbered questions gauged anti-environmental sentiments. As the NEP scale measures pro-environmental sentiments the coding was reversed for the anti-environmental questions.



**Table 32.** NEP scores comparing males and females with and without yea-sayers

|                 | Full sample |                | Yea-sayers removed |                |
|-----------------|-------------|----------------|--------------------|----------------|
|                 | Mean NEP    | Std. Deviation | Mean NEP           | Std. Deviation |
| Males           | 54.83       | 9.5            | 54.03              | 9.4            |
| Females         | 57.40       | 8.6            | 56.88              | 8.5            |
| All respondents | 56.12       | 9.2            | 55.47              | 9.1            |

**Figure 33.** New Ecological Paradigm score for the Ontario sample

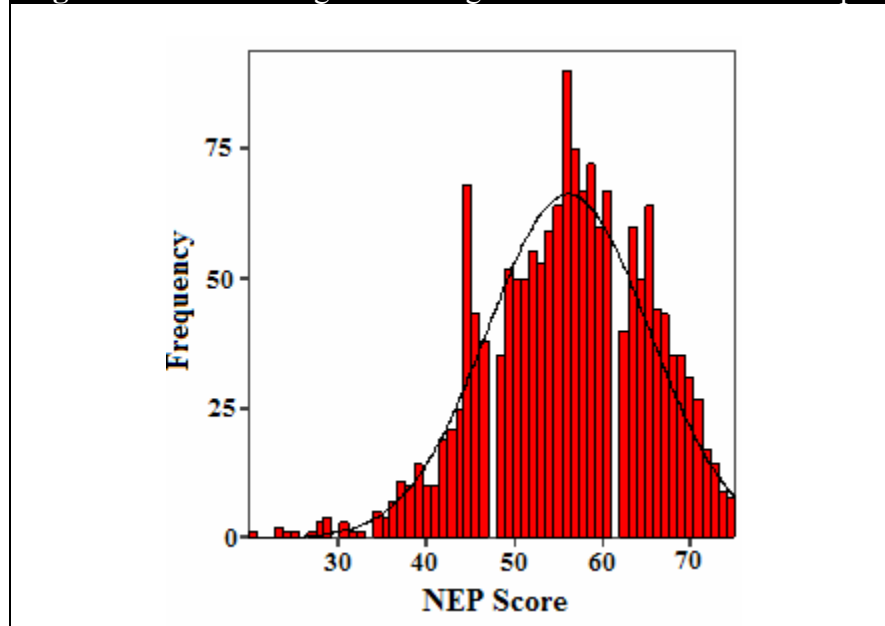


Figure 33 above shows the range of NEP scores for the full sample of respondents. The horizontal axis represents the NEP score and is divided into 60 equal intervals between 15-75, while the vertical axis indicates the number of respondents that exhibited the appropriate score. The Kolmogorov-Smirnov test confirms the shape of the distribution is normal at the 95% significance level. As can be seen below in table 34 the NEP score and standard deviation are within the range of NEP scores estimated in a recent study on environmental attitudes using a population of Canadians residents in or near Banff and Kootenay national parks (McFarlane et al. 2006).

When compared to the NEP score for the Ontario public, only the NEP score for Columbia Valley was not statistically different at the 5% confidence level. Unfortunately, without further analysis and a cross check with a sample representing the Canadian population no final conclusions can be made about whether the NEP score for Ontario is higher, lower or similar to other regions of Canada.

**Table 34. Comparison of Canadian NEP scores**

| <b>Population</b> | <b>Number of respondents</b> | <b>NEP score</b> | <b>Standard Deviation</b> | <b>Is NEP score equal to Ontario NEP?*</b> |
|-------------------|------------------------------|------------------|---------------------------|--|
| Columbia Valley** | 635                          | 55.7             | 9.6                       | Yes  |
| Bow Valley**      | 625                          | 58.1             | 9.0                       | No   |
| Calgary**         | 629                          | 55.0             | 9.0                       | No   |
| Ontario           | 1629                         | 56.1             | 9.2                       |  |

\* The two sided t-test was used to test statistical difference between the two sample means using the null hypothesis that the population means are identical at the 5% significance level.

\*\* NEP scores based on results from (McFarlane et al. 2006)

The NEP score was useful for the econometric analysis to help explain voting behaviour as a larger NEP score indicates greater environmental sentiments which should be reflected in a higher WTP for protected areas in southern Ontario.

### **4.3 Benefits**

The benefits associated with expanding protected areas in the Mixedwood Plains are estimated using a willingness to pay function calculated at different levels of protected area coverage. The following sections address: the validity of the willingness to pay estimates using the scope test; variables used in the analysis; the willingness to pay function per proposed program; willingness to pay estimates aggregated over the entire population of Ontario; and finally the public willingness to pay for additional protected areas in Ecodistrict 6E-12.

#### **4.3.1 Validity of the estimated willingness to pay: The scope test**

The scope test has been suggested as the means to test the validity of welfare estimates in contingent valuation studies. If respondents are sensitive to scope it means they took the hypothetical scenarios seriously and considered the relevant trade-offs posed to them by the

proposed programs. When respondents are sensitive to scope they should be WTP more for a greater provision of the public good (Champ et al. 2003). The following scope test was performed on the WTP estimates using parameters from table 38 from model 1 (see below) for the first responses only. First responses were selected in order to perform the test without any sequencing or anchoring effects. Both scope tests had yea-sayers removed and uncertain votes treated as no's.

**Table 35. Scope Test: 1st Vote Only – WTP/Household**

| WTP     | 2026      | Time Pooled | 2016      |
|---------|-----------|-------------|-----------|
| WTP 1%  | \$ 116,58 | \$ 103,96   | \$ 89,22  |
| WTP 5%  | \$ 208,68 | \$ 195,97   | \$ 181,31 |
| WTP 12% | \$ 243,93 | \$ 231,37   | \$ 216,57 |

The test results from table 35 show that respondents are sensitive to scope at every level of coverage and time. The WTP results are therefore credible and useful for further analysis. However, the time variable seemed to have reverse effects on the WTP. Intuitively, participants should be WTP more to see the effects of the protected area expansion sooner than later. On the other hand, debriefing questions revealed that the majority of participants ignored the time variable when making their decisions in the voting scenarios which could have caused the time variable to be not statistically significant from zero in the logit models<sup>21</sup>. Therefore, the apparent reversed effect on scope does not reduce the validity of the WTP estimates. To compare the results of the first vote with the full sample the following informal scope test was also performed using the full sample of observations.

Results in table 36 reveal (informally) that when using the full sample the scope test has the expected results for all combinations of time and coverage. This is also due to the fact that the parameter estimate on the time variable is no longer positive but negative when using the full sample. However, time is again not statistically significant and for all intents and purposes the final verdict for sensitivity to scope should in both scope tests be judged where time is pooled. The results are therefore credible and reliable for welfare estimation.

<sup>21</sup> Time was statistically insignificant from zero but the parameter on time was economically significant and was used to calculate the scope test.

**Table 36. Informal Scope Test: Full Sample– WTP/Household**

| <b>WTP</b> | <b>2026</b> | <b>Time Pooled</b> | <b>2016</b> |
|------------|-------------|--------------------|-------------|
| WTP 1%     | \$ 99,73    | \$ 103,03          | \$ 106,43   |
| WTP 5%     | \$ 195,73   | \$ 199,09          | \$ 202,44   |
| WTP 12%    | \$ 211,99   | \$ 215,36          | \$ 218,70   |

### 4.3.2 Variables used in the analysis

Several model specifications were used to estimate respondents' WTP for the proposed programs. In all cases the dependent variable was Vote indicating the Yes or No response to a proposed program. The exogenous variables were divided into three categories: design variables, demographic variables and endogenous variables. The design variables represent the attributes of coverage, time and price (as described in chapter 2.2.2), which are the main factors used to describe the proposed programs. Demographic variables used individual characteristics such as income, sex, age, number of children in the household and residency to help determine voting behaviour. Endogenous variables describing environmental sentiments were based on responses to survey questions and are therefore endogenous to the model and possibly correlated with the vote variable.

The bid distributions and results from general survey and debriefing questions were used to estimate standard binary logit models to determine the Ontarian WTP for expanding protected areas in southern Ontario. Data analysis was performed in SHAZAM, an econometric software package. A total of eight observations or votes were generated per respondent, one observation per vote in the voting scenarios. This made up for a total of  $1,629 \times 8 = 13,032$  observations. After removing 223 yea-sayers the sample size was reduced to 11,248 observations. Furthermore, in order to test for regional differences in WTP, two respondents that could not be located geographically within Ontario were also removed from the dataset reducing the final number of observations to 11,232.

**Table 37. Statistics and descriptions of variables used in the logit analysis**

N=11,232 observations

| Variable                                       | Type       | Mean       | St. Dev    | Variance   | Minimum | Maximum  | Description  |
|--|------------|------------|------------|------------|---------|----------|--|
| <b><u>Design Variables</u></b>                 |            |            |            |            |         |          |  |
| VOTE   | Dummy      | 0.54345    | 0.4981     | 0.2481     | 0.000   | 1.000    | Vote=1 if Yes<br>Vote=0 if No  |
| PRICE  | Continuous | 145.000    | 118.49     | 14039      | 20.00   | 325.0    | Four different levels of the bid vector (\$20, \$60, \$175, \$325).                  |
| COVERAGE                                       | Continuous | 6.0034E-02 | 4.5395E-02 | 2.0607E-03 | 0.010   | 0.120    | The three different levels of protected areas (1%, 5% and 12%).                      |
| COV2   | Continuous | 5.6646E-03 | 6.2471E-03 | 3.9026E-05 | 1.0E-04 | 0.014    | COV2=Coverage*Coverage   |
| LNCOV  | Continuous | -3.2380    | 1.0273     | 1.0553     | -4.605  | -2.120   | LNCOV=Ln(Coverage)   |
| T2026  | Dummy      | 0.5000     | 0.50002    | 0.25002    | 0.000   | 1.000    | T2026=1 if protected area targets are reached in 2026, T2026=0 if reached in 2016.   |
| <b><u>Demographic Variables</u></b>            |            |            |            |            |         |          |  |
| INCOME   | Continuous | 74074      | 41019      | 0.1683E+10 | 5000    | 1.65E+05 | Scalar divided into 16 income brackets.  |
| GENDER   | Dummy      | 0.4943     | 0.49999    | 0.2499     | 0.000   | 1.000    | Gender=1 if male,<br>Gender=0 if female  |
| AGE  | Continuous | 48.246     | 15.638     | 244.6      | 18.00   | 92.00    | Age of participant ranging from 1-99 years.  |
| HHKIDS   | Continuous | 0.61681    | 0.99069    | 0.9815     | 0.000   | 7.000    | Number of children in household.   |
| NONT   | Dummy      | 0.08547    | 0.27959    | 0.0782     | 0.000   | 1.000    | NONT=1 if a resident of northern Ontario<br>NONT=0 if a resident of southern Ontario |
| <b><u>Environmental Attitude Variables</u></b> |            |            |            |            |         |          |  |
| Q5   | Dummy      | 5.6980E-02 | 0.23181    | 0.053738   | 0.00    | 1.00     | Q5=1 if a member of an environmental organization,<br>Q5=0 otherwise                 |
| Q6   | Dummy      | 0.52350    | 0.49947    | 0.24947    | 0.00    | 1.00     | Q6=1 if visited a protected area in southern Ontario,<br>Q6=0 otherwise              |
| NEP  | Continuous | 55.472     | 9.0808     | 82.462     | 20.00   | 75.00    | NEP score  |

Table 37 above shows the variables used for the econometric analysis with information on variable type, mean, standard deviation, variance, minimum and maximum value and a description of variable characteristics. Two types of variables, continuous (qualitative) and discrete dummies (quantitative) were included in the analysis. Continuous variables are numeric in nature and can be subjected to different forms of arithmetic as well as being counted, ordered and measured on a continuous scale. Discrete dummy variables on the other hand can take on

two values only, 1 if a certain phenomenon is observed and 0 otherwise. Continuous variables represented price, different forms of coverage, income, age, number of children in the household and the NEP scale, while dummies described vote, time (T2026), gender and geographic location of respondents within Ontario.

### **4.3.3 Willingness to pay per proposed program**

Table 38 below depicts three different specifications for the econometric analysis. With the addition of the constant, model 1 provides the design variables only (Coverage, T2026 and Price); model 2 includes the demographic variables, while model 3 adds the endogenous environmental attitude variables.

The constant represents the base utility of each respondent regardless of the proposed program while the other parameters represent the effect changes in their values will have on the probability of voting yes to a proposed program. When the parameter is positive, increases in the variable will raise the probability of voting yes while a negative parameter will decrease the same probability. Most parameters were statistically significant at the 95%-99% level with extremely high and robust statistical significance for coverage and price as indicated by their high *t*-statistics. Time and northern Ontario residency were not statistically significant while the significance of gender depended on the model specification. The standard correlation matrix indicated that gender might be correlated with the NEP variable. When NEP was removed from model 3, gender became statistically significant and had a similar parameter estimate as to the one seen in Model 2. This result echoes the discussion in chapter 4.2 on the NEP scale which suggested that female respondents had significantly higher NEP scores than male respondents within the sample.

Statistically significant parameters retained their parameter magnitudes between the three different models and did not alternate in sign. The price and coverage parameters had extremely high statistical significance as indicated by their large *t*-stats. Coverage, income, age, membership in an environmental organization, having visited protected areas in southern Ontario and the NEP scale, all had a positive effect on the probability of voting yes, while the negative parameter on price, time, male gender, number of children in the household and residency in northern Ontario reduced the probability of voting yes.

**Table 38.** WTP logit models for three different specifications for coverage<sup>1</sup>

| N=11,232  | Model 1                   | Model 2                   | Model 3                   |
|---|---------------------------|---------------------------|---------------------------|
| Dependent variable: Probability of being willing to pay a specified price level |                           |                           |                           |
| Intercept   | 0.80022**<br>(17.396)     | 0.42206**<br>(4.3509)     | -2.1517**<br>(-12.919)    |
| Price of the proposed program   | -0.0066894**<br>(-37.102) | -0.0067350**<br>(-37.162) | -0.0070431**<br>(-37.655) |
| Coverage of protected areas   | 6.3036**<br>(13.789)      | 6.3301**<br>(13.792)      | 6.6177**<br>(14.107)      |
| Time: Expansion completed in 2026   | -0.046396<br>(-1.1310)    | -0.045960<br>(-1.1170)    | -0.046123<br>(-1.0976)    |
| Household Income  |                           | 2.0857E-06**<br>(4.0482)  | 2.1644E-06**<br>(4.100)   |
| Male gender   |                           | -0.085991*<br>(-2.0647)   | 0.021240<br>(0.49153)     |
| Age of respondent   |                           | 0.0068975**<br>(4.9131)   | 0.0041318*<br>(2.8689)    |
| Number of children in the household   |                           | -0.086899**<br>(-3.9341)  | -0.076167**<br>(-3.3680)  |
| Resident of northern Ontario  |                           | -0.082361<br>(-1.1175)    | -0.055619<br>(-0.7360)    |
| Q5: Member of an environmental organization                                     |                           |                           | 0.42899**<br>(4.3841)     |
| Q6: Visited a protected area in southern Ontario                                |                           |                           | 0.16146**<br>(3.7487)     |
| NEP: New Ecological Paradigm  |                           |                           | 0.046270**<br>(18.836)    |
| N   | 11232                     | 11232                     | 11232                     |
| Log-likelihood  | -6886.8                   | -6850.5                   | -6621.5                   |
| Log-likelihood (0)  | -7743.0                   | -7743.0                   | -7743.0                   |
| P-value chi square  | 0.0000 (d.f.=3)           | 0.0000 (d.f.=8)           | 0.0000 (d.f.=10)          |
| McFadden R2   | 0.11058                   | 0.11526                   | 0.14484                   |
| % correct predictions   | 67.61%                    | 67.49%                    | 69.462%                   |
| <b>Household WTP 1% Expansion</b>   | <b>\$125.45</b>           | <b>\$125.77</b>           | <b>\$125.72</b>           |
| <b>Standard Deviation</b>   | <b>\$4.56</b>             | <b>\$4.52</b>             | <b>\$4.47</b>             |
| <b>Household WTP 5% Expansion</b>   | <b>\$163.34</b>           | <b>\$163.32</b>           | <b>\$163.37</b>           |
| <b>Standard Deviation</b>   | <b>\$3.13</b>             | <b>\$3.13</b>             | <b>\$3.14</b>             |
| <b>Household WTP 12% Expansion</b>  | <b>\$229.23</b>           | <b>\$229.22</b>           | <b>\$229.13</b>           |
| <b>Standard Deviation</b>   | <b>\$5.38</b>             | <b>\$5.44</b>             | <b>\$5.33</b>             |

<sup>1</sup> t-statistics under parenthesis.

\*Statistically significant at the 95% level.

\*\*Statistically significant at the 99% level.

Based on the goodness-of-fit measures; McFadden's  $R^2$ , the percentage of correct predictions and the value of the log-likelihood function at convergence, model 2 did not seem to improve upon model 1 very much with only slight improvements in the  $R^2$  and log-likelihood function and a tiny decrease in predictive power. Model 3 on the other hand seems superior to the other two specifications and had the highest  $R^2$ , log-likelihood function and predictive power, correctly anticipating yes and no responses 69.46% of the time.

### **Design variables:**

For all three specifications the price parameter remained negative and statistically significant from 0 which is in accordance with well known economic theory that demand for goods should drop when their prices increase. Respondents were therefore sensitive to increases in the cost of the proposed programs by lowering their probability of voting yes. The positive parameter on coverage showed that the higher levels of coverage increase the chance that respondents will vote yes. This suggests that the participants increase their utility when the protected area network is expanded and they prefer a larger expansion to a smaller one. The time variable (T2026) had the expected negative sign that respondents preferred the expansion to take place sooner in 2016 than later in 2026. The parameter was not statistically significant from 0 which could be attributed to the fact that the majority of respondents indicated in the debriefing questions that they ignored the time variable when making their choices. The combined results of the design variables suggest that the public prefers a large protected area expansion at a reasonable price, while placing a low emphasis on when the expansion should be completed.

### **Demographic and environmental attitude variables:**

More children living in a household decreased the probability of voting yes which could be linked to the extra costs parents need to take care of their offspring, limiting available expenditures for a proposed protected area expansion. Residency in northern Ontario also seemed to have a negative effect on the probability of voting yes. The associated parameter was not statistically significant from 0 which could be due to heterogeneous preferences or the low number of respondents living in northern Ontario within the sample.

The positive effects of income show the logical result that wealthier respondents can more easily afford the extra expenditures needed to support the proposed programs. The positive parameters for the environmental variables also indicate that greater environmental sentiments



and awareness, as well as respondent's direct use of protected areas increase individual support for a protected area expansion. The positive parameter on age is harder to explain but the results might suggest that the older generation has a greater sense of responsibility to leave the natural environment in the Mixedwood Plains intact for future generations. Older people could also be less likely to pursue outdoor recreational activity and therefore more likely to agree money should be spent expanding protected areas where they do not reside.

**WTP for each proposed program:**

As explained in chapter 2.2.3 the expected WTP was calculated by summing up the product of the mean of each variable and its corresponding parameter and dividing the sum by the parameter estimate on the price variable:

$$E(WTP) = \frac{(\beta_{Constant} + \beta_{Coverage} * PCT + \beta_{Time} * T2026 + \sum(\beta_k \bar{X}_k))}{\beta_{Price}},$$

where the betas represent parameter estimates, PCT stands for the coverage percentage used to estimate the WTP, T2026 is the time variable dummy and  $\bar{X}_k$  stands for variable means for all other  $k$  parameters. Standard deviations were calculated using Monte Carlo random sampling routines in LIMDEP software with random numbers drawn from the standard normal distribution.

The expected household WTP for a 1% expansion was little over \$125, \$163 for the 5% expansion and \$229 for the 12% expansion. Using different model specifications did not seem to affect the WTP results which remained virtually statistically undistinguishable from one another at the three levels of coverage. These constant estimates of WTP could be attributed to the low standard deviation of the WTP estimates and the high statistical significance of the coverage and price variables.

**4.3.4 Aggregated willingness to pay**

The next step in the CBA is the estimation of a benefits curve for expanding the protected area network in the Mixedwood Plains. For that purpose three logit models using the design variables with different specifications of coverage were estimated.

**Table 39. WTP logit model with all three attributes only<sup>1</sup>**

|   | <b>Specification A</b><br><b>Linear Coverage</b> | <b>Specification B</b><br><b>Quadratic Coverage</b> | <b>Specification C</b><br><b>Logarithmic Coverage</b> |
|---|--|---|---|
| Dependent variable: Probability of willing to pay a specified price level |  |   |   |
| Intercept   | 0.80022*<br>(17.396)                             | 0.49189*<br>(8.3949)                                | 2.2114*<br>(27.926)                                   |
| Price   | -0.0066894*<br>(-37.102)                         | -0.0067502*<br>(-37.241)                            | -0.0067374*<br>(-37.227)                              |
| Coverage  | 6.3036*<br>(13.789)                              | 24.038*<br>(11.077)                                 |   |
| Coverage*Coverage   |  | -132.07*<br>(-8.3676)                               |   |
| Ln(Coverage)  |  |   | 0.31686*<br>(15.731)                                  |
| T2026   | -0.046369<br>(-1.1283)                           | -0.045479<br>(-1.1053)                              | -0.045582<br>(-1.1085)                                |
| N   | 11232  | 11232   | 11232   |
| Log-likelihood  | -6886.8  | -6851.4   | -6857.6   |
| Log-likelihood (0)  | -7743.0  | -7743.0   | -7743.0   |
| P-value chi square  | 0.00000 (d.f.=3)                                 | 0.00000 (d.f.=4)                                    | 0.00000 (d.f.=3)                                      |
| McFadden R2   | 0.11058  | 0.11514   | 0.11435   |
| % of right predictions  | 67.61%   | 67.43%  | 67.43%  |
| <b>Household WTP 1%<br/>Expansion<br/>Standard Deviation</b>              | <b>\$125.45<br/>\$4.56</b>                       | <b>\$102.99<br/>\$5.23</b>                          | <b>\$108.18<br/>\$5.10</b>                            |
| <b>Household WTP 5%<br/>Expansion<br/>Standard Deviation</b>              | <b>\$163.34<br/>\$3.13</b>                       | <b>\$198.80<br/>\$5.39</b>                          | <b>\$183.99<br/>\$3.31</b>                            |
| <b>Household WTP 12%<br/>Expansion<br/>Standard Deviation</b>             | <b>\$229.23<br/>\$5.38</b>                       | <b>\$215.09<br/>\$5.57</b>                          | <b>\$225.46<br/>\$4.78</b>                            |

<sup>1</sup> t-statistics under parenthesis.

\*Statistically significant at the 99% level

As the different specifications of coverage and its effect on the willingness to pay was of main interest, the demographic and endogenous variables were left out of the analysis to prevent them from interacting with the design variables and possibly skewing welfare estimates<sup>22</sup>. Table

<sup>22</sup> Re-estimating the demographic and environmental parameters in table 38 using the logarithmic definition of coverage presented in table 40 did not alter the results depicted in table 38.

39 above presents the design variables with three different specifications adopted for the coverage variable. Specification A uses the standard linear definition of coverage; specification B adds a quadratic component for coverage; while specification C uses a logarithmic transformation for the coverage variable. The price parameter remains constant at -0.0067 with a high degree of statistical significance as indicated by the large t-statistic. Echoing previous results the time variable remains not significant from zero for all three specifications. The different specifications of coverage do affect the household WTP estimates with the WTP ranging approximately from \$103-\$125 for the 1%-, \$163-\$199 for the 5%-, and \$215-\$229 for the 12% expansion. The standard deviations however are still low indicating the low dispersion of the expected WTP estimates.

The benefits curve should estimate the aggregated welfare of the Ontario public at each level of coverage. As can be seen in table 40, the number of dwellings in Ontario was 4,972,869 according to a Statistics Canada census in 2006. Simple multiplication using the number of dwellings in Ontario and the household WTP allowed for the estimation of aggregated WTP for protected areas in the Mixedwood Plains. Using the formula for the expected willingness to pay described at the end of chapter 4.3.3, the following WTP functions were drawn for the Mixedwood Plains using parameters from table 39. Due to the fact that time was not statistically significant from zero the expected willingness to pay was calculated with the time variable equal to zero. This is equivalent to the benefits curves being drawn for an expansion that gets completed in the year 2016. Figure 41 on the following page displays three different curves representing the benefits of protecting the natural environment in the Mixedwood Plains.

**Table 40. Population Characteristics in Ontario 2006**

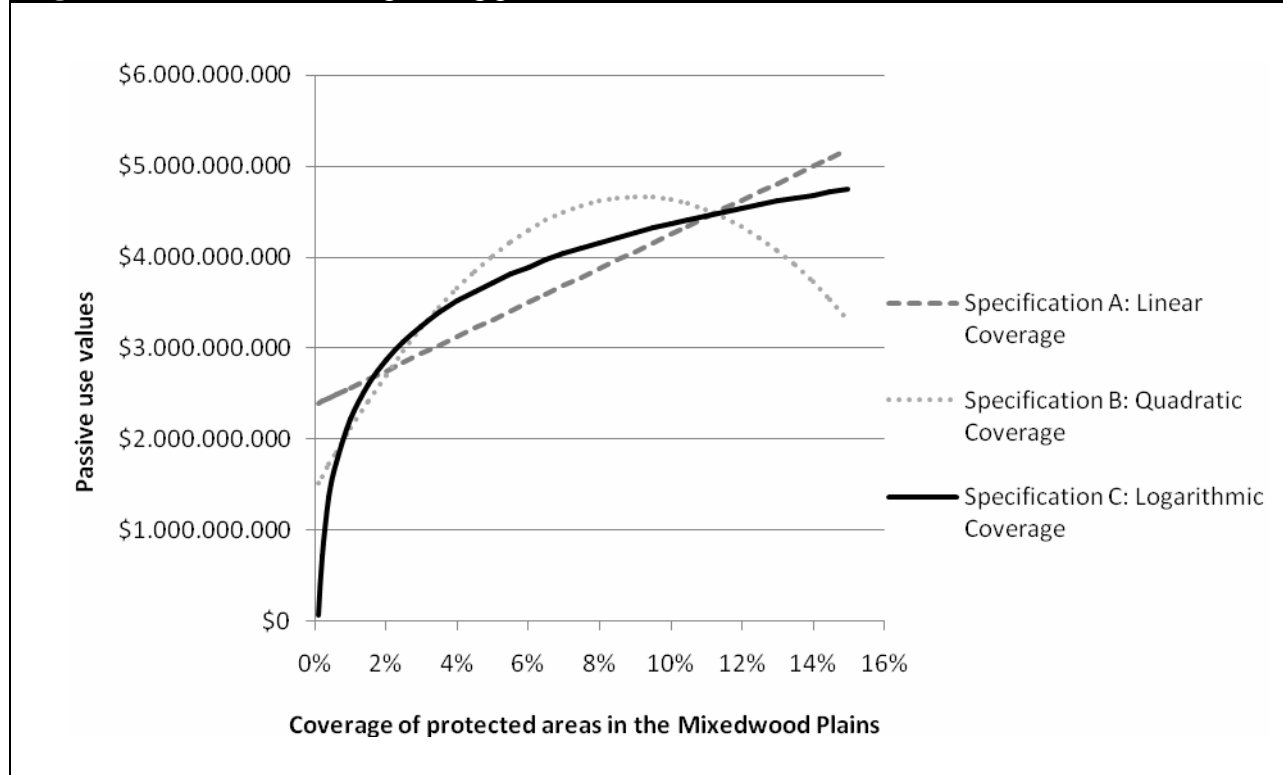
|            |            |
|------------|------------|
| Population | 12,160,282 |
| Dwellings  | 4,972,869  |

Source: Statistics Canada (2007)

The horizontal axis shows the level of coverage of protected areas in the Mixedwood Plains and the vertical axis the monetary passive use values or benefits at each level of coverage. The curves show how the benefits change from expanding protected areas from the 0.6% level of coverage in the status quo and up to a 15% level of coverage. The benefits curves indicate that the public of Ontario is willing to pay between \$2.1 to \$2.6 billion for 1% level of coverage, \$3.3

- \$4.0 billion for a 5% coverage and \$4.3-\$4.6 billion for a 12% coverage depending on which model specification is used to estimate the benefits curve.

**Figure 41. Benefits from expanding protected areas in the Mixedwood Plains**



The goodness-of-fit measures indicate that the non-linear specifications B and C are superior to linear specification A. Specifications B and C have a higher  $R^2$  with only a slightly lower percentage of correct predictions than specification A. While specification B has a higher  $R^2$  than specification C that could be due to the fact that specification B has one extra parameter over specification C. Their predictive power is virtually identical and although it is hard to choose the superior model, we believe that model C might be more appropriate. The concave shape of the quadratic function which starts to curve down after the 9% level of coverage could be interpreted as being unrealistic and rejects respondent's behaviour of being willing to pay more for a 12% expansion relative to the 1% and 5% expansion. The linear curve also makes unreasonable assumptions that benefits will continue to increase indefinitely no matter what the level of coverage might be. The logarithmic function gives the most realistic representation of utility in the sense that benefits increase for each marginal increase in the level of coverage but at

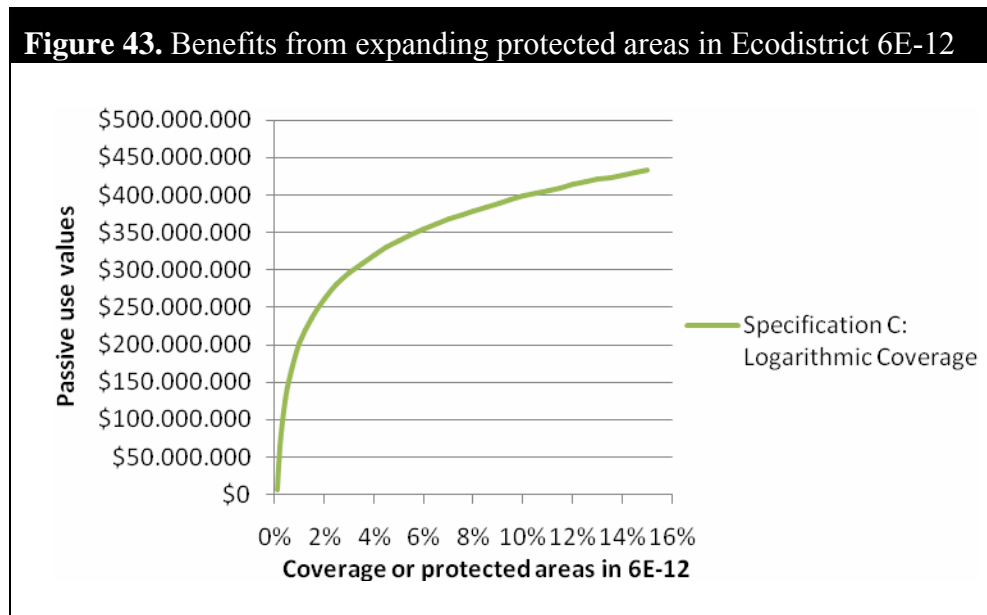
a decreasing rate. For these reasons the linear and quadratic specifications were discarded and the logarithmic curve was used instead for the cost and benefit analysis for Ecodistrict 6E-12.

### 4.3.5 Willingness to pay for conserving Ecodistrict 6E-12 (Kemptville)

Table 42 shows that the total size of the Mixedwood Plains Ecozone is almost 21 million acres, while the size of Ecodistrict 6E-12, which is a small region within the ecozone, is close to 1.9 million acres. Elementary calculations determine the size of 6E-12 to be approximately 9.12% of the total area of the Mixedwood Plains.

| <b>Table 42. Conversion factor for estimating the benefits from expanding protected areas in 6E-12</b> |                     |
|--|---------------------|
| <b>Size of the Mixedwood Plains:</b>   | 20.998.071,21 acres |
| <b>Size of 6E12:</b>   | 1.914.646,94 acres  |
| <b>Size of 6E-12 as a ratio of the Mixedwood Plains</b>  | 9,12%               |

Assuming that the Ontarian public WTP is equally spread across the Mixedwood Plains the size of 6E-12 as a ratio of the overall size of southern Ontario can be used as a conversion factor for the WTP for protected areas in Ecodistrict 6E-12. Using such simple arithmetic the logarithmic WTP function was drawn for 6E-12 which can be seen in figure 43.



The current coverage of protected areas within Ecodistrict 6E-12 is 0.1%. The benefits curve was therefore drawn to cover and expansion from 0.1%-15% coverage of protected areas

within the ecodistrict. Using this logarithmic benefits curve, we estimate that citizens are willing to pay approximately \$202 million for a 1% expansion, \$339 million for a 5% expansion and \$414 million for a 12% expansion of protected areas in 6E-12.

## **4.4 Costs**

Costs were estimated using a hedonic price function employing land characteristics to predict acquisition costs of future land purchases in Ecodistrict 6E-12. The following chapter describes the hedonic model results; the methodology adopted to plot the cost function(s) for 6E-12; and the validity and application of the cost estimates.

### **4.4.1 Hedonic model results**

Table 44 provides an overview of the parameter estimates from Vyn (2007) used for the cost curve analysis.

**Table 44.** Results of the OLS model for the Greenbelt effects on vacant land, cited from Vyn (2007)

**Dependent variable: ln(sale price per acre)<sup>a,b</sup>**

| Variable                                   | Coefficient | Std Error | Variable                  | Coefficient | Std Error |
|--|-------------|-----------|---------------------------|-------------|-----------|
| <u>Greenbelt Variables</u>                 |             |           | <u>Location Variables</u> |             |           |
| PC   | -0.4504***  | 0.1059    | ln(GTA)                   | -0.2143***  | 0.0301    |
| ORM  | -0.2008     | 0.1378    | ln(Town)                  | -0.0830***  | 0.0275    |
| NE   | 0.0406      | 0.1884    | Brant                     | -0.5076***  | 0.1077    |
| PC intermediate                            | 0.2512      | 0.1663    | Bruce                     | 0.0160      | 0.0645    |
| ORM intermediate                           | 0.0116      | 0.1529    | Dufferin                  | 0.1829**    | 0.0862    |
| NE intermediate                            | 0.0854      | 0.2540    | Durham                    | -0.1699*    | 0.1009    |
| PC post-GB                                 | -0.2833     | 0.1948    | Grey                      | -0.0601     | 0.0592    |
| ORM post-GB                                | 0.4747*     | 0.2492    | Haldimand-Norfolk         | -0.8171***  | 0.1079    |
| NE post-GB                                 | -0.7155*    | 0.3769    | Halton                    | 0.1182      | 0.1494    |
| PC post-GB X ln(GTA)                       | 0.1765***   | 0.0618    | Hamilton                  | -0.8987***  | 0.1564    |
| ORM post-GB X ln(GTA)                      | -0.1309     | 0.0884    | Huron                     | 0.1903**    | 0.0838    |
| NE post-GB X ln(GTA)                       | 0.3132***   | 0.0996    | Kawartha Lakes            | -0.3777***  | 0.0880    |
| <u>Land Quality Variables</u>              |             |           | Niagara                   | -0.9714***  | 0.1362    |
| ln(Lot size)                               | -0.4346***  | 0.0213    | Northumberland            | -0.3692***  | 0.1034    |
| Class 1 land                               | 0.6700***   | 0.0532    | Oxford                    | 0.1744**    | 0.0875    |
| Class 2 land                               | 0.4031***   | 0.0467    | Peel                      | 0.3570***   | 0.1273    |
| Wooded area                                | -0.2476***  | 0.0840    | Perth                     | 0.4632***   | 0.0735    |
| Organic Soil                               | -0.2565     | 0.2692    | Peterborough              | -0.1628*    | 0.0953    |
| ln(Heat units)                             | 3.1834***   | 0.5334    | Simcoe                    | 0.1397**    | 0.0590    |
| Orchard/vineyard                           | 0.8136***   | 0.1573    | Waterloo                  | 0.3689***   | 0.1181    |
| <u>Neighbourhood and Amenity Variables</u> |             |           | York                      | 0.4909***   | 0.1184    |
| ln(Pop density)                            | 0.2845***   | 0.0235    | Gravel Road               | -0.0769     | 0.0649    |
| Growth rate                                | 0.0542***   | 0.0128    | <u>Other Variables</u>    |             |           |
| Water/sewer                                | 0.0489*     | 0.0279    | Month                     | 0.0103***   | 0.0009    |
| Number of observations                     |             |           | Speculative               | 1.7999***   | 0.1762    |
| 1,935                                      |             |           | Constant                  | -15.6608*** | 4.1694    |
|  |             |           | R-squared                 | 0.8319      |           |

<sup>a</sup> Asterisks (\*, \*\*, \*\*\*) indicate that the coefficient is significantly different from zero at the 10%, 5% and 1% levels, respectively.

<sup>b</sup> To address the issue of heteroskedasticity, robust standard errors are generated.

The model used multiple land characteristics to predict changes in the natural logarithm of sale price per acre. Most parameters were statistically significant at the 10%, 5% or 1% level and the  $R^2$  was reasonably high indicating that the parameters were explaining about 83% of the variation in the land prices. Some variables were not available or referring to land characteristics or counties outside Ecodistrict 6E-12. Table 45 gives an overview of the variables that were available for Ecodistrict 6E-12. Four variables: “wooded area”, “ln(Heat units)”,

“orchard/vineyard” and “Water/sewer”, were added to the constant by multiplying their mean with their parameter estimate as seen in tables 15 and 44. All other variables not displayed in table 45 were set equal to 0 for the analysis.

**Table 45. Variables available for the cost analysis for Ecodistrict 6E-12**

|  | Variable available | Added to the constant |
|--|--------------------|-----------------------|
| <u>Land Quality Variables</u>              |                    |                       |
| ln(Lot size)                               | Yes                | No                    |
| Class 1 land                               | Yes                | No                    |
| Class 2 land                               | Yes                | No                    |
| Wooded area                                | No                 | Yes                   |
| Organic Soil                               | Yes                | No                    |
| ln(Heat units)                             | No                 | Yes                   |
| Orchard/vineyard                           | No                 | Yes                   |
| <u>Neighbourhood and Amenity Variables</u> |                    |                       |
| ln(Pop density)                            | Yes                | No                    |
| Growth rate                                | Yes                | No                    |
| Water/sewer                                | No                 | Yes                   |
| <u>Location Variables</u>                  |                    |                       |
| ln(GTA)                                    | Yes                | No                    |
| ln(Town)                                   | Yes                | No                    |
| <u>Other Variables</u>                     |                    |                       |
| Constant                                   | Yes                | No                    |

These variables allowed sufficient variation in land characteristics to construct an estimated cost curve for acquiring additional protected areas in 6E-12.

#### **4.4.2 Cost curve for Ecodistrict 6E-12**

The hedonic study by Vyn (2007) used a rich dataset with land sale prices representing over 50% of the Mixedwood Plains stretching west to east from Lake Huron to Peterborough and Northumberland counties. They used county specific dummies to adjust the constant to account for county specific characteristics that might affect land values. Ecodistrict 6E-12 is divided between three counties: the united counties of Stormont, Dundas and Glengarry; Prescott and Russell; and Ottawa. These three counties unfortunately lay outside Vyn’s study area and therefore a county specific constant was simulated to account for a range of average prices per acre within the ecodistrict. For this purpose, three counties within the greenbelt study were chosen to represent the three counties within Ecodistrict 6E-12. In order to capture the proximity to the greater metropolitan area of Ottawa and Montréal in Quebec, they were all chosen from



counties close to Toronto city bearing closest resemblance to the specific counties within 6E-12. Table 46 displays the counties that achieved the closest match based on characteristics describing population level, population change, private dwellings, population density and land area.

| <b>Population and dwelling counts</b>         | <b>Ottawa</b> | <b>Durham</b> | <b>Stormont, Dundas &amp; Glengarry</b> | <b>Peterborough</b> | <b>Prescott &amp; Russell</b> | <b>Northumberland</b> |
|---|---------------|---------------|---|---------------------|-------------------------------|-----------------------|
| Population in 2006                            | 1,130,761     | 561,258       | 110,399                                 | 133,080             | 80,184                        | 80,963                |
| Population in 2001                            | 1,067,800     | 506,901       | 109,522                                 | 125,856             | 76,446                        | 77,497                |
| 2001 to 2006 population change (%)            | 5.90%         | 10.70%        | 0.80%                                   | 5.70%               | 4.90%                         | 4.50%                 |
| Total private dwellings                       | 478,242       | 202,155       | 46,286                                  | 67,281              | 31,310                        | 35,069                |
| Private dwellings occupied by usual residents | 449,031       | 194,672       | 44,263                                  | 53,561              | 30,068                        | 31,539                |
| Population density per square kilometre       | 197.8         | 222.4         | 33.4                                    | 35                  | 40.1                          | 42.5                  |
| Land area (square km)                         | 5,716         | 2,523.2       | 3,306.86                                | 3,805.7             | 2,001.18                      | 1,902.1               |
| Mean price/acre                               |               | \$23,017      |   | \$5,539             |                               | \$2,834               |
| Median price/acre                             |               | \$8,079       |   | \$1,878             |                               | \$1,901               |
| Adjacent to Toronto                           |               | Yes           |   | Yes                 |                               | Yes                   |

The mean price/acre of each of these representative counties was used to serve as a proxy for the average price within the three counties of 6E-12. Table 47 below shows how the average price/acre for land within 6E-12 was estimated. Ontario Parks experts selected 28 parcels covering a total of 178,276 acres of potential purchases for expanding the protected area network within 6E-12. The ratio of the total size of these parcels within each county in 6E-12 served as a weight factor to calculate a weighted average of the price/acre within 6E-12. The cost curve results from the hedonic model were calibrated by adding to the constant a calibration factor that forced the average price per acre of the cost curve after all 28 parcels in 6E-12 had been purchased, to equal the proxy price of \$6,280/acre. Additional cost curves were provided and calculated in a similar fashion for an upper bound of \$10,000/acre and a lower bound of \$2000/acre in addition to \$4,000/acre and \$8,000/acre curves.

**Table 47. Weighted average acquisition price/acre and proportion of land protected for the three counties within Ecodistrict 6E-12**

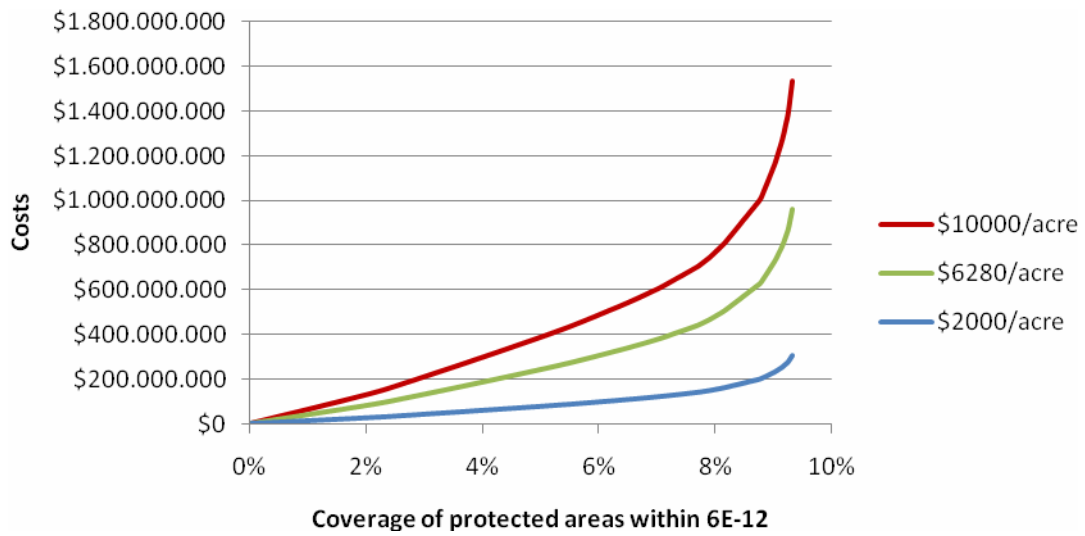
Total size of potential protected areas in 6E-12: 178,276 acres

|   | Ottawa         | Stormont, Dundas & Glengarry | Prescott & Russell |
|---|----------------|------------------------------|--------------------|
| Proxy for average price/acre  | \$23,017       | \$5,539                      | \$2,834            |
| Total size of potential protected areas within county (acres)   | 18,216         | 91,198                       | 68,862             |
| Total size of potential protected area parcels within county as a % of the total size of potential protected areas in 6E-12 | 10.22%         | 51.16%                       | 38.63%             |
| <b>Weighted average acquisition price/acre</b>  | <b>\$6,280</b> |                              |                    |

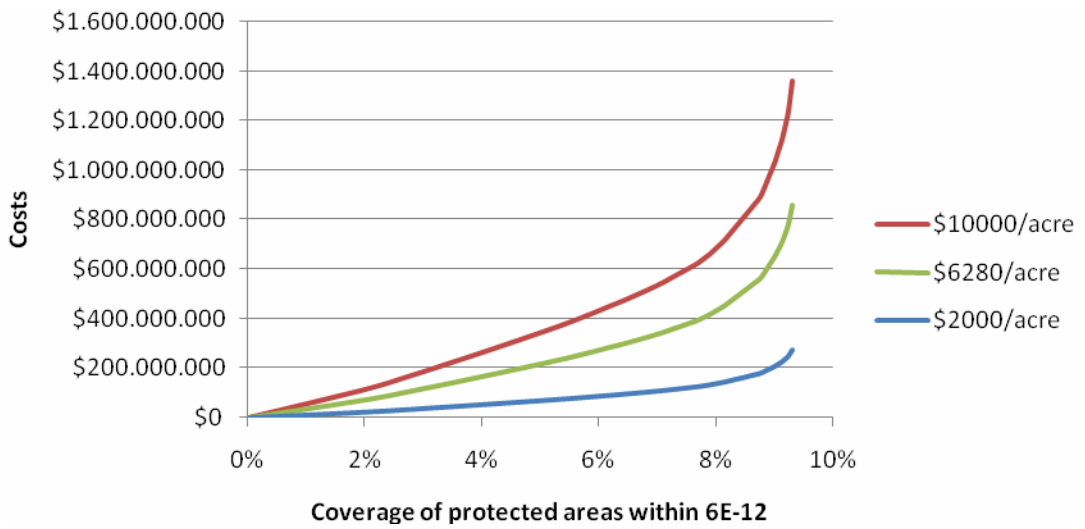
The expansion of the protected area network in 6E-12 was assumed to take place over the next 5, 10 or 20 years. The 5 year time frame is equivalent to investing the acquired funds from Ontario tax payers immediately in nature reserves as soon as they are collected, while the 10 and 20 year time frames represent the two different levels of the time attributes proposed in the valuation scenarios. The longer time frames therefore assume that the collected funds from the public of Ontario is invested in a trust fund and used for the sole purpose of expanding the protected area network over the next 10-20 years. When calculating the present value of the costs, the total acquisition costs for expanding protected areas in Ecodistrict 6E-12 were assumed to be divided equally over the time frame.

The treasury board of Canada proposes a real discount factor of 8% when performing cost and benefit analysis (Treasury Board of Canada Secretariat 2007). This discount rate, however, does not take into account the changes in land prices over time. According to Farm Credit Canada (2007) the compounded average of increases in Ontario land prices 1998-2007 was 2.80%, which was used to adjust the discount factor. Subtracting this price trend from the discount factor yielded a net discount rate of 5.20% which was used to calculate the present value of the costs. Figures 48-50 below show the present value (PV) of the cost curves from expanding protected areas in Ecodistrict 6E-12 for each of the three different time frames (5, 10 and 20 years). These are least cost curves as the 28 protected area parcels are assumed to be acquired in consecutive order of price/acre from the cheapest parcels to the most expensive.

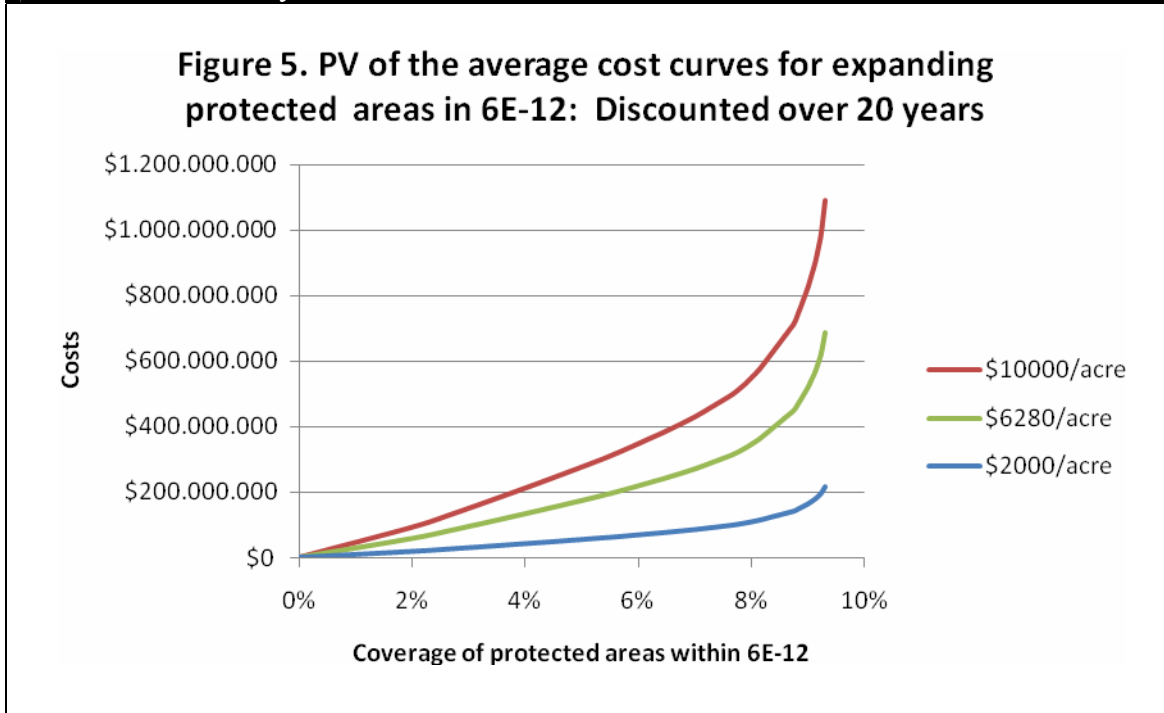
**Figure 48.** Present value of the cost curves for expanding protected areas in 6E-12:  
Discounted over 5 years



**Figure 49.** Present value of the cost curves for expanding protected areas in 6E-12:  
Discounted over 10 years



**Figure 50.** Present value of the cost curves for expanding protected areas in 6E-12: Discounted over 20 years



These three figures also demonstrate that discounting over a longer period of time has the effect of shifting the cost curves downwards reducing the weight of costs which will in turn increase the net benefits of expanding the protected areas. For this reason a sensitivity analysis must be performed on the cost curve assumptions to gauge their effect on final results. The following chapter will address the validity of the cost estimates and their usefulness for policy recommendation.

#### **4.4.3 Validity of the cost curve estimates**

Ontario Parks in partnership with the Nature Conservancy of Canada have invested \$21,881,617 in 42,165.5 acres of protected areas in the period 1996-2006. This roughly translates to an average acquisition cost of \$518.9/acre. For a number of reasons, however, this low average cost/acre does not discredit the cost curve calculations for 6E-12. First, these protected

area parcels represent only a small portion of the Mixedwood Plains and only 80% of these parcels can be considered prime agricultural land. Second, the partnership may have acquired cheap lands – in essence with limited budgets the parcels representing the “low-hanging” fruit would be acquired first. Finally, land prices have been on the increase in Canada over the last 10 years and have grown on average 2.8% per annum<sup>23</sup> (Farm Credit Canada 2007). The cost calculations in 6E-12 were based on vacant land in proximity to the metropolitan areas of Ottawa and Montreal, next to major roads and highways which would have an appreciative effect on property values.

The cost curves are drawn using a hedonic model based on 1,935 land property transactions from a large area within the Mixedwood Plains. The hedonic model was useful in allowing property values to vary, that is to appreciate or depreciate according to the level of certain land characteristics. In addition the hedonic model had county specific dummies that adjusted land values based on county specific characteristics that were not explained by other factors of the model. The hedonic model did not cover the three counties that comprised Ecodistrict 6E-12 and therefore no such county specific dummy was available for each of these three counties. To address this issue, a county specific dummy was estimated to adjust the land values within 6E-12 to be within a reasonable price range for land markets in the Mixedwood Plains. It is probable that the characteristics that affect land prices in other parts of the Mixedwood Plains, e.g. location, distance to population centers, land quality, population density and growth have similar positive or negative effects in other parts of the Mixedwood Plains. However, the degree of this effect can be disputed for particular regions, e.g. how much land will depreciate in value when distance to major population centers increases, and therefore an upper- and lower bound was provided to assess the effect changes in costs might have on the level of protected areas that provide maximum net social benefits within 6E-12. Such sensitivity analysis on major assumptions is standard procedure when conducting cost and benefit analysis to elicit their effect on final results and recommendations (Boardman et al. 2001).

Table 51 reveals the results from an informal search through property listings maintained by the Ottawa Real Estate Board (2007) of actual land prices for vacant land in its natural state

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<sup>23</sup> Appendix A calculates the price trend of farmland values in southern Ontario.

and not zoned for urban development. This type of land was selected as it was assumed that Ontario Parks desires land as close to its natural state as possible and which did not interfere with urban zoning policies. From the range of available properties a weighted average was calculated to represent average price/acre within each of the three counties within 6E-12.

**Table 51.** Price/acre for vacant land based on an informal search through property listings maintained by the Ottawa Real Estate Board for the three counties within Ecodistrict 6E-12

|                                    | Ottawa  | Stormont, Dundas & Glengarry | Prescott & Russell |
|------------------------------------|---------|------------------------------|--------------------|
| Listed weighted average price/acre | \$8,265 | \$6,730                      | \$2,634            |

The results in table 51 must be interpreted with caution as online property listings suffer from sample selection bias and cannot be guaranteed to represent desirable land for habitat conservation nor give a thorough picture of the total availability of land for sale. Furthermore these land parcels cannot reject or confirm the estimated price/acre for the 28 protected area parcels in 6E-12 as detailed land characteristics were not available for the property listings. However, these highly informal results indicate that the proxy price per acre in table 47 and the range of the sensitivity analysis (\$2000/acre-\$10000/acre) could encompass the property values in the three counties of 6E-12.

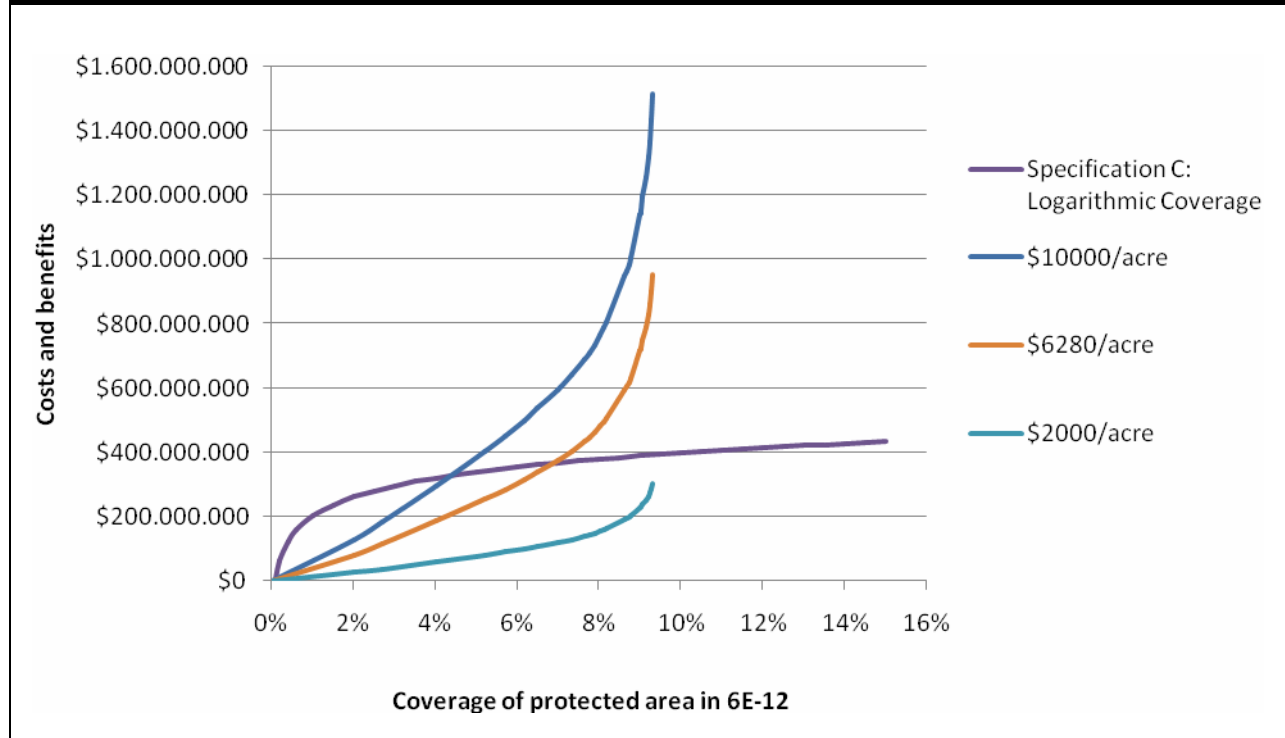
#### 4.5 Costs and benefits from expanding protected areas in 6E-12

The cost and benefits curve for 6E-12 can have multiple implications for policy decision making. When equated together the two curves can for example: (1) determine changes in public welfare from expanding the protected area network from the current situation; (2) identify the level of protected area coverage that maximizes public welfare; and (3) locate the cut-off point where benefits and costs are equal and further increases in the protected area network will only serve to decrease public welfare. Figures 52-54 display the benefits using the logarithmic benefits curve and costs from expanding protected areas in Ecodistrict 6E-12 for three different discount periods; 5-, 10- and 20 years.

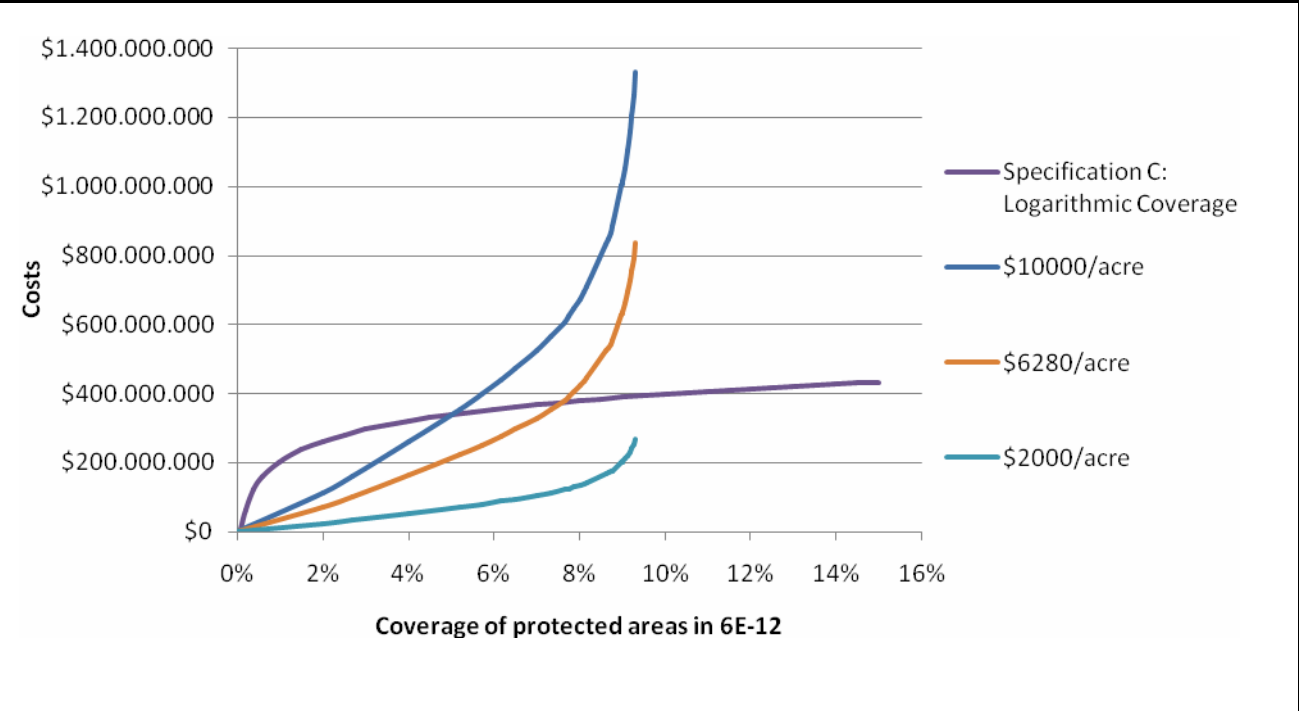
The three graphs show that the time frame of the protected area expansion and therefore the discount period for the costs has a significant effect on the final outcome of the analysis.

Increasing the discount period shifts the cost curves downwards which will increase the coverage level of protected areas in 6E-12 that maximize social welfare.

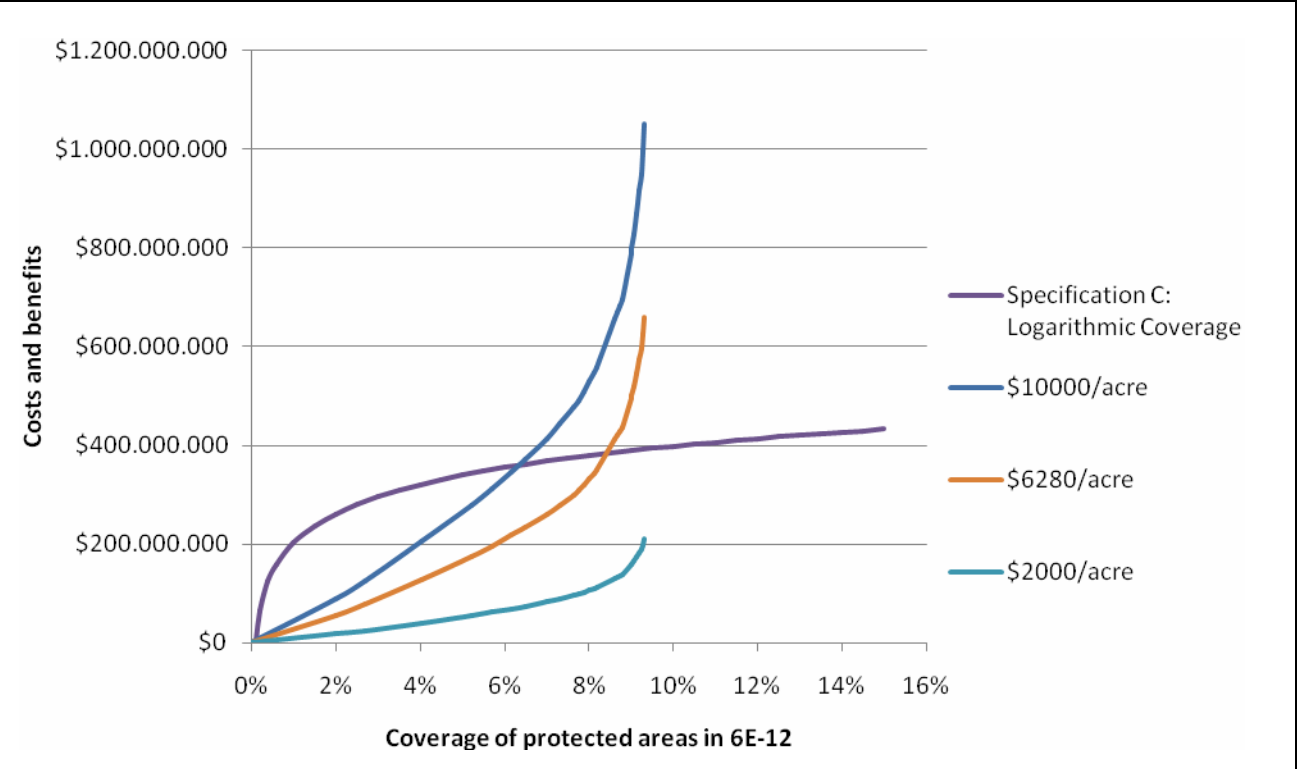
**Figure 52.** Present value of costs and benefits from expanding protected areas Ecodistrict 6E-12: Costs discounted over 5 Years



**Figure 53.** Present value of costs and benefits from expanding protected areas in Ecodistrict 6E-12: Costs discounted over 10 Years



**Figure 54.** Present value of costs and benefits from expanding protected areas in Ecodistrict 6E-12: Costs discounted over 20 years





**Table 55.** Levels of coverage that would provide maximum net benefits for protected areas in Ecodistrict 6E-12

| M= Million \$                    |                      | Cost curves       |                   |                   |                   |                   |
|----------------------------------|----------------------|-------------------|-------------------|-------------------|-------------------|-------------------|
|                                  |                      | \$2,000/acre      | \$4,000/acre      | \$6,280/acre      | \$8,000/acre      | \$10,000/acre     |
| <b>Costs discounted 5 years</b>  | Logarithmic benefits | \$263.6M<br>4.38% | \$216.6M<br>2.73% | \$183.4M<br>1.97% | \$164.5M<br>1.64% | \$146.3M<br>1.37% |
|                                  | Logarithmic benefits | \$271.1M<br>4.73% | \$224.6M<br>3.22% | \$192.4M<br>2.15% | \$173.8M<br>1.79% | \$156.1M<br>1.51% |
| <b>Costs discounted 10 years</b> | Logarithmic benefits | \$285.0M<br>5.45% | \$240.3M<br>3.46% | \$208.7M<br>2.53% | \$190.8M<br>2.12% | \$173.7M<br>1.79% |
|                                  | Logarithmic benefits |                   |                   |                   |                   |                   |

% Shows the level of protected area coverage in Ecodistrict 6E-12 that would provide maximum net benefits

\$ Shows the maximum net benefits attainable at this level of coverage

N/A Indicates a corner solution where the level of coverage that would provide maximum net benefits is equal to zero

Table 55 shows the levels of protected area coverage that would provide the maximum net benefits under the three different discount periods for various levels of costs. In the table net benefits are provided in millions of dollars above each of these levels of coverage. When net benefits are at their maximum level, the level of protected areas has been reached where the public good provision is most valuable to the public based on this research. Table 55 also shows that the level of protected area coverage that would provide maximum net benefits is heavily dependent on the costs and the discount period which is dictated by the time frame of the protected area expansion. Depending on the discount period, for the \$2,000/acre curve the coverage of protected areas that would provide the greatest net benefit ranges from 4.38%-5.45%, 1.97%-2.53% for the \$6,280/acre curve and 1.37%-1.79% for the \$10,000/acre curve. The \$4000/acre and \$8000/acre curves are also provided to supply additional levels of sensitivity.

Table 56 shows that cut-off level of protected area coverage where benefits and costs are equal and further increases in the level of coverage would only serve to decrease public welfare. Data was not available to draw the cost curve further than 9.31% and in the case of the lower two cost curves at \$2000-\$4000/acre the cost curves did not manage to cross the benefits curve.

Without further data one can only assume that the cut-off point is somewhere in excess of the 9.31% coverage level.

**Table 56. Cut-off level for protected area coverage in Ecodistrict 6E-12 where costs and benefits are equal**

|                                  |                      | Cost curves  |              |              |              |               |
|----------------------------------|----------------------|--------------|--------------|--------------|--------------|---------------|
|                                  |                      | \$2,000/acre | \$4,000/acre | \$6,280/acre | \$8,000/acre | \$10,000/acre |
| <b>Costs discounted 5 years</b>  | Logarithmic benefits | >9.3%        | >9.3%        | 6.7%         | 5.5%         | 4.5%          |
| <b>Costs discounted 10 years</b> | Logarithmic benefits | >9.3%        | >9.3%        | 7.4%         | 6.1%         | 5.0%          |
| <b>Costs discounted 20 years</b> | Logarithmic benefits | >9.3%        | >9.3%        | 8.1%         | 7.3%         | 6.0%          |

These results demonstrate that in the case of the lowest two cost curves expansion can achieve coverage levels in excess of 9.3% for all three discount periods before costs become greater than benefits. For the \$6,280/acre curve the cut-off point is between 6.8%-8.1% depending on the time frame, 5.5%-7.3% for the \$8,000/acre and 4.5%-6.2% for the \$10,000/acre cost curve. The results in tables illustrate that the efficiency of the protected area expansion will depend on the resourcefulness of Ontario Parks experts in making clever land purchases that achieve ecological representation needs while minimizing their costs. The lower the costs of the protected area expansion, the greater level of coverage that maximizes public welfare in Ontario or the maximum level of coverage achievable before costs are greater than benefits.

## 5 Summary and conclusions

To the best of our knowledge this is the first analysis of some of the major benefits and acquisition costs associated with protected areas in Canada employing methods of stated preference jointly with hedonic property models. The results from the stated preference survey and the hedonic property model provide useful insights into the level of protected areas in the Mixedwood Plains of southern Ontario that would maximize public welfare in Ontario. The following chapter will be divided into a summary of major findings, implications and a discussion of areas for future research.

### 5.1 Major findings and implications

The results from the stated preference survey and the hedonic property model provide useful insights into the levels of protected areas in the Mixedwood Plains that would maximize public welfare in Ontario. The benefits were designed to be conservative and provide a conservative estimate for the public willingness to pay (WTP) for additional protected areas in the Mixedwood Plains. To that end, responses to WTP questions were analysed after considering uncertain responses as no's and removing yea-sayers. The scope test confirmed the validity and credibility of the benefit curve estimates indicating that participants took the votes seriously, understood the scenarios and behaved in an economically rational manner when providing their WTP for protected areas.

Using the logarithmic benefits curve, the WTP per household once a year for five years ranged from \$108.18 for a 1% expansion, \$183.99 for a 5% expansion and \$225.46 for a 12% expansion with standard deviations ranging from \$3.31-\$5.10. These figures translate to an aggregated present value of willingness to pay ranging from \$2.2 billion for the 1%-, \$3.7 billion for the 5%- and \$4.5 billion for the 12% expansion in the Mixedwood Plains region. The low standard deviations of the WTP reflect the high statistical significance of the coverage and price variables indicating that choices made by respondents were generally consistent over the level of price and coverage in the valuation scenarios.

Cost curves for acquiring additional protected areas were estimated using a robust model estimated by Vyn (2007) employing a rich dataset of property transactions from a large area covering over 50% of the Mixedwood Plains. These cost parameters provided an estimate of the

non-linear shape of the cost curves which were plotted for expanding protected areas in Ecodistrict 6E-12. Ontario Parks experts selected 28 potential protected area parcels employing standard procedures of C-Plan and ecological gap analysis, and variables from Vyn's model were linked to the 28 parcels using Geographic Information System (GIS). When the parcels were sequenced in order of price/acre smooth cost curves representing the minimum acquisition costs at each level of coverage were generated for 6E-12.

The cost and benefits curve for Ecodistrict 6E-12 had multiple implications for policy decision making. When equated together the two curves showed that depending on the costs of protected area acquisition and the time frame of the expansion, the net benefits were maximized by increasing protected area coverage in 6E-12 to 1.37%-5.45% providing maximum net benefits ranging from \$146.3 million -\$285.0 million. The results also showed that depending on the costs of expansion, protected area coverage could be increased from 4.5% to somewhere in excess of 9.3%<sup>24</sup> in 6E-12 before costs become greater than benefits. The final welfare effects however depended on the time frame of the expansion and the acquisition price of additional land to the protected area network. The longer the time frame needed to reach protected area targets, the longer the discount period which ultimately results in a lower present value of costs

The cost and benefit curves had several policy implications for whether further expansion of the protected area network would increase public welfare. Results showed that the ultimate allocation of protected areas in the Mixedwood Plains depends on whether policy makers are interested in maximizing net public benefits from protected area allocation or expanding protected areas until benefits no longer exceed the costs. The results also illustrate that the efficiency of the protected area expansion will depend on the resourcefulness of Ontario Parks experts in making clever land purchases that contribute to ecological representation needs while minimizing costs. Lower acquisition costs allow for a greater level of protected area coverage that would maximize public welfare in Ontario.

## 5.2 Limitations of the study

Several limitations affected the final results of this study. This research was limited to the acquisition costs and passive use benefits associated with a protected area expansion in the

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<sup>24</sup> The 28 parcels selected by Ontario Parks experts covered 9.31% of Ecodistrict 6E-12. Data was unavailable to estimate costs further than 9.31%.

Mixedwood Plains. Data restrictions, use of the hedonic method, and hypothetical methods of stated preferences all suffer from specific issues that can affect final results. These issues will now be examined in further detail.

Costs for future protected area acquisition were estimated for a small region within the Mixedwood Plains. This limited the policy implications for the joint estimation of the costs and benefits to approximately 10% of the Mixedwood Plains. Furthermore, data for the cost model represented over 50% of the Mixedwood Plains but not specifically in Ecodistrict 6E-12 which the cost analysis was limited to. GIS data were not available in 6E-12 for the full range of variables used in Vyn's model and therefore several variables had to be included in an updated constant for the cost estimates. After making use of proxies representing the average price/acre within the three counties that comprise 6E-12, sensitivity analysis was necessary to determine the effect of a range of cost curves on the level of protected area coverage that would provide maximum social benefits. The parameter estimates from the hedonic model were therefore more useful in estimating the shape of the cost curve rather than estimating specific curves representing the acquisition price of land in 6E-12.

Several limitations affect the validity and reliability of the hedonic pricing method which served as the basis of the cost estimation. The method assumes all agents have full and accurate information about land characteristics and have homogeneous preferences for these attributes. Variables can be mutually correlated or in those cases where consumers can influence the level of certain attribute characteristics, endogenous to the model. These issues can skew final results and reduce the validity of parameter estimates (Grafton et al. 2004). The cost curves therefore form a useful guideline for the expected acquisition price of protected areas but are by no means an absolute prediction of what final acquisition costs might be.

Benefit estimates were limited to passive use values only and ignored other sources of benefits such as use values and improvements in ecological services. The number of focus groups and pre-tests conducted for the survey design were limited. Additional focus groups sessions and pre-tests would have helped to optimize the bid design to better capture the shape of the WTP function. The total benefits were assumed to be spread evenly across the Mixedwood Plains and preferences for specific types of habitat or regions were not investigated. Data were also limited to 1,629 individuals which prevented detailed analyses of regional differences in

preferences such as testing whether WTP was significantly different between northern- versus southern Ontario.

Stated preference methods are hypothetical in nature and the discrete choice based question format combined with a tax based payment vehicle chosen for the analysis is considered to be incentive compatible for respondents to report their true WTP (Freeman III 2003). Despite an incentive compatible experimental design, hypothetical bias, anchoring, yea-saying and uncertainty remain important issues that can potentially influence final results. Proven measures such as cheap talk, debriefing questions and treating uncertain responses as “no” were taken to mitigate hypothetical bias and address issues with uncertainty. The resulting conservative estimates of WTP must therefore be considered a lower bound for the benefits of expanding the protected area network in the Mixedwood Plains but not the ultimate representation of benefits.

### **5.3 Areas for future research**

Many aspects of the protected area expansion remain to be investigated. Only the basic social costs and benefits were the subject of this study and future research could consider additional benefits and costs to gain a broader picture of all relevant impacts for expanding protected areas in the Mixedwood Plains such as increased revenues from tourism, benefits from biodiversity and ecological services. Only three different specifications for the coverage variable were analysed (linear, quadratic and logarithmic) and future studies might discover more efficient functional forms for the benefits curve. Hypothetical bias remains an issue with stated preference techniques and proven techniques such as cheap talk, debriefing questions, randomization of the order of questions, and treating uncertain responses as “no” were employed to insure the accuracy, robustness and reliability of final WTP results. Additional research would address the effectiveness of these techniques and examine how closely final results reflect actual WTP in a public referendum.

Future sensitivity analysis on the benefit side could also take into account additional forms of econometric modeling including a more detailed analysis of random effects and random parameters techniques. When the design and demographic variables were made random in the mixed logit models considerable heterogeneity was present in respondents’ preferences for the proposed programs. Further analysis could examine the nature of the heterogeneity in closer

detail, the correlation between random parameters and consider additional forms of random parameter distributions and their effect on parameter estimates.

This study measured the willingness to pay for protected areas in the Mixedwood Plains irrelevant of location, type of habitat and specific benefits to endangered ecosystems, plants and animals. The passive use values are therefore representing the total coverage of protected areas in the Mixedwood Plains but not its individual components. Further research might include identifying critical regions of natural habitat and estimating passive use values associated with them in order to prioritize the order of protected area acquisition within the Mixedwood Plains. Additional considerations could include regional preferences for a protected area expansion and a larger sample to effectively measure possible differences in preferences between residents of northern and southern Ontario.

The cost curves were estimated for Ecodistrict 6E-12 only using data on property transactions that represented other regions within the Mixedwood Plains. To develop a more accurate cost curve for Ecodistrict 6E-12 data should be gathered for property transactions that represent the region in question. To gain a profound understanding of the implications of the protected area expansion in southern Ontario as a whole, costs and benefit curves representing different regions within the Mixedwood Plains should be estimated to get more accurate cost- and welfare approximations for different segments within the Mixedwood Plains. Additional sensitivity analysis can also be performed on major assumptions such as the effects of different price trends for land over time, the use of different proxies for land prices in the three counties that comprise 6E-12 and the inclusion of additional explanatory variables to estimate land prices such as distance to roads, railways and environmental amenities.

Despite the improvements that could be made through future research, the results of this study provide decision makers with practical tools and valuable information that can help to inform future land acquisitions for the purposes of establishing protected areas within the Mixedwood Plain of southern Ontario.

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## Appendix A – Calculations

### I. Initial cost estimates for the bid vector

These calculations were made in September 2006 to have some reference point for the potential cost of increasing protected areas in southern Ontario. Demographic information was based on available census data from Stat Canada (2001).

Since 1996, Ontario Parks has been acquiring land for extending the protected area network. Using census data from Stat Canada, the average acquisition price of \$1,176.47/hectare and assuming no increases in land prices over time the following cost estimates per household in Ontario were determined to be:

1%     \$26 / household

5%     \$131 / household

12%    \$315 / household

The following calculations were made to have some reference point for the potential cost of increasing protected areas in southern Ontario.

The average price per hectare of acquired land to expand the protected area network in the Mixedwood Plains 1996-2006 was used to estimate the average cost for each household in Ontario.

**Current population of Ontario:**     12.686.952 people

**Average size/household in 2001:**     2.7 people/household => 4.698.871 households in Ontario

**Total land acquired for protection in Ontario 1996-2006:**     17,000 hectares

**Total cost of acquired areas in 2006 \$:** \$20 million => \$1,176.47/hectare on average

**Total size of the Mixedwood Plains:** 10,500,000 hectares

1%     105,000 hectares

5%     525,000 hectares

12%    1,260,000 hectares

The relationship between coverage and cost of acquisition is most likely non-linear. The results from the hedonic model were not available at the time and therefore this relationship was assumed to be linear for the calculations.

The following calculation estimate the costs of acquiring the 1%, 5% and 12% of the Mixedwood Plains, using the average cost of \$1176.5/hectare acquiring protected land in

southern Ontario 1996-2006 and assuming no increase in land prices (17,000 hectares were acquired for 20 million CAD over 10 years).

**Linear cost estimates:**

1% 105.000 ha x (\$1176.5/hectare) = \$123,51 m

5% 525.000 ha x (\$1176.5/hectare) = \$617.65 m

12% 1.260.000 ha x (\$1176.5/hectare) = \$1.482,35 m

**Linear cost/household assuming public funds are used to fund 100% of the expansion:**

1% \$123,51 m / 4.7 m = \$26,28 / household

5% \$617,65 m / 4.7 m = \$131 / household

12% \$1.482,35 m / 4.7 m = \$315,4 / household

To calculate the tax increase per year for 5 years a 5% interest rate was assumed which was close to the US federal reserve rate in September 2006.

**Linear cost for 5 years / household:**

1% = 5,32 ≈ \$5/year for 5 years

5% = 26,52 ≈ \$25/year for 5 years

12% = 63,87 ≈ \$65/year for 5 years

These cost projections provided a form of reference point when deciding the attribute levels for the cost of expanding the protected area network in southern Ontario.

**II. Price trend for land values**

The following table for price changes of agricultural land in Ontario was based on data from Farm Credit Canada (2007).

| July 1998 | July 1999 | July 2000 | July 2001 | July 2002 | July 2003 | July 2004 | July 2005 | July 2006 | July 2007 |
|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|-----------|
| 3.428%    | 1.455%    | 4.220%    | 1.354%    | 3.581%    | 3.021%    | 3.378%    | 2.413%    | 2.970%    | 2.211%    |

Compounded average 1998-2007 =  $(1.03428 * 1.01455 * \dots * 1.0297 * 1.02211)^{(1/10)} - 1 = 1.317962.8\%^{(1/10)} - 1 = 2.8\%$

## Appendix B – Statistical Tests

### I. Two sided t-test for regional difference in NEP

$$t = \frac{\bar{X}_1 - \bar{X}_2}{S_{\bar{X}_1 - \bar{X}_2}}$$

Where  $S_{\bar{X}_1 - \bar{X}_2} = \sqrt{\frac{(n_1 - 1) * s_1^2 + (n_2 - 1) * s_2^2}{n_1 + n_2 - 2} * \left(\frac{1}{n_1 + n_2}\right)}$  and  $\bar{X}_1$  and  $\bar{X}_2$  are the means of the two different samples that are to be compared.

$$H_0 = \bar{X}_1 - \bar{X}_2 = a$$

$$H_1 \neq a$$

If  $t >$  than the critical level of the t-distribution the null hypothesis is rejected.

### II. Kolmogorov-Smirnov test

One-Sample Kolmogorov-Smirnov Test performed using functions in SPSS.

|                                  |                | NEP   |
|----------------------------------|----------------|-------|
| N                                |                | 13033 |
| Normal Parameters <sup>a,b</sup> | Mean           | 56,12 |
|                                  | Std. Deviation | 9,166 |
| Most Extreme Differences         | Absolute       | ,052  |
|                                  | Positive       | ,028  |
|                                  | Negative       | -,052 |
| Kolmogorov-Smirnov Z             |                | 5,965 |
| Asymptotic Sig. (2-tailed)       |                | ,000  |

a Test distribution is Normal.

b Calculated from data.

The test could not reject the null hypothesis that the distribution of the NEP scale was normal for respondents in the survey.

## Appendix C – Experimental Design Code from SAS

The following code was used to divide the full factorial of 24 choice sets into three blocks that ensured statistical design efficiency:

```

title 'Ontario Experimental Design';
%Mktruns (4 3 2);
%mktx(4 3 2, n=24, seed=18);
%mkblock(data=randomized, nblocks=3, out=WORK.DESIGN, seed=17);
title 'Evaluate the Experimental Design';
%choiceff(data=WORK.DESIGN, model=class(x1-x3), nsets=8, flags=x1-x3,
beta=zero, init=WORK.DESIGN, initvars=x1-x3, seed=9, intiter=0);

```

Selected output:

```

Evaluate the Experimental Design
Design          1
Choice Sets     8
Alternatives    3
D-Efficiency    1.113959
D-Error         0.897699

```

| Obs | Design | Efficiency Index | Set | Prob | n       | x1 | x2 | x3 | Block | Run |   |
|-----|--------|------------------|-----|------|---------|----|----|----|-------|-----|---|
| 1   | 1      | 1.11396          | 1   | 1    | 0.33333 | 1  | 1  | 3  | 2     | 1   | 1 |
| 2   | 1      | 1.11396          | 2   | 1    | 0.33333 | 2  | 1  | 2  | 2     | 1   | 2 |
| 3   | 1      | 1.11396          | 3   | 1    | 0.33333 | 3  | 2  | 1  | 1     | 1   | 3 |
| 4   | 1      | 1.11396          | 4   | 2    | 0.33333 | 4  | 3  | 1  | 1     | 1   | 4 |
| 5   | 1      | 1.11396          | 5   | 2    | 0.33333 | 5  | 2  | 3  | 1     | 1   | 5 |
| 6   | 1      | 1.11396          | 6   | 2    | 0.33333 | 6  | 4  | 1  | 2     | 1   | 6 |
| 7   | 1      | 1.11396          | 7   | 3    | 0.33333 | 7  | 3  | 2  | 1     | 1   | 7 |
| 8   | 1      | 1.11396          | 8   | 3    | 0.33333 | 8  | 4  | 3  | 2     | 1   | 8 |
| 9   | 1      | 1.11396          | 9   | 3    | 0.33333 | 9  | 3  | 2  | 2     | 2   | 1 |
| 10  | 1      | 1.11396          | 10  | 4    | 0.33333 | 10 | 1  | 3  | 1     | 2   | 2 |
| 11  | 1      | 1.11396          | 11  | 4    | 0.33333 | 11 | 2  | 1  | 2     | 2   | 3 |
| 12  | 1      | 1.11396          | 12  | 4    | 0.33333 | 12 | 4  | 3  | 1     | 2   | 4 |
| 13  | 1      | 1.11396          | 13  | 5    | 0.33333 | 13 | 3  | 1  | 2     | 2   | 5 |
| 14  | 1      | 1.11396          | 14  | 5    | 0.33333 | 14 | 1  | 2  | 1     | 2   | 6 |
| 15  | 1      | 1.11396          | 15  | 5    | 0.33333 | 15 | 2  | 2  | 2     | 2   | 7 |
| 16  | 1      | 1.11396          | 16  | 6    | 0.33333 | 16 | 4  | 1  | 1     | 2   | 8 |
| 17  | 1      | 1.11396          | 17  | 6    | 0.33333 | 17 | 3  | 3  | 2     | 3   | 1 |
| 18  | 1      | 1.11396          | 18  | 6    | 0.33333 | 18 | 2  | 2  | 1     | 3   | 2 |
| 19  | 1      | 1.11396          | 19  | 7    | 0.33333 | 19 | 1  | 1  | 1     | 3   | 3 |
| 20  | 1      | 1.11396          | 20  | 7    | 0.33333 | 20 | 4  | 2  | 1     | 3   | 4 |
| 21  | 1      | 1.11396          | 21  | 7    | 0.33333 | 21 | 4  | 2  | 2     | 3   | 5 |
| 22  | 1      | 1.11396          | 22  | 8    | 0.33333 | 22 | 3  | 3  | 1     | 3   | 6 |
| 23  | 1      | 1.11396          | 23  | 8    | 0.33333 | 23 | 1  | 1  | 2     | 3   | 7 |
| 24  | 1      | 1.11396          | 24  | 8    | 0.33333 | 24 | 2  | 3  | 2     | 3   | 8 |

## Appendix D – New Ecological Paradigm Scale

**Q39.** Listed below are statements about the relationship between humans and the environment. For each one, please indicate whether you **STRONGLY AGREE**, **MILDLY AGREE**, are **UNSURE**, **MILDLY DISAGREE**, or **STRONGLY DISAGREE** with it.

| POSSIBLE CONCERNS  | STRONGLY AGREE             | MILDLY AGREE               | UNSURE                     | MILDLY DISAGREE            | STRONGLY DISAGREE          |
|--|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| 1. We are approaching the limit of the number of people the earth can support                          | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 2. Humans have the right to modify the natural environment to suit their needs                         | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 3. When humans interfere with nature it often produces disastrous consequences.                        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 4. Human ingenuity will insure that we do NOT make the earth unlivable                                 | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 5. Humans are severely abusing the environment   | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 6. The earth has plenty of natural resources if we just learn how to develop them                      | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 7. Plants and animals have as much right as humans to exist  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 8. The balance of nature is strong enough to cope with the impacts of modern industrial nations        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 9. Despite our special abilities humans are still subject to the laws of nature                        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 10. The so-called “ecological crisis” facing humankind has been greatly exaggerated                    | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 11. The earth is like a spaceship with very limited room and resources                                 | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 12. Humans were meant to rule over the rest of nature  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 13. The balance of nature is very delicate and easily upset  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 14. Humans will eventually learn enough about how nature works to be able to control it                | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 15. If things continue on their present course, we will soon experience a major ecological catastrophe | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |

## Appendix E – Formulas for cost and benefit curves in 6E-12

### I. Benefits curve formula

Benefit curve were approximated using the trend line function in Excel. Below are formulas for the three aggregated benefit curves and the logarithmic benefits curve used for Ecodistrict 6E-12. X represents the level of protected area coverage in percentages. The trend line was successful in approximating the shape of the benefit curve with an R<sup>2</sup> of 100%.

#### **Logarithmic benefit curve (LBC) for 6E-12:**

$$\text{LBC}(X) = \$85,161,776.88 * \text{LN}(X) + \$594,353,195.07$$

$$R^2 = 100\%$$

### II. Cost curve formulas

The cost curves were also approximated using the trend line function in excel. The 28 parcels in 6E-12 were sequenced in order of cost based on price/acre. This allowed the construction of a smooth cost curve that could be approximated using the trend line function in excel. There was a sharp increase in price/acre after the 8.1% level of coverage was reached and therefore the cost curve was divided into two segments that were approximated with two separate trend lines for coverage below and above the 8.1% coverage. Only the trend line below 8.1% was used for the calculations as the level of coverage that provided maximum social benefits was always below 8.1% and the highest level of coverage where the cost and benefit curves crossed was at 8.1%. Below these formulas can be found in tables 57-59 for each level of costs discounted for 5, 10 and 20 years, where X represents the level of coverage of protected areas in percentages. All trend line approximated the shape of the cost curves very well with an R<sup>2</sup> of 100%.



| <b>Table 57. Cost curve formulas: Costs discounted for 5 years</b> |  |                      |
|--|--|----------------------|
| <b>Price/acre</b>  | <b>Formula for coverage up to 8.1%</b>                       | <b>R<sup>2</sup></b> |
| \$2,000/acre   | $\$11,723,792,216 * X^2 + \$916,445,134 * X + \$1,771,500$   | 100%                 |
| \$4,000/acre   | $\$23,447,584,257 * X^2 + \$1,832,890,255 * X + \$3,542,999$ | 100%                 |
| \$6,280/acre   | $\$36,812,707,189 * X^2 + \$2,877,637,693 * X + \$5,562,509$ | 100%                 |
| \$8,000/acre   | $\$46,895,171,168 * X^2 + \$3,665,780,717 * X + \$7,085,999$ | 100%                 |
| \$10,000/acre  | $\$58,618,960,155 * X^2 + \$4,582,225,599 * X + \$8,857,498$ | 100%                 |

| <b>Table 58. Cost curve formulas: Costs discounted for 10 years</b> |  |                      |
|---|--|----------------------|
| <b>Price/acre</b>   | <b>Formula for coverage up to 8.1%</b>                       | <b>R<sup>2</sup></b> |
| \$2,000/acre  | $\$11,176,870,002 * X^2 + \$761,075,938 * X + \$2,027,857$   | 100%                 |
| \$4,000/acre  | $\$20,822,427,938 * X^2 + \$1,627,682,615 * X + \$3,146,330$ | 100%                 |
| \$6,280/acre  | $\$32,691,211,779 * X^2 + \$2,555,461,698 * X + \$4,939,739$ | 100%                 |
| \$8,000/acre  | $\$41,644,858,233 * X^2 + \$3,255,365,413 * X + \$6,292,661$ | 100%                 |
| \$10,000/acre   | $\$52,056,069,412 * X^2 + \$4,069,206,503 * X + \$7,865,826$ | 100%                 |

| <b>Table 59. Cost curve formulas: Costs discounted for 20 years</b> |  |                      |
|---|--|----------------------|
| <b>Price/acre</b>   | <b>Formula for coverage up to 8.1%</b>                       | <b>R<sup>2</sup></b> |
| \$2,000/acre  | $\$8,340,969,269 * X^2 + \$652,010,933 * X + \$1,260,345$    | 100%                 |
| \$4,000/acre  | $\$16,681,938,414 * X^2 + \$1,304,021,856 * X + \$2,520,690$ | 100%                 |
| \$6,280/acre  | $\$26,190,643,242 * X^2 + \$2,047,314,309 * X + \$3,957,484$ | 100%                 |
| \$8,000/acre  | $\$33,363,878,715 * X^2 + \$2,608,043,860 * X + \$5,041,381$ | 100%                 |
| \$10,000/acre   | $\$41,704,845,687 * X^2 + \$3,260,054,614 * X + \$6,301,725$ | 100%                 |

Appendix F – The Survey

# The Future of Protected Areas In Southern Ontario Survey



Source: Photos by Dr. James Petranka, University of North Carolina at Ashville



The Ontario Ministry of Natural Resources is responsible for protecting the natural environment in Ontario. We are seeking your opinion how much public funds should be invested in provincial parks protecting the natural environment in southern Ontario. Your feedback is important for protected areas to be managed in a way that is acceptable to the public of Ontario.

Thank you for volunteering your time to complete this survey. Please try to answer all the questions. It should take no longer than 20-25 minutes.

All information you provide is strictly confidential. Your name or any personal information will never appear with your answers. Only a summary of the results will be made public.

Your feedback is important and we appreciate your help with this project.

To contact the researchers:

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Department of Rural Economy

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Edmonton, Alberta T6G 2H1

**Q1. Consider the following list of current issues facing Ontarians today. For each issue, please rate the effort we should be spending compared to what is currently done in Ontario. [ ALTERNATE ORDER]**

| <b>Government Program in Ontario</b>              | <b>Do a lot less</b>       | <b>Do less</b>             | <b>Do about the same</b>   | <b>Do more</b>             | <b>Do a lot more</b>       |
|---|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| Improving roads and highways                      | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Supporting the arts                               | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Improving education                               | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Encouraging economic growth                       | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Reducing crime                                    | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Increasing job opportunities in rural communities | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Protecting the natural environment                | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Lowering taxes                                    | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Improving health care                             | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |

# **THIS PAGE INTRODUCES THE CONCEPT OF BIODIVERSITY**

Biodiversity describes:

- The variety and abundance of all living organisms on Earth (plants, mammals, fish, birds, insects, etc.).
- The diversity of natural communities, [ecosystems](#)<sup>25</sup> and landscapes in which living organisms occur.

Some benefits that biodiversity provides for society are listed below:

## **ECOLOGICAL BENEFITS**

- Producing breathable air.
- Providing and replenishing soil for growing trees and other plants.
- Supplying drinkable water by recycling water in watersheds.

## **ENVIRONMENTAL STABILITY**

- Moderating climate shifts.
- Increased durability of wildlife and plants to survive changes in environmental conditions.
- Preventing soil erosion and floods.

## **SUPPORTING THE ECONOMY**

- Producing building materials.
- Producing food from farming, hunting and fishing.
- Providing opportunities for tourism and nature recreation.

## **MEDICINE**

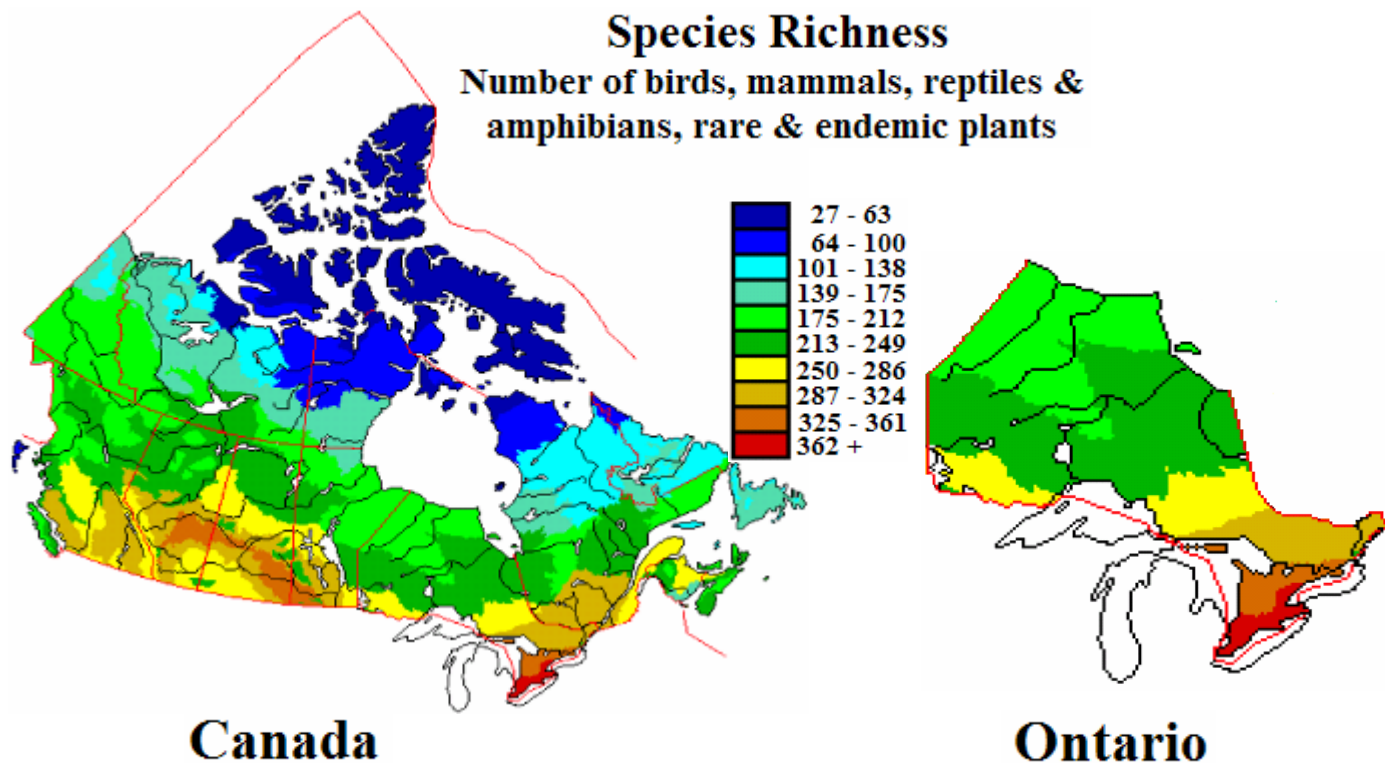
- Natural resources provide 70% of medicine today.
- Ensuring a wide range of life forms from which new drugs may be found.

---

<sup>25</sup> Ecosystem: This is a self sufficient system of living organisms and their interaction with the environment, which supplies them with all the necessary elements for their survival such as water, air, food and shelter.

## **BIODIVERSITY IN CANADA AND ONTARIO**

- The two maps below use species richness to estimate biodiversity in Canada and Ontario.
- Species richness is the number of wild animals and plants including birds, mammals, reptiles, amphibians, rare & [endemic](#)<sup>26</sup> plants living in a given land area.
- The colour coding represents species richness. The colours range from deep blue, which mean low number of species, to deep red which means a high number of species.
- The comparison shows that southern Ontario contains the highest biodiversity (estimated by species richness) in Canada.



**Figure 1. Species richness in Canada and Ontario**

Map Sources: Conservation Blueprints and the Nature Conservancy of Canada

<sup>26</sup> **Endemic:** Describes a species of animal or plant that is unique to the area and not found anywhere else in the world.

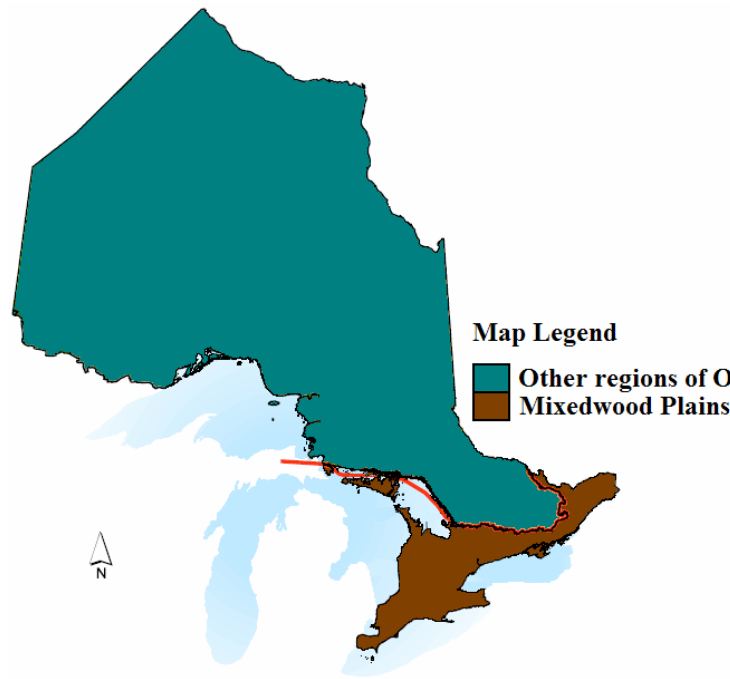
**Q2.** Before taking this survey, were you aware that most of Ontario's animal and plant species are located in southern Ontario?

**Please select one response only**

- Yes
- No

# THE MIXEDWOOD PLAINS OF SOUTHERN ONTARIO

- Various [natural habitats](#)<sup>27</sup> with diverse vegetation, evergreen and hardwood forests, wetlands, [alvars](#)<sup>28</sup> and tall-grass prairies.
- Diverse concentration of animal and plant species including the largest variety of fish, amphibians and reptile species in Canada.
- 10% of original forest cover remains - urban expansion, roads and clearing of land for agriculture has reduced forest cover.
- Ontario's largest concentration of plant and animal species at risk from disappearing from the province.



**Figure 2: The Mixedwood Plains of southern Ontario**

**Map Source: Ontario Parks**

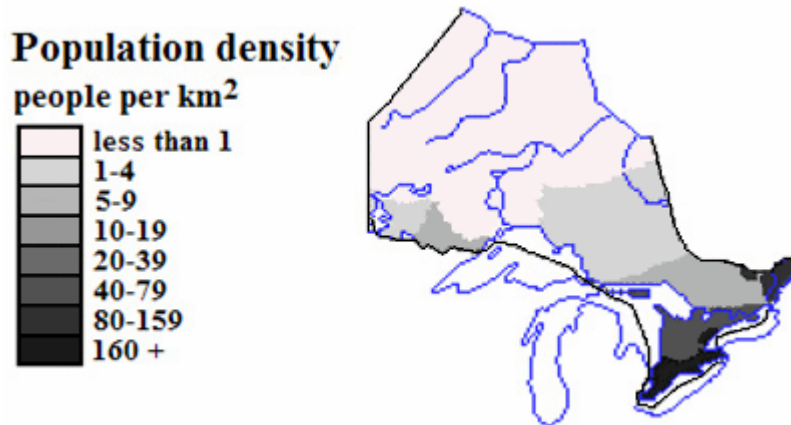
<sup>27</sup> **Natural habitat** describes a natural location with specific conditions, including an appropriate climate and available food and shelter, that are essential for certain species of wildlife and plants to survive.

<sup>28</sup> **Alvars** is a rare natural habitat, only found on limestone bedrock with little or no soil. Spring floods and summer drought create harsh conditions for a unique ecosystem of plants and animals.



## ECONOMIC IMPORTANCE OF HUMAN ACTIVITY IN THE MIXEDWOOD PLAINS

As the two maps below show, human activity is concentrated in the Mixedwood Plains of southern Ontario. There are more people and agriculture in southern Ontario than in other parts of the province.




**Figure 3. Population Density in Ontario**



- The Mixedwood Plains contain the highest human population density in Ontario.
- The Mixedwood Plains is one of the most economically prosperous areas in Canada.
- Close access to markets of the eastern United States encourages economic prosperity.
- Major industries in southern Ontario include: Tourism, manufacturing, financial services, food, beverages and agriculture.

- Agriculture in Ontario takes place mostly in the Mixedwood Plains.
- Rich, fertile soils, mild climate and abundant rainfall make the Mixedwood Plains the most agriculturally productive zone in Canada.

 **Agricultural land use**

- Over 56,000 farms in Ontario, account for almost one-quarter of all farm revenue in Canada.

**Figure 4. Agricultural land use in Ontario**

Map Source: Conservation Blueprints and the Nature Conservancy of Canada

**Q3.** Before taking this survey, were you aware that most of Ontario's population is located in southern Ontario?

**Please select one response only**

- Yes
- No

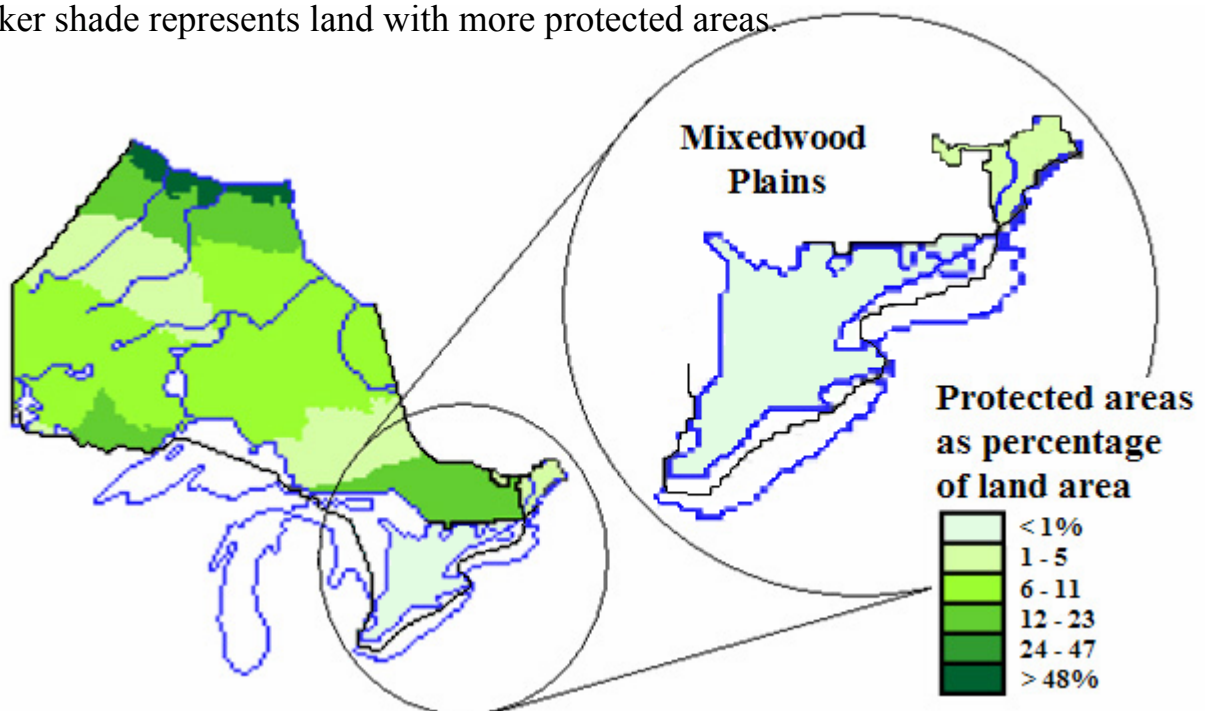
**Q4 How much do you think the following items affect the natural environment in the Mixedwood Plains of southern Ontario. For each item, please select the response that best reflects your opinion by checking the appropriate box. [ALTERNATE ORDER]**

| <b>Items potentially affecting the natural environment in the Mixedwood Plains of southern Ontario</b>                       | <b>Significant adverse effect</b> | <b>Moderate adverse effect</b> | <b>Slight adverse effect</b> | <b>No negative or positive effects</b> | <b>Positive effects</b>    |
|--|-----------------------------------|--------------------------------|------------------------------|--|----------------------------|
| Air pollution  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Water pollution  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Agricultural activities  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Poor management of natural resources   | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Urban development  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Hunting/fishing of wild animals  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Drainage of wetlands and rivers  | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Species introduced by people (e.g., baitfish) that do not belong within established <a href="#">ecosystems</a> <sup>29</sup> | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Harvesting of trees and plants   | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |
| Climate change   | 1 <input type="checkbox"/>        | 2 <input type="checkbox"/>     | 3 <input type="checkbox"/>   | 4 <input type="checkbox"/>             | 5 <input type="checkbox"/> |

<sup>29</sup> Ecosystem: This is a self sufficient system of living organisms and their interaction with the environment, which supplies them with all the necessary elements for their survival such as water, air, food and shelter.

## PROTECTED AREAS IN THE MIXEDWOOD PLAINS

- Protected areas put limits on human development within its borders to maintain natural [ecological processes](#)<sup>30</sup> and healthy populations of wild animal and plant species.
- Protected areas provide educational and outdoor recreational opportunities (paddling, hiking, camping, limited hunting, etc.).
- The protected area network in the Mixedwood Plains is much smaller than the network in northern Ontario.
- 630 km<sup>2</sup> or approximately **0.6%** of the Mixedwood Plains are now protected land.
- The map below shows the percentage of protected areas across Ontario. The lighter shade of green represents land with almost no protected areas and the darker shade represents land with more protected areas.



**Figure 5. Protected areas across Ontario**

Source: Conservation Blueprints and the Nature Conservancy of Canada

<sup>30</sup> **Ecological processes:** E.g. processes that support healthy populations of wild plants and animals, recycle the air we breathe and filter the water we drink.

## **CONSERVING THE MIXEDWOOD PLAINS**

- Ontario Parks invests public funds to acquire new protected areas in partnership with private non-profit conservation organizations.
- Since 90% of land in southern Ontario is privately owned, most additions to the protected area network come from private landowners.

**The Ontario Parks partnership has three main methods of acquiring properties for conservation purposes:**

- **Direct purchase:** Land acquired from private land owners based on a willing buyer and seller agreements at the appraised market value.
- **Donations:** Land donated for conservation purposes by private landowners.
- **Conservation easements:** A binding legal agreement imposing restrictions on land use to conserve the natural environment. Private land owner keeps full property rights and enjoys tax incentives.

**Q6. Have you ever visited a protected area in southern Ontario?**

- Yes
- No

**If yes, ask the following TWO QUESTIONS before moving to the next page.**

**Q7. Approximately how long ago was your last visit to a protected area in southern Ontario?**

**Please select one choice only**

- Within the last 12 months
- 1- less than 2 years
- 2- less than 3 years
- 3 or more years

**Q8. What kind of activities did you participate in during your visit? After selecting the general activity/activities, of those selected please choose one primary activity you engaged in during your visit.**

|                              | <b>General activity</b><br>Please select all that apply. | <b>Primary activity</b><br>Please select one choice only. |
|------------------------------|--|---|
| Camping                      | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Backpacking                  | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Hiking                       | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Biking                       | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Cross country skiing         | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Wildlife watching            | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Horseback riding             | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Hunting                      | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Fishing                      | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |
| Canoeing, rafting or boating | <input type="checkbox"/>                                 | <input type="checkbox"/>                                  |

|                                      |                          |                          |
|--------------------------------------|--------------------------|--------------------------|
| All terrain vehicle driving (ATVing) | <input type="checkbox"/> | <input type="checkbox"/> |
| Other (please specify)               | <input type="checkbox"/> | <input type="checkbox"/> |

# **POSSIBLE BENEFITS OF INCREASING PROTECTED AREAS**

**Q10.** Below are some POSSIBLE BENEFITS of increasing the provincial protected area network in the Mixedwood Plains. In your opinion, how important do you think each of these benefits are?

For each statement, please mark one box only.

| <b>Possible Benefits</b>   | <b>Not Important</b>       | <b>Slightly Important</b>  | <b>Very Important</b>      | <b>Extremely Important</b> |
|--|----------------------------|----------------------------|----------------------------|----------------------------|
| Availability of places for people to pursue outdoor recreation activities (for example, backpacking, canoeing, hunting, fishing, hiking, etc.)   | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| <a href="#">Natural habitat</a> <sup>31</sup> to protect wild animals and plants from human development  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Stimulation of local economies through tourism   | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Availability of places to help maintain ecological processes (for example, natural processes that support healthy populations of wild plants and animals, recycle the air we breathe, filter the water we drink, etc.) | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Enhancement of educational (for example, teach children about animals and plants or provide university students with research opportunities)   | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |

<sup>31</sup> **Natural habitat** describes a natural location with specific conditions, including an appropriate climate and available food and shelter, that are essential for certain species of wildlife and plants to survive.



## **POSSIBLE CONCERNS OF INCREASING PROTECTED AREAS**

**Q11.** Below are some **POSSIBLE CONCERNS** from increasing the provincial protected area network in the Mixedwood Plains. In your opinion, how concerned are you about the following issues?

**For each statement, please mark one box only.**

| <b>Possible Concerns</b>  | <b>Not at all Concerned</b> | <b>Slightly Concerned</b>  | <b>Very Concerned</b>      | <b>Extremely Concerned</b> |
|---|-----------------------------|----------------------------|----------------------------|----------------------------|
| Restrictions placed on land development within protected areas (e.g. new roads, power lines, agriculture, forestry, mining, etc.) | 1 <input type="checkbox"/>  | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Limits placed on urban development  | 1 <input type="checkbox"/>  | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Slower growth in the Ontario economy  | 1 <input type="checkbox"/>  | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Limits on certain outdoor recreation activities (for example, motor vehicle driving, hunting fishing, camping, hiking, etc.)      | 1 <input type="checkbox"/>  | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| Government costs of acquiring protected areas reduces public funding that can be spent elsewhere                                  | 1 <input type="checkbox"/>  | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |

## **THE FUTURE OF PROTECTED AREAS** **IN THE MIXEDWOOD PLAINS**

- We want to know how much effort you believe should be spent on conserving the natural environment in the Mixedwood Plains.
- In the next section, you will be asked to vote eight times on the future amount of protected areas in southern Ontario.
- For each vote, you will be asked to choose between two different alternatives:
  1. Current situation: Maintaining the existing amount of protected land in the Mixedwood Plains
  2. Proposed program: Increasing the amount of protected land within the Mixedwood Plains.

Under each of the eight votes, the proposed program as well as the current situation will be described by three characteristics:

1. Protected area targets.
2. Year when protected area target is reached
3. Annual investment of public funds.

**The next page describes each of the three characteristics in further detail.**

## **1. Protected area targets**

- To achieve adequate natural habitat representation in the Mixedwood Plains a protected area coverage target may be set by the Ontario Ministry of Natural Resources.
- The targets can range from **1%-12% (1,050 km<sup>2</sup> – 12,600 km<sup>2</sup>)** of the total area of land in the Mixedwood Plains being protected.

## **2. Year when protected area target is reached**

- The year when the protected area target is reached indicates the time taken to reach the protected areas target. This time frame can range from 10-20 years.
- Time to complete the proposed protected area expansion will depend on the availability of suitable land and the amount of available funds for land acquisition.

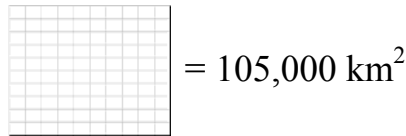
## **3. Annual investments of public funds**

- Under each vote the proposed program will carry a price tag
- The price tag represents your household's annual share of the investment in protected areas by the Ontario Parks partnership over the next five years.
- Your household's share of the annual investment will be paid through a one time increase in your household taxes that remains for the next 5 years, 2007-2011.
- The collected funds will be used for the sole purpose of funding a protected area expansion in the Mixedwood Plains.

## THE RELATIVE SIZE OF PROTECTED AREAS

Pictures will be used to give you an idea how large a proportion of the Mixedwood Plains is currently being protected and how large in comparison the proposed protected area expansion will be.

- Each grid lined box represents the total land area (105,000 km<sup>2</sup> approx.) in the Mixedwood Plains:



- The green squares represent protected land within the Mixedwood Plains placing restrictions on human activity.
- The white squares represent normal land that is not protected in the Mixedwood Plains.

**Example:**

|   | Current Situation   | Proposed Program  |
|---|---|---|
| <p><b>Protected area targets</b></p> <p><span style="color: green;">■</span> Protected land</p> <p><span style="border: 1px solid black; display: inline-block; width: 15px; height: 10px;"></span> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p> | <p><b>5% (5,250 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p> |

## **When considering the votes please keep in mind:**

**Some people might choose to vote to keep the current situation because they think:**

- It is too much money to be spent for the size and timing of the protected area expansion
- There is currently sufficient coverage of habitats in the existing protected areas network in southern Ontario
- There are other places, including other environmental protection options, where my money would be better spent

**Other people might choose one of the proposed program options because they think:**

- The improvement in the protected areas network is worth the money
- Biodiversity and wildlife habitats need more protection
- This is a good use of money compared to other things government money could be spent on

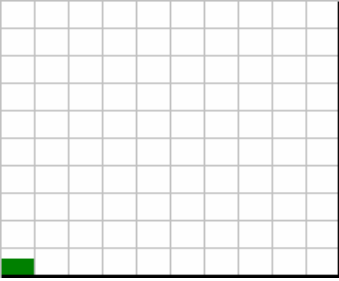
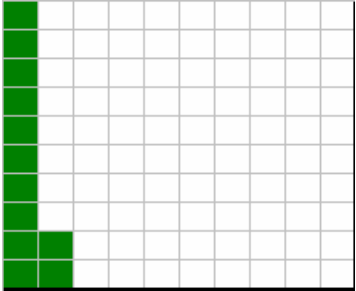
PLEASE NOTE: Research has shown that how people vote on a survey is often not a reliable indication of how people would actually vote at the polls. In surveys, some people ignore the monetary and other sacrifices they would really have to make if their vote won a majority and became law. We call this hypothetical bias. In surveys that ask people if they would pay more for certain services, research has found that people may say that they would pay 50% more than they actually will in real transactions.

***It is very important that you "vote" as if this were a real vote. You need to imagine that you actually have to dig into your household budget and pay the additional costs.***

You will now vote 8 times

- Assume that the options on EACH SCREEN are the ONLY ones available
- Each time, please vote independently from the other votes - do not compare options on different screens

**Q12. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote  | Current Situation  | Proposed Program   |
|---|--|--|
| <p align="center"><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> <b>Protected land</b></p> <p><input type="checkbox"/> <b>Normal land</b></p> | <p align="center"><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p align="center"><b>12% (12,600 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>  | <p align="center"><b>Not applicable</b></p>  | <p align="center"><b>2026</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>   | <p align="center"><b>\$0/Year for 5 years</b></p>  | <p align="center"><b>\$25/Year for 5 years</b></p>   |

**Q13. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**

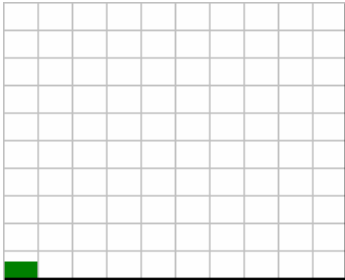
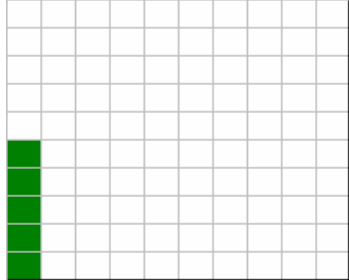
**Proposed expansion**



**Q14. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

**Q15. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>5% (5,250 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p><b>Not applicable</b></p>  | <p><b>2026</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$25/Year for 5 years</b></p>   |

**Q16. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**



*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**
                         
  **Proposed expansion**

**Q17. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

**Q18. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>1% (1,050 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p><b>Not applicable</b></p>  | <p><b>2016</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$60/Year for 5 years</b></p>   |

**Q19. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

*Please treat this vote independently from the previous vote. Please mark one box only.*

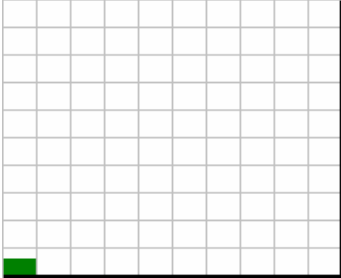
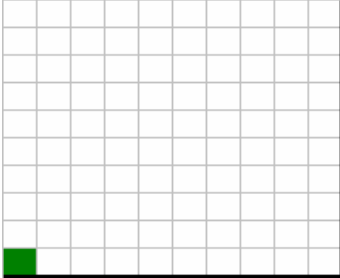
**Current situation**
                         
  **Proposed expansion**

**Q20. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain



**Q21. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote  | Current Situation  | Proposed Program  |
|---|--|---|
| <p align="center"><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p align="center"><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p align="center"><b>1% (1,050 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>  | <p align="center"><b>Not applicable</b></p>  | <p align="center"><b>2016</b></p>   |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>                             | <p align="center"><b>\$0/Year for 5 years</b></p>  | <p align="center"><b>\$130/Year for 5 years</b></p>   |

**Q22. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

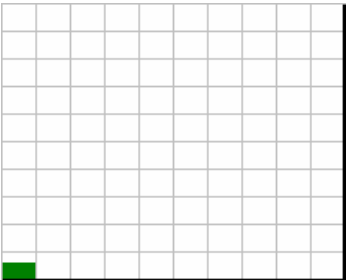
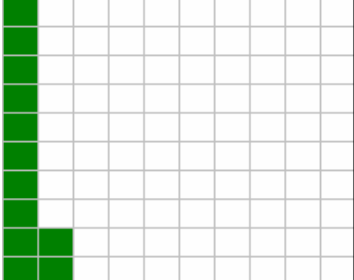
*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**                       **Proposed expansion**

**Q23. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain      2. Somewhat Certain      3. Somewhat Uncertain      4. Very Uncertain

**Q24. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>12% (12,600 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p>Not applicable</p>   | <p><b>2016</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$60/Year for 5 years</b></p>   |

**Q25. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

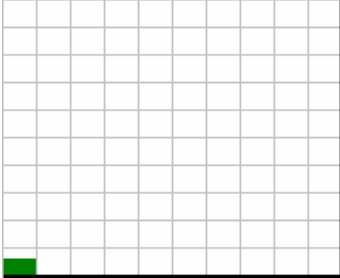
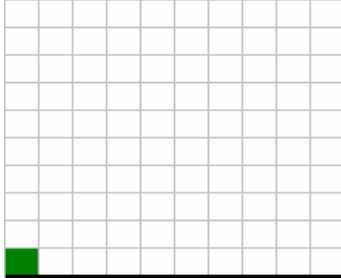
*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**
                 
  **Proposed expansion**

**Q26. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

**Q27. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>1% (1,050 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p>Not applicable</p>   | <p><b>2026</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$250/Year for 5 years</b></p>  |

**Q28. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

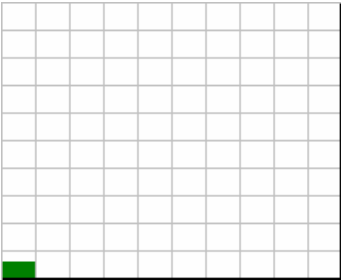
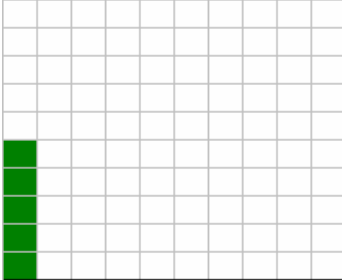
*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**
                         
  **Proposed expansion**

**Q29. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

**Q30. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>5% (5,250 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p>Not applicable</p>   | <p><b>2016</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$130/Year for 5 years</b></p>  |

**Q31. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

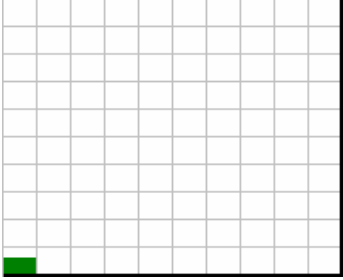
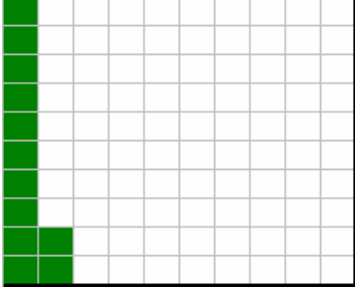
*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**
                         
  **Proposed expansion**

**Q32. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

**Q33. PLEASE TREAT EACH VOTE INDEPENDENT FROM THE OTHER VOTES. NO OTHER PROTECTED AREA EXPANSION IS BEING CONSIDERED.**

| Vote   | Current Situation   | Proposed Program  |
|--|---|---|
| <p><b>Protected area targets</b></p> <p><input checked="" type="checkbox"/> Protected land</p> <p><input type="checkbox"/> Normal land</p> | <p><b>0.6% (630 km<sup>2</sup>)</b> of the Mixedwood Plains protected</p>  | <p><b>12% (12,600 km<sup>2</sup> approx.)</b> of the Mixedwood Plains protected</p>  |
| <p><b>Year when protected area target is reached</b></p>   | <p>Not applicable</p>   | <p><b>2026</b></p>  |
| <p><b>Your household's share of the annual investment paid through increases in taxes for the next 5 years, 2007-2011</b></p>              | <p><b>\$0/Year for 5 years</b></p>  | <p><b>\$250/Year for 5 years</b></p>  |

**Q34. Please carefully compare the two alternatives presented in the table above. If you had to vote on these two options, which one would you choose?**

*Please treat this vote independently from the previous vote. Please mark one box only.*

**Current situation**
                         
  **Proposed expansion**

**Q35. How certain are you that this is the choice you would make if this was an actual referendum? Circle one only.**

1. Very Certain    2. Somewhat Certain    3. Somewhat Uncertain    4. Very Uncertain

Please answer the following questions to help us determine why you voted the way you did.

**Q36. When making your choices in the eight votes, how important was each of the following to you?**

Mark the box of your answer for each item.

|  | Not<br>important<br>at all<br>▼ | Slightly<br>important<br>▼ | Very<br>important<br>▼     | Extremely<br>important<br>▼ |
|--|---------------------------------|----------------------------|----------------------------|-----------------------------|
| Size of the protected area expansion                                       | 1 <input type="checkbox"/>      | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/>  |
| Year when the protected area target was reached                            | 1 <input type="checkbox"/>      | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/>  |
| Additional annual cost to <u>your household</u> in provincial income taxes | 1 <input type="checkbox"/>      | 2 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/>  |

**Q37. If I voted to keep the current situation it was because:**

*In the first column, please check all reasons that apply. In the second column, of those selected, please check THE MOST IMPORTANT REASON by marking one box only.*

|   | <b>Please check all that apply</b> | <b>Of those selected, please check the most important reason</b> |
|---|------------------------------------|--|
| I do not believe the program will actually generate improvements in the natural environment | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I think our tax money could be better spent on other issues                                 | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I do not have enough information to make this decision                                      | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I felt the protected area targets were reached too late                                     | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I felt the protected area targets were reached too soon                                     | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I thought the total size of the proposed protected area expansion was too small             | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I thought the total size of the proposed protected area expansion was too large             | <input type="checkbox"/>           | <input type="checkbox"/>   |
| The price was too high  | <input type="checkbox"/>           | <input type="checkbox"/>   |

**Q38. If I voted for the proposed program it was because:**

*In the first column, please check all reasons that apply. In the second column, of those selected, please check THE MOST IMPORTANT REASON by marking one box only.*

|  | <b>Please check all that apply</b> | <b>Of those selected, please check the most important reason</b> |
|--|------------------------------------|--|
| I think this is a small amount to pay for the benefits received                          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I believe that we should protect the natural environment regardless of the cost          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I feel it is the 'right' thing to do   | <input type="checkbox"/>           | <input type="checkbox"/>   |
| It is important to invest in protecting these ecosystems for future generations          | <input type="checkbox"/>           | <input type="checkbox"/>   |
| The program is important but I don't really think that the program will cost me directly | <input type="checkbox"/>           | <input type="checkbox"/>   |
| I might visit these protected areas in the future  | <input type="checkbox"/>           | <input type="checkbox"/>   |



**Q39. Listed below are statements about the relationship between humans and the environment. For each one, please indicate whether you **STRONGLY AGREE**, **MILDLY AGREE**, are **UNSURE**, **MILDLY DISAGREE**, or **STRONGLY DISAGREE** with it.**

| <b>POSSIBLE CONCERNS</b>   | <b>STRONGLY AGREE</b>      | <b>MILDLY AGREE</b>        | <b>UNSURE</b>              | <b>MILDLY DISAGREE</b>     | <b>STRONGLY DISAGREE</b>   |
|--|----------------------------|----------------------------|----------------------------|----------------------------|----------------------------|
| 1. We are approaching the limit of the number of people the earth can support                          | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 2. Humans have the right to modify the natural environment to suit their needs                         | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 3. When humans interfere with nature it often produces disastrous consequences.                        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 4. Human ingenuity will insure that we do NOT make the earth unlivable                                 | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 5. Humans are severely abusing the environment   | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 6. The earth has plenty of natural resources if we just learn how to develop them                      | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 7. Plants and animals have as much right as humans to exist  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 8. The balance of nature is strong enough to cope with the impacts of modern industrial nations        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 9. Despite our special abilities humans are still subject to the laws of nature                        | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 10. The so-called “ecological crisis” facing humankind has been greatly exaggerated                    | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 11. The earth is like a spaceship with very limited room and resources                                 | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 12. Humans were meant to rule over the rest of nature  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 13. The balance of nature is very delicate and easily upset  | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 14. Humans will eventually learn enough about how nature works to be able to control it                | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |
| 15. If things continue on their present course, we will soon experience a major ecological catastrophe | 1 <input type="checkbox"/> | 2 <input type="checkbox"/> | 3 <input type="checkbox"/> | 4 <input type="checkbox"/> | 5 <input type="checkbox"/> |

**Q5. Are you a member of a conservation or environmental organization?**

- Yes
- No

**Thank you very much for your assistance and participation! We value your time and effort in completing the survey!**